

# Public Document Pack



Monitoring Officer  
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## Agenda

Name of meeting	<b>AUDIT COMMITTEE</b>
Date	<b>MONDAY 6 DECEMBER 2021</b>
Time	<b>10.00 AM</b>
Venue	<b>COUNCIL CHAMBER, COUNTY HALL, NEWPORT, ISLE OF WIGHT</b>
Members of the committee	CLRs A Garratt (Chairman), M Lilley (Vice-Chairman), J Bacon, G Peace, M Price, I Stephens and R Redrup  Democratic Services Officer: Megan Tuckwell democratic.services@iow.gov.uk

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### 5. **Approval of the 2020-21 Final Accounts** (Pages 5 - 152)

Please find enclosed additional appendices to item 5 for consideration at Audit Committee on Monday, 6 December 2021

CHRISTOPHER POTTER  
Monitoring Officer  
Wednesday, 1 December 2021



Details of this and other Council committee meetings can be viewed on the Isle of Wight Council's Committee [website](#). This information may be available in alternative formats on request. Please note the meeting will be audio recorded and the recording will be placed on the website (except any part of the meeting from which the press and public are excluded). Young people are welcome to attend Council meetings however parents/carers should be aware that the public gallery is not a supervised area.

## Interests

If there is a matter on this agenda which may relate to an interest you or your partner or spouse has or one you have disclosed in your register of interests, you must declare your interest before the matter is discussed or when your interest becomes apparent. If the matter relates to an interest in your register of pecuniary interests then you must take no part in its consideration and you must leave the room for that item. Should you wish to participate as a member of the public to express your views where public speaking is allowed under the Council's normal procedures, then you will need to seek a dispensation to do so. Dispensations are considered by the Monitoring Officer following the submission of a written request. Dispensations may take up to 2 weeks to be granted.

Members are reminded that it is a requirement of the Code of Conduct that they should also keep their written Register of Interests up to date. Any changes to the interests recorded on that form should be made as soon as reasonably practicable, and within 28 days of the change. A change would be necessary if, for example, your employment changes, you move house or acquire any new property or land.

If you require more guidance on the Code of Conduct or are unsure whether you need to record an interest on the written register you should take advice from the Monitoring Officer – Christopher Potter on (01983) 821000, email [Christopher.potter@iow.gov.uk](mailto:Christopher.potter@iow.gov.uk), or Deputy Monitoring Officer - Justin Thorne on (01983) 821000, email [justin.thorne@iow.gov.uk](mailto:justin.thorne@iow.gov.uk).

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### Arrangements for Submitting Oral Questions at Meetings of Council and Cabinet:

The front desk “opens” for public wishing to attend the meeting half an hour before the meeting.

In the circumstances that a member of the public wishes to ask an oral question, they should approach the front desk and notify them of their intention. They will be given a form to complete which details their name, town/village of residence, email address and the topic of the question (not the question in full, unless they wish to provide this).

These forms will be numbered in the order they are handed back.

The time for registering questions will be for a 20 minute period (up to 10 minutes prior to the start of the meeting). After that time expires the forms will be collected and given to the Chairman of the meeting.

If time allows after dealing with any written questions, the Chairman will then ask those who have submitted a form to put their question. These will be in the order they were received. As the subject matter is known, the Chairman should be able to indicate which member will reply. If time permits the Chairman may accept further questions.

The option to ask a supplementary question will be at the Chairman’s discretion.

Once the defined period of time allowed for questions has passed (and assuming the Chairman has not extended this) then all remaining oral questions are left unanswered.

No oral question will receive a guaranteed written response, unless the member responding indicates as such.

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# **Narrative Report to the Isle of Wight Council's Statement of Accounts 2020-21**

Page 5



Agenda Item 5

# Introduction

This narrative report has been produced to provide information on the Council, its main objectives and strategies and the principal risks it faces, as well as providing a commentary on how the Council has used its resources to achieve its desired outcomes. It provides a fair, balanced and understandable analysis of the Council's performance and summarises the key elements of the more detailed information included in [the statement of accounts](#). It also signposts other key documents and sources of information that are available if further detail is required.

## The Council

The Isle of Wight Council is responsible for virtually all statutory local government activities on the Island as well as many discretionary services considered to be important to the local community. The Council is composed of 39 [councillors](#) who meet to decide the Council's overall policies and set the revenue budget and capital programme each year, as well as holding the Cabinet to account. [Our constitution](#) sets out the rules and procedures by which the Council operates.

The Cabinet is made up of the Leader and other councillors, each with a [portfolio of responsibilities](#) and is responsible for most day-to-day decisions. The Cabinet has to make decisions which are in line with the Council's overall policies and budget because whilst the budget, plans and strategies will be proposed by the Cabinet, it is Full Council that decides whether to accept or amend these proposals. This is part of the Council's wider governance framework which is reported on annually in an [Annual Governance Statement](#). Please note that this narrative report looks back at our plans and performance over the period 2020-2021 and therefore refers to documents and strategies which were in place at that time.

Implementing the Council's policies and budgets are the Council's staff complement which includes some key posts shared with mainland authorities. This gives us the ability to exploit the skills and experience of far larger authorities whilst ensuring that our autonomy is maintained.

Our Councillors and our workforce, along with many other organisations, underwent a massive shift in working practices during 2020, when the national lockdown began in response to the COVID-19 pandemic. Thanks to significant investment in digital technologies in the past few years, we were well placed to respond to this and able to work in smarter and more agile ways to support decision making and maintain key services to our community from the outset. Although our offices and contact centres closed in line with Government restrictions, we were also able to assist residents and businesses by offering many of our services on line.

Some staff were redeployed to work in front line care, organise supply of PPE and food packages, in test and tracing, and processing of grant claims under COVID-19 schemes. Many staff worked with community groups and as volunteers to ensure vulnerable people were contacted regularly and supported through isolation.

**Save time, do it online...**

Did you know that you can do most of your business with the Isle of Wight Council online?

More enquiries and tasks are now undertaken online, providing a quicker, easier, more flexible service to Islanders.

- Pay your council tax or parking fine
- Change your address with the council
- Check your waste collection
- Apply for housing benefit or council tax support
- Access information, advice and guidance and much more...

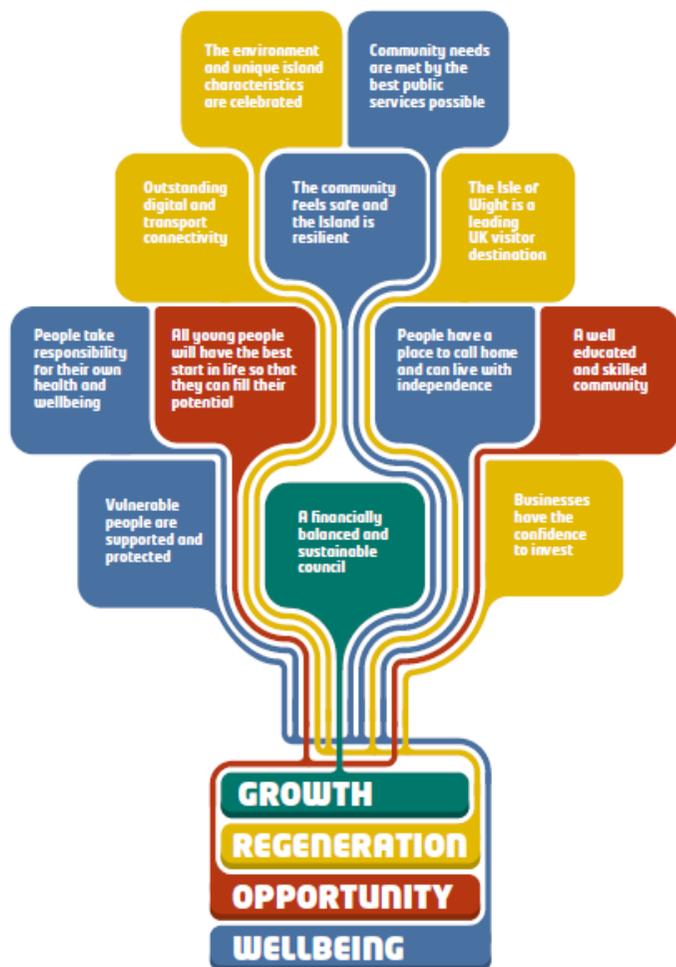
For council tax, you can:

- set up a direct debit
- pay your bills
- view your outstanding balance
- register for paperless billing
- apply for housing benefit and council tax support
- change your address
- view information about discounts, exemptions and other council tax queries - check out the full council tax information leaflet for 2019 online too!

# Our 2020-21 Vision and Outcomes

*Our vision is for the Isle of Wight to be an inspiring place in which to grow up, work, live and visit.*

Success will mean achieving the following outcomes:



In partnership with Town and Parish Councils, the NHS, Police, voluntary and community organisations, our contractors and our community, we are developing new ways of working, not just in the delivery of services but also in decision making and policy direction. All of our partners play a key role when formulating proposals, ensuring that the various agencies and services adopt a joined up, integrated approach.

In addition to the views of our partners, information gathered from needs assessments undertaken on the island, as well as national priorities and initiatives, are considered in [the corporate plan](#) which details our vision and key outcomes. [An annual report](#) is published each year detailing our progress against those outcomes. This narrative report includes reference to the corporate plan which was in place throughout 2020-21. This has since been replaced with a new version approved in October 2021.

The corporate plan directs the allocation of the Council’s resources to its annual revenue budget and capital programme, which in turn are underpinned by:

- a financial management strategy;
- capital and investment strategies;
- a treasury management strategy;
- and a risk assessment of levels of financial balances and reserves

The corporate plan is also underpinned [by a risk management framework and performance reporting](#) regime which are reported quarterly throughout the year in the Cabinet Committee papers.

# The Risks

The Council has adopted a risk management framework that records strategic, service, programme and project risks in a risk register which enables us to regularly review and evaluate risks. It also records appropriate plans to mitigate those risks, whether that be by avoiding that activity in future, carrying on and accepting the consequences, transferring some or all of the risk to a third party, taking action to lower the probability or impact of the risk occurring, or exploiting an opportunity that may have arisen as a result of the risk being identified. Cabinet and Audit Committee receive regular reports on risks, in particular strategic risks which are those that have the potential to prevent the council from achieving its strategic priorities and the outcomes detailed in the corporate plan.

The strategic risk ratings for 2020/21 were last reported to Cabinet in July 2021, as summarised in the table below . A comparison to the ratings for 2019/20 (pre-pandemic) last reported in February 2021 shows clearly that additional pressures from the COVID-19 pandemic has increased the rating of some of the Council's strategic risks.

		19-20	20-21
Page 8	Lack of financial resource and the ability to deliver the councils in year budget strategy for 2020/21	Green	Red
	Lack of financial resource and the ability to deliver the councils medium term financial strategy	Red	Red
	Insufficient staffing and skills	Green	Amber
	A change in organisational culture fails to keep pace with the speed of organisational change negatively impacting on the delivery of the required transformation to deliver the corporate plan	Amber	Green
	Failure to achieve educational attainment	Amber	Amber
	Failure to identify and effectively manage situations where vulnerable children are subject to abuse	Amber	Amber
	Failure to recruit acceptable quality of professional practice across Adult Social Care (ASC) and Housing Needs	Amber	Amber
	Failure to identify and effectively manage situations where vulnerable adults are subject to abuse	Amber	Red
	Failure to secure the required outcomes from the integration of adult social care and health	Amber	Red
	Failure of the waste contract resulting in significant financial and operational disruption for the council and its residents	Amber	Amber
	Failure of the highways PFI contract resulting in significant financial and operational disruption for the council and its residents	Amber	Amber
	Achieving the vision for the Island	Red	Red
	Additional demands placed on the Isle of Wight Council and partners owing to pandemic flu or similar large scale outbreaks	Red	Red

# The Financial Challenge

The financial challenge faced by the Council since 2011 has been described as the single biggest risk to sustainable public services on the Island. Since then, the Council has experienced both cuts in Government funding, and increasing costs in key service areas like adult social care. For the Island specifically, the unique 'Island factor' (i.e. the additional costs of providing services on an Island), and the Island's higher population of people over 65, make these funding pressures even more difficult to manage without affecting services and impacting on our most vulnerable. Whilst the Government has allowed councils nationwide to increase council tax income by limited amounts, the Council has also made significant levels of savings from efficiencies and by changing the way we work.

Clearly, COVID-19 had a significant impact on the Council's finances during 2020/21. Increased costs were incurred in services such as social care where additional PPE was needed and where the Council supported care homes and care services to continue to meet the needs of our most vulnerable, safely. We had to introduce measures to ensure social distancing and hygiene were observed in schools, which remained open for children of key workers, as well as setting up remote learning for those remaining at home, and supporting families who rely on school meals. Sources of income from services such as leisure centres and parking were lost or significantly reduced, and there was extra demand in services which focus on supporting people to leave hospital and return home safely and independently.

Page 9 The Council's [Medium Term Financial Plan](#) (MTFP) adopted in 2016, put us in a good position to respond to these challenges and looking forward has a strong focus on regeneration and building financial resilience by:

- Smoothing out savings requirements to avoid 'front loading' and buy time;
- Rebuilding reserves and balances;
- Providing funding to pump prime 'invest to save' initiatives;
- Maximising capital resources that can stimulate economic regeneration, jobs and housing;
- Targeting other resources to regeneration and transformational change; and
- Embedding a financial framework that promotes longer term planning, encourages more responsible spending, improves decision making and aligns financial accountability and discipline.

Continuing to ensure that Island resources are used in the most effective and efficient way to support and protect our community, whilst providing value for money is the most important thing that we must do as a council. Although at this stage, it is too early to have recovery plans set in stone, the Council, along with Government and partners are considering how we move forward, where and how we can use our resources to best help those who need it most, and how we build resilience against possible future events.



# Our Revenue Spending

Where the Council has costs related to the day to day provision of services e.g. salaries, supplies and services, utilities, etc., these costs are called revenue expenditure. The amount of revenue we can spend depends on the revenue funding we receive from various sources.

In view of the early predictions around the financial costs of COVID-19 and the impact of restrictions on income generating services like the leisure centres and parking, the Council took the decision to develop a deficit recovery strategy to ensure the continuity of key services. Although Government grants to support services provided by local councils were gradually released as the pandemic continued, these did not fully cover the additional costs and loss of income from responding to the pandemic. However, the fact that a robust deficit recovery strategy was adopted early on, has enabled us to bridge this gap and end the financial year in balance as shown below.

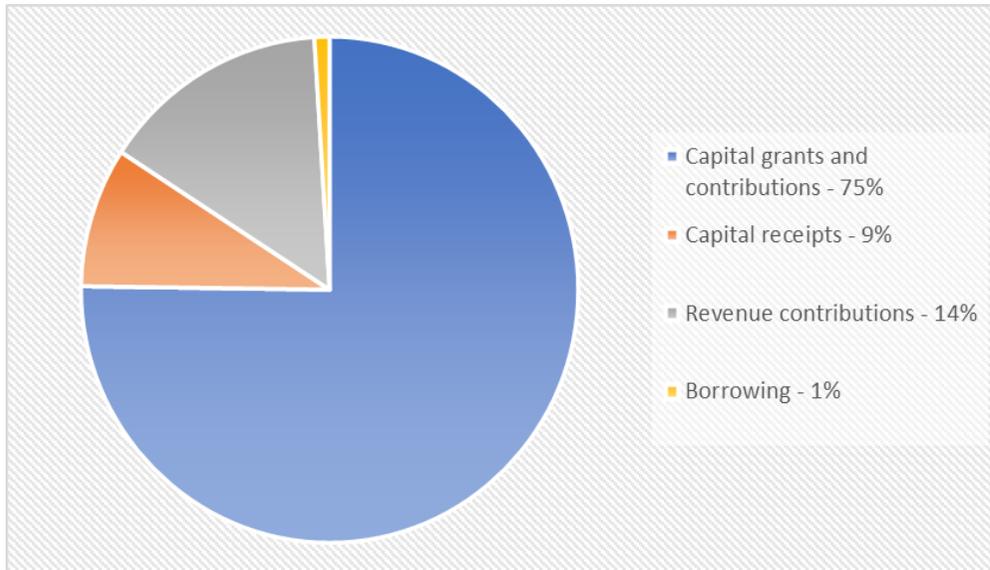
	2020-21		
	Budget	Actual	Variance
Portfolio	£000's	£000's	£000's
Adult social care, public health and housing needs	54,657	54,650	-7
Children's Services, Education and Skills	27,622	27,019	-603
Community safety and public protection	9,465	9,444	-21
Environment and heritage	5,589	5,194	-395
Infrastructure and transport	21,472	21,900	428
Leader and strategic partnership	1,077	939	-138
Planning and housing renewal	1,186	1,058	-128
Procurement, waste, management projects and forward planning	3,740	3,802	62
Regeneration and business development	1,301	1,206	-95
Resources	60,879	56,643	-4,236
<b>Total Expenditure</b>	<b>186,988</b>	<b>181,866</b>	<b>-5,133</b>
Tax Income Guarantee Scheme CT and BR adjustments		970	970
<b>Grant Total</b>		<b>182,825</b>	<b>-4,163</b>
Transfer to transformation reserve		1,000	1,000
Transfer to revenue reserve for capital		3,163	3,163
<b>Net final position</b>		<b>186,988</b>	<b>0</b>

# Our Capital Spending

The Council can also spend on one off capital projects. These are one off items of spend, which are time limited and create or improve assets that have a life of more than one year, such as buildings, land and equipment. Once again the amount we can spend on capital projects depends on the capital funding we receive from various sources.

The chart to the left details the sources of capital funding and the table to the right shows how that funding was spent. The main areas of spend were in schools including the new build primary schools funded from the Priority Schools Building Programme, and in highways with the St Marys roundabout project and capitalised costs within the PFI contract. Although the Council experienced some slippage in the remaining capital programme during 2020/21, due to COVID-19 related delays, other significant areas of spend included disabled facilities grants made to support people returning to or staying in their own home, and the purchase of Venture Quays as a prime regeneration site for the Island.

Page 11



Portfolio	Actual spend £000's
Adult social care, public health and housing needs	271
Children's Services, Education and Skills	11,205
Community safety and digital transformation	596
Environment, heritage and waste	573
Infrastructure and transport	11,189
Leader and strategic partnership	232
Planning and housing renewal	1,531
Regeneration and business development	1,588
Resources	447
<b>Total Expenditure</b>	<b>27,632</b>

The Council has budgeted a total of £131m for capital schemes over the next 5 years comprising £40.7m for coastal protection schemes to protect homes and employment; £13m investment into school buildings; £9m into waste recycling and disposal; £2.5m into decarbonisation projects; £24m for highway improvement and safety schemes; and £31m for regeneration schemes including the Branstone Farm development, the transforming cities project in Ryde and a rolling fund for compulsory purchase orders.

## Balances and Reserves

Councils can also set aside money in reserves in order to respond to unforeseen circumstances, or to take advantage of any opportunities that arise. This might include the ability to lever in external grants by providing match funding. In accordance with Best Practice, a review of the Council's reserves and balances was undertaken as part of the budget process. The review considered the Council's potential financial risks over the next few years in order to determine the prudent level of balances that should be retained, based on the Council's risk profile. The assessment of the minimum level of General Reserves takes account of, but is not limited to, the following:

- The proposal to provide for a COVID-19 Fund of £14.2m
- The current relatively low level of General Reserves representing just 2.8% of gross expenditure
- The increasing susceptibility to budget pressures given the magnitude of savings that have been made in the past (i.e. £86m)
- The required level of future savings necessary to remedy the forecast deficit of £9.0m from 2022/23 to 2024/25
- The inherent volatility of the Business Rate Retention system both now and in the future
- Potential for reduced Council Tax collection rates associated with the reduced level of support provided by the Local Council Tax Support scheme
- Potential liabilities for some substantial disputes against the Council.

It is considered, given the weight of financial risk being carried by the Council and the other reserves that are maintained for specific purposes, that the minimum General Reserves that should be maintained is £7.0m. The statement to the right gives details of the General Reserves in hand at 01 April 2020, together with the proposed use of reserves in 2020/21 and 2021/22 rising from the budget proposals contained in the report to February 2021 Full Council. The forecast balances from 2022/23 onwards assume that the £9.0m savings requirements set out in the previous section are achieved according to the profile described.

Financial Year	Actual 2020/21 £m	Forecast 2021/22 £m	Forecast 2022/23 £m	Forecast 2023/24 £m	Forecast 2024/25 £m
Opening Balance	12.2	13.6	11	9.1	8.2
In Year Surplus/Deficit	1.4	(2.6)	(1.9)	(0.9)	0
Closing balance	13.6	11	9.1	8.2	8.2

## Borrowing and Investments

Councils are also allowed in some circumstances to borrow, either to fund capital projects or to ensure that money is available at key points in the month or year, when large payments are due. The Council tries to minimise borrowing where possible and when necessary take short term borrowing at low interest rates. Councils can also invest funds where income is received in advance of spend, or where they hold reserves and balances. Our objective when investing money is primarily to protect the sum invested from default before any consideration of the level of return achieved. Note 18 of the statement of accounts details the Council's borrowing and investments.

# What we delivered

Although it may feel as though everyone's focus has been on COVID-19 over the last year, and indeed by their very nature, many council services have been significantly impacted by the pandemic, there are also many teams that have continued the day to day delivery of essential services and others that have worked at positioning the Island to begin its recovery.

- Recycling and composting rates for 2020/21 have largely been comparably better than 2019/20 with March being the only month where last year's performance wasn't exceeded (during the period in which the Recycling Centres were closed). Significantly, since the beginning of 2020, all recycling and waste has been processed at the new mechanical treatment plant. Further, all non-recyclable general waste has been converted to fuel and has been sent to mainland Energy from Waste Plants, which means that the percentage of municipal solid waste diverted from landfill is generally close to 100 per cent (99.28 per cent in August 2020).
- The work towards the Combined Fire and Rescue Authority (CFA) continued at pace and was successfully handed over in April 2021.
- Over £9m of buildings works at Binstead, Brading, Greenmount, Wootton, Wroxall and Dover Park primary schools continued and an additional £4.5m of Government funding was agreed for a new primary school in Freshwater.
- Cabinet agreed to endorse the masterplan for Newport Harbour in November 2020 with the Seaclose Gate site being removed and agreement to consider its future adoption as a supplementary planning document.

Page 13

A revised planning submission was approved by the Planning Committee in September 2020 for development in Nicholson Road, Ryde taking account of community and Island Roads comments.

The St Marys roundabout scheme was completed as the first phase of works to Newport junctions which will provide traffic capacity moving into the future, and works commenced on St Georges Way.

- The purchase of Venture Quays was successfully completed as a first step to ensure the security of marine manufacturing on the island. Further regeneration activity on the site is now being considered.
- The development of Branstone farm as a housing/business/biosphere site commenced attracting £2.2m of funding from the Solent Local Enterprise Partnership.
- Construction work on the Extra Care scheme in Ryde (Ryde Village) was completed in October 2020 with tenants moving in from November 2020. The scheme at Totland (Green Meadows) ceased in March 2020 due to Covid-19 but recommenced and residents moved in Spring 2021. Both schemes were delivered in partnership with developers.



The main impact of 2020 was the arrival of the pandemic virus COVID-19. The above information is the data collated at the end of August for the Isle of Wight's response to the virus.

# Our outlook and future plans

The COVID-19 pandemic had a significant impact on the budget approved for 20/21, and future years' forecasts. Some of the financial impacts of the pandemic are expected to be short term in nature but others are expected to endure through the longer term. Excluding Business Rate reliefs which are fully recompensed by Government, the cost of responding to the COVID pandemic in the current year amounted to £18.7m with associated Government funding of £17.5m.

For the next 3 years (commencing 2021/22), a COVID Fund of £14.2m has been established to provide a good level of surety that the Council will be able to continue to deliver all of its essential services as well as being able to respond to the continuing COVID-19 pandemic legacy after effects. In the longer term, it is anticipated that the overall position will be affected by the Council's cost base increasing by circa £2m alongside a longer term funding loss across Council Tax and Business Rates of circa £0.5m. It is also recognised that COVID-19 will continue to pose risks to the budgets of Adult Social Care and Children's Services and the Council more generally.

The uncertainty presented by the COVID-19 pandemic has also led to a delay in:

- The Government's multi-year Comprehensive Spending Review (setting the overall funding for Local Government over the medium term)
- The comprehensive overhaul of the Local Government funding system known as the "Fair Funding Review", (to determine a new formula methodology which will set each Local Authority's baseline funding level and creating "winners and losers")
- The system for retaining future Business Rate growth / loss (involving the removal of all existing growth and re-distributing that growth nationally according to relative need (rather than where it was generated)).

Future funding from Government from 2022/23 onwards is therefore heavily dependent on the outcome of the Fair Funding Review and Business Rate Retention scheme review. Whilst there are a large number of very significant variables that could affect the outcome of this review, the Council's central assumption has been revised upwards from a gain of £2.5m to a gain of £3.0m related to the combined effect of these reviews. The £3.0m, which is now factored into the new 3 year forecast, is based on new national modelling work that has been undertaken, providing greater confidence of a favourable outcome. It must be recognised however that the outcome of these reviews remains uncertain and the net £3.0m addition to the Council's funding is in the context of an addition due to the "Island Factor" as well as a re-distribution across all councils of £5.1m of Business Rate Growth currently being received.

Despite all this, our MTFP approach around building financial resilience and smoothing the savings requirement has put us in strong financial position and at the proposed levels, the Council reserves are reasonably expected to be sufficient to accommodate the Council's financial risks and maintain the Council's overall financial health. Our existing plans for regeneration and job creation give us a head start on economic recovery and our vision remains for the Isle of Wight to be an inspiring place in which to grow up, work, live and visit.

Chris Ward  
Section 151 Officer

# Isle of Wight Council

# Statement of Accounts

# 2020-21



**CONTENTS**

	<b>Note</b>	<b>Page</b>
Narrative report and Annual Governance Statement		4
Statement of responsibilities for the statement of accounts		5
Expenditure and funding analysis		6
Comprehensive income and expenditure statement		7
Movement in reserves statement		8
Balance sheet		10
Cash flow statement		11
Notes to the accounts		
Summary of significant accounting policies	1	
Accounting standards that have been issued but have not yet been adopted	2	
Critical judgements in applying accounting policies	3	
Assumptions made about the future and other major sources of estimation uncertainty	4	
Material items of income and expenses	5	
Events after the reporting period	6	
Note to the Expenditure and funding analysis	7A	
Segmental income	7B	
Expenditure and income analysed by nature	8	
Adjustments between accounting basis and funding basis under regulations	9	
Transfers to/from earmarked reserves	10	
Other operating expenditure	11	
Financing and investment income and expenditure	12	
Taxation and non-specific grant incomes	13	
Property, plant & equipment	14	
Heritage assets	15	
Investment properties	16	
Intangible assets	17	
Financial instruments	18	
Nature and extent of risks arising from financial instruments	19	
Inventories	20	
Debtors	21	
Debtors for local taxation	22	
Cash and cash equivalents	23	

Isle of Wight Council Statement of Accounts 2020-21

Assets held for sale	24	
Creditors	25	
Provisions	26	
Usable reserves	27	
Unusable reserves	28	
Cash flow statement – operating activities (interest)	29	
Cash flow statement – operating activities	30	
Cash flow statement – investing activities	31	
Cash flow statement – financing activities	32	
Trading operations	33	
Agency services	34	
Members’ allowances	35	
Officers’ remuneration	36	
Termination benefits	37	
External audit costs	38	
Dedicated schools grant	39	
Grant income	40	
Related party transactions	41	
Group accounts	42	
Capital expenditure and capital financing	43	
Leases	44	
Private finance initiatives and similar contracts	45	
Revaluation losses	46	
Pension schemes accounted for as defined contribution schemes	47	
Defined benefit pension schemes	48	
Contingent liabilities	49	
Contingent assets	50	
Trust funds and other balances	51	
Reclassification restatement	52	
Authorisation of accounts for issue	53	
Collection fund		94
Fire-Fighters pension fund		102
Isle of Wight Council pension fund		104
Glossary of terms		134
Auditor’s opinion		138

## **Narrative report**

In accordance with the Accounts and Audit Regulations 2015 the council is required to prepare a narrative report in respect of each financial year. The narrative report must include comment by the authority on its financial performance and economy, efficiency and effectiveness in its use of resources over the financial year.

The narrative report has been produced as a separate document and can be downloaded from the following web link: <https://www.iwight.com/Council/OtherServices/Financial-Management/Accounts1>

## **Annual Governance Statement**

In order to evaluate good governance in practice, there is also a statutory requirement under the Accounts and Audit Regulations 2015 for every local authority to prepare and publish an annual governance statement. This provides members of the public with an open assessment of how effective the council's governance arrangements are considered to be against a code of corporate governance entitled "Delivering Good Governance in Local Government (2016)". This document is published by CIPFA/SOLACE as recognised national lead bodies for public services. The code takes into account the characteristics of good governance set out above and translates them into specific core activities.

The annual governance statement has also been produced as a separate document and can be downloaded from the following web link: <https://www.iwight.com/Council/OtherServices/Financial-Management/Accounts1>

## THE STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

### The authority's responsibilities

The authority is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Director of Finance and Section 151 officer;
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- approve the statement of accounts.

### The Director of Finance and Section 151 officer's responsibilities

The Director of Finance and Section 151 officer is responsible for the preparation of the authority's statement of accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this statement of accounts, the Director of Finance and Section 151 officer has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that are reasonable and prudent;
- complied with the local authority code.

The Director of Finance and Section 151 officer has also:

- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that the statement of accounts for the year ended 31 March 2021 required by the Accounts and Audit Regulations 2015 is set out on pages 6 to 133.

I further certify that the statement of accounts gives a true and fair view of the financial position of the Isle of Wight Council at the 31 March 2021 and its income and expenditure for the year then ended.

**Chris Ward**

**Director of Finance and Section 151 officer**  
(original signed)

**Date: 30 November 2021**

**Chair of Audit Committee**

**Date: 6 December 2021**

**EXPENDITURE AND FUNDING ANALYSIS**

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants, rents, council tax and business rates) by local authorities in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between the council's services. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement. This analysis is a note to accounts rather than a principal statement.

2019-20 (restated - see Note 52)				2020-21		
Net Expenditure Chargeable to the General Fund Balance	Adjustments between the Funding and Accounting Basis (see note 7A)	Net Expenditure in the Comprehensive Income and Expenditure Statement	Portfolio reporting structure	Net Expenditure Chargeable to the General Fund Balance	Adjustments between the Funding and Accounting Basis (see note 7A)	Net Expenditure in the Comprehensive Income and Expenditure Statement
£000	£000	£000		£000	£000	£000
51,749	2,874	54,623	Adult Social Care, Public health & Housing Needs	49,761	1,738	51,499
28,166	11,546	39,712	Children's Services, Education & Skills	25,797	6,705	32,502
7,219	760	7,979	Community Safety & Public protection	9,365	(142)	9,223
2,986	2,606	5,592	Environment & Heritage	5,144	2,136	7,280
14,406	10,285	24,691	Infrastructure & Transport	14,283	9,770	24,053
964	155	1,119	Leader & Strategic Partnerships	814	92	906
1,096	553	1,649	Planning & Housing Renewal	839	387	1,226
3,813	892	4,705	Procurement, Projects & Forward Planning	3,813	902	4,715
1,214	129	1,343	Regeneration & Business Development	(5,097)	418	(4,679)
14,983	2,722	17,705	Resources	15,102	1,626	16,728
126,596	32,522	159,118	<b>Net Cost of services</b>	<b>119,821</b>	<b>23,632</b>	<b>143,453</b>
(120,070)	(22,760)	(142,830)	Other Income and Expenditure	(165,486)	7,761	(157,725)
6,526	9,762	16,288	<b>(Surplus)/deficit on provision of services</b>	<b>(45,665)</b>	<b>31,393</b>	<b>(14,272)</b>
75,746			Opening General Fund balance	69,220		
-			Add back DSG reserve deficit (see note 10)	2,488		
(6,526)			Less/add Surplus or (deficit) on General Fund balance in year	45,664		
69,220			<b>Closing General Fund Balance at 31 March</b>	<b>117,372</b>		

**COMPREHENSIVE INCOME & EXPENDITURE STATEMENT**

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from council tax and other revenue resources. Authorities raise income to cover expenditure in accordance with statutory requirements; this may be different from the accounting cost. The taxation position is shown in both the expenditure and funding analysis and the movement in reserves statement.

2019-20 (restated - see Note 52)				2020-21		
Gross Expenditure (see note 8)	Gross Income (see note 8)	Net expenditure	Portfolio reporting structure	Gross Expenditure (see note 8)	Gross Income (see note 8)	Net Expenditure
£000	£000	£000		£000	£000	£000
88,952	(34,329)	54,623	Adult Social Care, Public health & Housing Needs	97,051	(45,552)	51,499
132,973	(93,261)	39,712	Children's Services, Education & Skills	130,488	(97,986)	32,502
11,065	(3,086)	7,979	Community Safety & Public protection	13,186	(3,963)	9,223
11,008	(5,416)	5,592	Environment & Heritage	9,142	(1,862)	7,280
31,069	(6,378)	24,691	Infrastructure & Transport	29,319	(5,266)	24,053
1,227	(108)	1,119	Leader & Strategic Partnerships	1,056	(150)	906
6,051	(4,402)	1,649	Planning & Housing Renewal	4,605	(3,379)	1,226
5,277	(572)	4,705	Procurement, Projects & Forward Planning	5,815	(1,100)	4,715
1,906	(563)	1,343	Regeneration & Business Development	2,214	(6,893)	(4,679)
59,164	(41,459)	17,705	Resources	59,278	(42,550)	16,728
348,692	(189,574)	159,118	<b>Cost of services</b>	<b>352,154</b>	<b>(208,701)</b>	<b>143,453</b>
5,292	0	5,292	Other operating expenditure (note 11)	9,445	(443)	9,002
38,220	(15,001)	23,219	Financing & investment income & expenditure (note 12)	33,666	(15,388)	18,278
0	(171,341)	(171,341)	Taxation & non-specific grant income (note 13)	0	(185,005)	(185,005)
392,204	(375,916)	16,288	<b>Deficit/(surplus) on provision of services</b>	<b>395,265</b>	<b>(409,537)</b>	<b>(14,272)</b>
		(7,952)	Surplus on revaluation of non-current assets (note 28)			(23,838)
		1,368	Downward revaluation of assets and impairment losses on non-current assets charged to the revaluation reserve (note 28)			3,014
		(70,640)	Actuarial (gains)/losses on pension assets/liabilities (note 28)			103,315
		(77,224)	<b>Other comprehensive income &amp; expenditure</b>			<b>82,491</b>
		(60,936)	<b>Total comprehensive income &amp; expenditure</b>			<b>68,219</b>

**MOVEMENT IN RESERVES STATEMENT**

This statement shows the movement in the year on the different reserves held by the council, analysed into 'usable reserves' (ie those that can be used to fund expenditure or reduce local taxation) and other 'unusable reserves'. The statement shows how the movements in the year of the council's reserves are broken down between gains and losses incurred in accordance with generally accepted accounting practices and the statutory adjustments required to return to the amounts chargeable to council tax for the year. The net increase/decrease line shows the statutory general fund balance movements in the year following those adjustments.

	General fund balance £000	Capital receipts reserve £000	Capital grants unapplied £000	Total usable reserves £000	Unusable reserves £000	Total authority reserves £000
<u>Balance at 31 March 2019 brought forward</u>	75,746	4,761	12,119	92,626	(185,304)	(92,678)
Movement in reserves during 2019-20:						
Total Comprehensive Income & Expenditure	(16,288)	0	0	(16,288)	77,224	60,936
Adjustments between accounting basis & funding basis under regulations (Notes 7A & 9)	9,762	(2,488)	72	7,346	(7,346)	0
Increase/decrease in 2019-20	(6,526)	(2,488)	72	(8,942)	69,878	60,936
Balance at 31 March 2020 carried forward	69,220	2,273	12,191	83,684	(115,426)	(31,742)

General Fund analysed between:	Balance brought forward	Movement in year	Balance carried forward
	£000	£000	£000
Earmarked Reserves (see note 10)	65,491	(6,012)	59,479
Dedicated Schools Grant (DSG) reserve deficit (see note 10)	(908)	(1,580)	(2,488)
Reserve for general purposes (see note 27)	11,163	1,066	12,229
Total at 31 March 2020	75,746	(6,526)	69,220

Isle of Wight Council Statement of Accounts 2020-21

	General fund balance £000	Capital receipts reserve £000	Capital grants unapplied £000	Total usable reserves £000	Unusable reserves £000	Total authority reserves £000
<b>Balance at 31 March 2020 brought forward</b>	69,220	2,273	12,191	83,684	(115,426)	(31,742)
Reporting of Schools Budget Deficit to new Adjustment Account at 1 April 2020	2,488	0	0	2,488	(2,488)	0
<b>Restated balance at 1 April 2020</b>	71,708	2,273	12,191	86,172	(117,914)	(31,742)
<b>Movement in reserves during 2020-21:</b>						
<b>Total Comprehensive Income &amp; Expenditure</b>	14,272	0	0	14,272	(82,491)	(68,219)
<b>Adjustments between accounting basis &amp; funding basis under regulations (Notes 7A &amp; 9)</b>	31,392	1,051	(4,595)	27,848	(27,848)	0
<b>Increase/decrease in 2020-21</b>	45,664	1,051	(4,595)	42,120	(110,339)	(68,219)
<b>Balance at 31 March 2021 carried forward</b>	117,372	3,324	7,596	128,292	(228,253)	(99,961)

General Fund analysed between:	Balance brought forward at 31 March 2020 £000	Restated to unusable reserve at 1 April 2020 £000	Balance after restatement at 1 April 2020 £000	Movement in 2020-21 year £000	Balance carried forward at 31 March 2021 £000
Earmarked Reserves (see note 10)	59,479	-	59,479	44,247	103,726
Dedicated Schools Grant (DSG) reserve deficit (see note 10)	(2,488)	2,488	0	-	-
Reserve for general purposes (see note 27)	12,229	-	12,229	1,417	13,646
<b>Total</b>	69,220	2,488	71,708	45,664	117,372

**BALANCE SHEET**

The balance sheet shows the value as at the balance sheet date of the assets and liabilities held by the council. The net assets of the council (assets less liabilities) are matched by the reserves held by the council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example, the capital receipts reserve may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the council is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the revaluation reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the movement in reserves statement line 'adjustments between accounting basis and funding basis under regulations'.

31 March 2020			31 March 2021
£000		Note	£000
503,253	Property, plant & equipment	14	521,728
1,296	Heritage assets	15	1,297
33,095	Investment property	16	35,050
582	Intangible assets	17	293
2,876	Long term debtors	21	1,104
541,102	<b>Long term assets</b>		<b>559,472</b>
37,102	Short-term investments	18	43,535
595	Assets held for sale	24	793
86	Inventories	20	67
28,601	Short term debtors	21	41,062
34,373	Cash and cash equivalents	23	38,849
100,757	<b>Current assets</b>		<b>124,306</b>
(88,263)	Short term borrowing	18	(63,166)
(29,732)	Short term creditors	25	(63,841)
(6,639)	Short term provisions	26	(5,092)
(124,634)	<b>Current liabilities</b>		<b>(132,099)</b>
(101,083)	Long term creditors	18	(97,360)
(1,169)	Long term provisions	26	(1,347)
(192,665)	Long term borrowing	18	(180,827)
(247,694)	Other long term liabilities	18	(360,212)
(394)	Donated assets account	15	(394)
(5,962)	Capital grants receipts in advance	40	(11,500)
(548,967)	<b>Long term liabilities</b>		<b>(651,640)</b>
(31,742)	<b>Net liabilities</b>		<b>(99,961)</b>
83,684	Usable reserves	27	128,291
(115,426)	Unusable reserves	28	(228,252)
(31,742)	<b>Total reserves</b>		<b>(99,961)</b>

**Signed: Chris Ward** (original signed)

**Date: 30 November 2021**

**CASH FLOW STATEMENT**

The cash flow statement shows the changes in cash and cash equivalents of the council during the reporting period. The statement shows how the council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the council are funded by way of taxation and grant income or from recipients of services provided by the council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (ie borrowing) to the council.

2019-20		2020-21
£000		£000
(16,288)	Net surplus/(deficit) on the provision of services	14,272
38,250	Adjustments to net surplus or deficit on the provision of services for non-cash movements (note 30)	61,629
(11,814)	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities (note 30)	(18,009)
10,148	Net cash flows from operating activities	57,892
(2,747)	Investing activities (note 31)	(6,084)
(4,428)	Financing activities (note 32)	(47,332)
2,973	Net increase or decrease in cash & cash equivalents	4,476
31,400	Cash & cash equivalents at the beginning of the reporting period	34,373
34,373	<b>Cash &amp; cash equivalents at the end of the reporting period (note 23)</b>	<b>38,849</b>

## NOTES TO THE ACCOUNTS

### 1. Summary of significant accounting policies

#### 1.1 General principles

The statement of accounts summarises the council's transactions for the 2020-21 financial year and its position at the year-end of 31 March 2021. The council is required to prepare an annual statement of accounts by the Accounts and Audit Regulations 2015 which those regulations require to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2020-21, supported by International Financial Reporting Standards (IFRS). The accounting convention adopted in the statement of accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

The accounts have been prepared on a going concern basis, under the assumption that the council will continue in existence for the foreseeable future.

Unless otherwise stated, the convention used in this document is to round amounts to the nearest thousand pounds. Credit balances are shown with parentheses.

#### 1.2 Accruals of income and expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the contracts with service recipients, whether for services or the provision of goods, is recognised when (or as) the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the balance sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the balance sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

#### 1.3 Cash and cash equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are highly liquid investments that mature within 24 hours from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the balance sheet and cash flow statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the council's cash management.

#### 1.4 Prior period adjustments, changes in accounting policies and estimates and errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the council's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

### **1.5 Charges to revenue for non-current assets**

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses on assets used by the service where there can be no accumulated gains in the revaluation reserve against which the losses can be written off
- amortisation of intangible assets attributable to the service.

The council is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the council in accordance with statutory guidance.

The Local Government Act 2003 requires the Council to have regard to the Ministry of Housing, Communities and Local Government Guidance on Minimum Revenue Provision (the CLG Guidance) most recently issued in 2018.

The council has adopted the following principles for the charging of the Minimum Revenue Provision (MRP):

- The broad aim of the CLG Guidance is to ensure that debt is repaid over a period that is either reasonably commensurate with that over which the capital expenditure provides benefits, or, in the case of borrowing supported by Government Revenue Support Grant, reasonably commensurate with the period implicit in the determination of that grant.
- The CLG Guidance requires the Council to approve an Annual MRP Statement each year and recommends a number of options for calculating a prudent amount of MRP. The statement incorporates options recommended in the Guidance as well as locally determined prudent methods.
- The council has adopted the annuity method for capital expenditure. This method will ensure the repayment of the debt better reflects the consumption of these assets financed. MRP will be determined by charging the expenditure over the expected useful life of the relevant asset. This being equal to the principal repayment on an annuity with an annual interest rate equal to the relevant PWLB rate for the year of expenditure, starting in the year after the asset becomes operational. MRP on purchases of freehold land will be charged over 40 years. MRP on expenditure not related to fixed assets but which has been capitalised by regulation or direction will be charged over 20 years.
- For finance leases and the Highways PFI contract, the MRP charge will be equal to the repayment of the liability in year.
- For investment properties with a holding period of less than 50 years; MRP will not be provided for investment properties. Upon sale of these assets the capital receipt will be set aside to repay the borrowing that has financed these assets. Where the fair value of the property falls below acquisition cost, MRP will be provided on an annuity method over the remainder of the life of asset.
- For investment properties with a holding period of greater than 50 years; MRP will be provided on an annuity method over the life of asset.
- For capital expenditure loans to third parties the income received has an interest and principal element. No MRP will be charged on these loans unless the loan is deemed to be impaired in line with IFRS 9.

Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the general fund balance by way of an adjusting transaction with the capital adjustment account in the movement in reserves statement for the difference between the two.

### **1.6 Accounting for Council Tax and Business Rates**

Billing authorities act as agents, collecting council tax and business rates (non-domestic rates) on behalf of the major preceptors (including government for business rates) and, as principals, collecting council

tax and business rates for themselves. Billing authorities are required by statute to maintain a separate fund (the Collection Fund) for the collection and distribution of amounts due in respect of council tax and business rates. Under the legislative framework for the Collection Fund, billing authorities, major preceptors and central government share proportionally the risks and rewards that the amount of council tax and business rates collected could be less or more than predicted.

The council tax and business rate income included in the comprehensive income and expenditure statement is the council's share of accrued income for the year. However, regulations determine the amount of council tax and business rates that must be included in the council's general fund. Therefore, the difference between the income included in the comprehensive income and expenditure statement and the amount required by regulation to be credited to the general fund is taken to the collection fund adjustment account and included as a reconciling item in the movement in reserves statement.

The balance sheet includes the council's share of the end of year balances in respect of council tax and business rates relating to arrears, impairment allowances for doubtful debts, overpayments, prepayment and appeals.

Where debtor balances for the above are identified as impaired because of a likelihood arising from a past event that payments due under the statutory arrangements will not be made (fixed or determinable amounts), the asset is written down and a charge made to the collection fund. The impairment loss is measured as the difference between the carrying amount and the revised future cash flows.

## **1.7 Employee benefits**

### **1.7.1 Benefits payable during employment**

Short-term employee benefits are those expected to be settled wholly within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonus and non-monetary benefits (e.g. cars) for current employees and are recognised as an expense for services in the year in which employees render service to the council. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the end of the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rate applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to surplus or deficit on the provision of services, but then reversed out through the movement in reserves statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

### **1.7.2 Termination benefits**

Termination benefits are amounts payable as a result of a decision by the council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. They are charged on an accruals basis to the appropriate service or, where applicable, to the non-distributed costs line in the comprehensive income and expenditure statement at the earlier of when the council can no longer withdraw the offer of those benefits or when the council recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the general fund balance to be charged with the amount payable by the council to the pension fund or the pensioner in the year, not the amount calculated according to the relevant accounting standards. In the movement in reserves statement, appropriations are required to and from the pensions reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits paid to the pension fund and pensioners and any such amounts payable but unpaid at year-end.

### **1.7.3 Post-employment benefits**

Employees of the council are members of four separate pension schemes:

- The Local Government Pension Scheme, administered by the Isle of Wight Council.
- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE).
- The National Health Service (NHS) pension scheme
- The Fire-fighters' Pension Scheme, which is an unfunded scheme administered by the council and there are no investment assets held against the liabilities.

The local government, teachers' and NHS schemes provide defined benefits to members (retirement

lump sums and pensions), earned as employees worked for the council.

However, the arrangements for the teachers' and NHS schemes mean that liabilities for these benefits cannot ordinarily be identified specifically to the council. These schemes are therefore accounted for as if they were defined contributions schemes and no liability for future payments of benefits is recognised in the balance sheet. The children's, education and skills service line in the comprehensive income and expenditure statement is charged with the employer's contributions payable to Teachers' Pensions in the year. The adult social care and public health services line is charged in respect of the employers' contributions to the NHS pension scheme.

#### 1.7.4 The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Isle of Wight Council pension fund attributable to the council are included in the balance sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates etc., and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate derived from a corporate bond yield curve constructed from yields on high quality bonds and recognising the weighted average term of the benefit obligation for the employer at the IAS19 valuation date. The corporate bond yield curve is constructed based on the constituents of the iBoxx £ Corporates AA index and using the UBS delta curve fitting methodology.
- The assets of the Isle of Wight Council Pension Fund attributed to the council are included in the balance sheet at their fair value:
  - quoted securities – current bid price
  - unquoted securities – professional estimate
  - unitised securities – current bid price
  - property – market value

The change in the net pensions liability is analysed into the following components:

- Service cost comprising:
  - current service cost – the increase in liabilities as a result of years of service earned this year – allocated in the comprehensive income and expenditure statement to the services for which the employees worked;
  - past service cost – the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the surplus or deficit on the provision of services in the resources line of the comprehensive income and expenditure statement;
  - net interest on the defined benefit liability (asset), i.e. net interest expense for the authority – the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged to the financing and investment income and expenditure line of the comprehensive income and expenditure statement. This is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined liability (asset) at the beginning of the period, taking into account any changes in the net defined benefit liability (asset) during the period as a result of contribution and benefit payments.
- Remeasurements comprising:
  - the return on plan assets – excluding amounts included in net interest on the net defined benefit liability (asset). This is charged to the pensions reserve as other comprehensive income and expenditure;
  - actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the pensions reserve as other comprehensive income and expenditure;

- Contributions paid to the Isle of Wight Council pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the general fund balance to be charged with the amount payable by the council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the movement in reserves statement, this means that there are appropriations to and from the pensions reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable to the fund but unpaid at the year-end. The negative balance on the pension reserve thereby measures the beneficial impact to the general fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

#### **1.7.5 Discretionary benefits**

The council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

#### **1.7.6 The Fire-fighters' Pension Scheme**

The Fire-fighters' Pension Scheme is administered by the council and is an unfunded defined benefit final salary scheme, meaning that there are no investment assets built up to meet the pensions liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due. The authority and employees pay contributions into a fund from which pension payments are made.

- The liabilities of the Fire-fighters' pension scheme attributable to the council are included in the balance sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates etc., and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate derived from a corporate bond yield curve constructed from yields on high quality bonds and recognising the weighted average term of the benefit obligation for the employer at the IAS19 valuation date. The corporate bond yield curve is constructed based on the constituents of the iBoxx £ Corporates AA index and using the UBS delta curve fitting methodology.

The change in the net pensions liability is analysed into the following components:

- Service cost comprising:
  - current service cost – the increase in liabilities as a result of years of service earned this year – allocated in the comprehensive income and expenditure statement to the services for which the employees worked;
  - past service cost – the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years – debited to the surplus or deficit on the provision of services in the resources line of the comprehensive income and expenditure statement;
  - net interest on the defined benefit liability, i.e. net interest expense for the authority – the change during the period in the net defined benefit liability that arises from the passage of time charged to the financing and investment income and expenditure line of the comprehensive income and expenditure statement. This is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined liability at the beginning of the period, taking into account any changes in the net defined benefit liability during the period as a result of contribution and benefit payments.
- Remeasurements comprising:
  - actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial

valuation or because the actuaries have updated their assumptions – charged to the pensions reserve as other comprehensive income and expenditure.

- Contributions paid by the Isle of Wight Council – cash paid as employer's contributions to the fire-fighters' pension scheme in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the general fund balance to be charged with the amount payable by the council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the movement in reserves statement, this means that there are appropriations to and from the pensions reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable to the fund but unpaid at the year-end. The negative balance on the pension reserve thereby measures the beneficial impact to the general fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

In-year deficits on the fire-fighters' pension scheme (i.e. the difference between employees' and employers' contributions and the amounts paid out as pensions) are reimbursed by government grant.

Fire-fighters' injury pensions awarded since the introduction of the New Firefighters' Pension Scheme in 2006 are charged to the community safety and public protection line in the council's comprehensive income and expenditure statement rather than the fire-fighters' pension fund.

## **1.8 Events after the reporting period**

Events after the balance sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the statement of accounts is authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period – the statement of accounts is adjusted to reflect such events
- those that are indicative of conditions that arose after the reporting period – the statement of accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the event and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the statement of accounts.

## **1.9 Financial instruments**

### **1.9.1 Financial liabilities**

Financial liabilities are recognised on the balance sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual charges to the financing and investment income and expenditure line in the comprehensive income and expenditure statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the council has, this means that the amount presented in the balance sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the comprehensive income and expenditure statement is the amount payable for the year according to the loan agreement.

### **1.9.2 Financial assets**

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cashflow characteristics. There are three main classes of financial assets measured at:

- amortised cost
- fair value through profit or loss (FVPL), and
- fair value through other comprehensive income (FVOCI)

The council's business model is to hold investments to collect contractual cash flow. Financial assets are therefore classified as amortised cost.

### **1.9.3 Financial assets measured at amortised cost**

Financial assets measured at amortised cost are recognised on the Balance Sheet when the authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement (CIES) for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the financial assets held by the authority, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the CIES is the amount receivable for the year in the loan agreement.

Any gains and losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the CIES.

### **1.9.4 Expected credit loss model**

The authority recognises expected credit losses on all of its financial assets held at amortised cost either on a 12-month or lifetime basis. The expected credit loss model also applies to lease receivables and contract assets. Only lifetime losses are recognised for trade receivables (debtors) held by the authority.

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations. Credit risk plays a crucial part in assessing losses. Where risk has increased significantly since an instrument was initially recognised, losses are assessed on a lifetime basis. Where risk has not increased significantly or remains low, losses are assessed on the basis of 12-month expected losses.

The authority has one significant loan to a renewable energy business operating locally. Lifetime expected losses are assessed based on a credit scoring matrix taking financial statements, market conditions and other relevant factors into consideration. The impairment allowance is reviewed at each year-end to take account of any changes in relevant factors.

## **1.10 Government grants and contributions**

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the council when there is reasonable assurance that:-

- the council will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the council are not credited to the comprehensive income and expenditure statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset in the form of the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the balance sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or taxation and non-specific grant income (non-ringfenced revenue grants and all capital grants) in the comprehensive income and expenditure statement.

Where capital grants are credited to the comprehensive income and expenditure statement, they are reversed out of the general fund balance in the movement in reserves statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the capital grants unapplied account. Where it has been applied, it is posted to the capital adjustment account. Amounts in the capital grants unapplied reserve are transferred to the capital adjustment account once they have been applied to fund capital expenditure.

### **1.11 Business Improvement District**

A Business Improvement District (BID) scheme applies across the whole of the council's area. The scheme is funded by a BID levy paid by business ratepayers. The council acts as agent under the scheme and does not account for income received and expenditure incurred within the comprehensive income and expenditure statement. The council is reimbursed for the cost of collection from the BID levy.

### **1.12. Heritage assets**

The council's heritage service holds historic items in perpetuity for their contribution to knowledge and culture, facilitating enjoyment and education. Many items have been donated to the service to ensure their long term care and preservation. Others have been obtained using grant sources and have conditions governing their acquisition, care, and display.

Heritage assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the council's accounting policies on property, plant, and equipment. Where the council does not have information on asset value, no attempt has been made to estimate the value of heritage assets. This is due to the number and uniqueness of items retained and the associated costs and time required to undertake valuations. Where it is not practical, the measurement rules are relaxed for heritage assets detailed below. The council's collection of heritage assets is accounted for as follows:

#### **Social History Collection**

The social history collection currently contains 11,500 items (or groups of items) recorded on a museum catalogue system called Modes. The council considers that obtaining valuations for this collection would involve a disproportionate cost in comparison to the benefits to the users of the council's financial statements. Many of the items within the collection are unique or irreplaceable resulting in a lack of comparable markets: consequentially the council does not recognise the assets on the balance sheet.

Within the Social History Collection there is a collection of civic regalia (Local Government Collection) that was valued by Christies in 1993 and is deemed to be on a historic cost basis. Civic regalia within the local government collection are deemed to have indeterminate lives and a high residual value; hence the council does not consider it appropriate to charge depreciation. The use of historic cost does provide a limitation when determining the current value of these assets.

The Social History Collection also contains 400 artworks, paintings, prints and watercolours (Art Collection), The Art Collection includes 112 watercolour sketches by Thomas Rowlandson and his circle, purchased from the Longleat Estate with grant funding in 2002. These artworks were re-valued in 2019 by Christies. The assets within the art collection are deemed to have indeterminate lives and a high residual value; hence the council does not consider it appropriate to charge depreciation. Acquisitions are made by purchase or donation. Acquisitions are recognised at cost and revalued where there is sufficient evidence of market value such as insurance values. Donations are recognised at cost with reference to appropriate commercial markets for the paintings, using information from auction houses or other professional valuers.

#### **Archaeology Collection**

The archaeology collection comprises two major groups of material: collections on deposit or loan by various organisations, and collections largely acquired after 1981 from excavations and by other means. The collection of treasures comprises 90 items and has been valued by British Museum Treasure Committee and is deemed to be on a historic cost basis. The remaining collection currently comprises circa 48,000 items in total which are not valued as the council considers that obtaining valuations for the collection would involve a disproportionate cost in comparison to the benefits to the users of the council's financial statements. Acquisitions are made by purchase or donations. Acquisitions and

donations for treasures are recognised at cost with reference to appropriate commercial markets using information from auction houses or other professional valuers.

The use of historic cost does provide a limitation when determining the current value of these assets. If the current value of these assets were available, the balance sheet values are likely to be substantially different.

### **Geology**

The geology collection currently comprises approximately 30,000 geological specimens and the collection contains over 220 type, figured and cited specimens, notably the specimens of three dinosaurs, Neovenator, Eotyrannus and Yaverlandia. The council considers that obtaining valuations for the collection exhibited within the Dinosaur Isle museum and stored at the museum store would involve a disproportionate cost in comparison to the benefits to the users of the council's financial statements. The council considers that, due to the lack of any comparable market, it is not possible to provide either cost or valuation information for these assets. Consequentially the council does not recognise the assets on the balance sheet.

### **Record Office collection**

This collection is held within the Isle of Wight Records Office and associated out stores. The council does have local authority records and some items that have been gifted to the council, but a significant percentage of the most valuable and most used material is not in the council's ownership. The collection also includes a collection of local books. The Record Office material is not being valued on the same basis as other collections, to do so would be disproportionate for the cost and time taken. Consequentially the council does not recognise the assets on the balance sheet.

### **Heritage assets - general**

The carrying amounts of heritage assets are reviewed where there is evidence of impairment for heritage assets, (e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity). Any impairment is recognised and measured in accordance with the council's general policies on impairments. The council will dispose of heritage assets in line with approved heritage service policies. The proceeds of such items are accounted for in accordance with the council's general provisions relating to the disposal of property, plant, and equipment. Disposal proceeds are disclosed separately in the notes of financial statements and are accounted for in accordance with statutory accounting requirements relating to capital expenditure and capital receipts.

The Isle of Wight Heritage Centre maintains acquisition and disposal policies and procedures for museum collections.

### **1.13. Intangible assets**

Expenditure on non-monetary assets that do not have physical substance but are controlled by the council as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the council.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the council will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the council's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the current value of the assets held by the authority can be determined by reference to an active market. In practice, no intangible asset held by the council meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line in the comprehensive income and expenditure statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line in the comprehensive income and expenditure statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the other operating expenditure line in the comprehensive income and expenditure statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the general fund balance. The gains and losses are therefore reversed out of the general fund balance in the movement in reserves statement and posted to the capital adjustment account and (for any sale proceeds greater than £10,000) the capital receipts reserve.

#### **1.14 Inventories**

Inventories are included in the balance sheet at the lower of cost and net realisable value. The cost of inventories is assigned using the first in first out costing formula.

#### **1.15 Investment property**

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use. Properties are not depreciated but are revalued annually according to market conditions at year-end. Gains and losses on revaluation are posted to the financing and investment income and expenditure line in the comprehensive income and expenditure statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the financing and investment income line and result in a gain for the general fund balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the general fund balance. The gains and losses are therefore reversed out of the general fund balance in the movement in reserves statement and posted to the capital adjustment account and (for any sale proceeds greater than £10,000) the capital receipts reserve.

#### **1.16 Interests in companies and other entities**

An assessment of the council's interests has been carried out during the year in accordance with the Code of Practice to determine the group relationships that exist. Inclusion in the group is dependent upon the extent of the council's control over the entity demonstrated through ownership, such as a shareholding in an entity or representation on an entity's board of directors. The council has no material interests in companies and other entities that have the nature of subsidiaries, associates and joint ventures and that would require it to prepare group accounts.

#### **1.17 Joint operations**

Joint operations are arrangements where the parties that have joint control of the arrangement have rights to the assets and obligations for the liabilities relating to the arrangement. The activities undertaken by the authority in conjunction with other joint operators involve the use of the assets and resources of those joint operators. In relation to its interest in a joint operation, the authority as a joint operator recognises:

- its assets, including its share of any assets held jointly.
- its liabilities, including its share of any liabilities incurred jointly
- its revenue from the sale of its share of the output arising from the joint operation
- its share of the revenue from the sale of the output by the joint operation
- its expenses, including its share of any expenses incurred jointly.

#### **1.18 Leases**

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. One of the key tests for classification of finance leases is that lease payments are substantially all of the current value of the asset. The council has defined substantial as being where lease payments are at least 70% of the current value of the asset. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey the right to use an asset in return for payment are accounted for under this policy where the fulfilment of the arrangement is dependent on the use of specific assets.

#### **1.18.1 The council as lessee**

##### **Finance leases**

Property, plant and equipment held under finance leases is recognised on the balance sheet at the commencement of the lease at its current value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the council are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability, and
- a finance charge (debited to the financing and investment income and expenditure line in the comprehensive income and expenditure statement).

Property, plant and equipment recognised under finance leases is accounted for by using the policies applied generally such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the council at the end of the lease period).

The council is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the general fund balance, by way of an adjusting transaction with the capital adjustment account in the movement in reserves statement for the difference between the two.

##### **Operating leases**

Rentals paid under operating leases are charged to the comprehensive income and expenditure statement as an expense of the services benefiting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

#### **1.18.2 The council as lessor**

##### **Finance leases**

The council has reviewed current lease arrangements and has concluded that currently there are no finance leases as lessor to be recognised in the accounts.

##### **Operating leases**

Where the council grants an operating lease over a property or item of plant or equipment, the asset is retained in the balance sheet. Rental income is credited to the other operating expenditure line in the comprehensive income and expenditure statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are charged to the comprehensive income and expenditure statement.

#### **1.19 Overheads and support services**

The costs of overheads and support services are charged to service segments in accordance with the council's arrangements for accountability and financial performance.

## **1.20 Property, plant and equipment**

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as property, plant and equipment.

### **1.20.1 Recognition**

Expenditure on the acquisition, creation or enhancement of property, plant or equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the council and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred. A de-minimus threshold applies where expenditure meets the capital criteria, but the amount does not exceed £10,000. The council can decide to set aside this threshold, if appropriate, for such items as the purchase of land required to be identified as an asset to the council or where the item of expenditure is part of a capital project where the total amount exceeds the de-minimus.

### **1.20.2 Measurement**

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located

The council does not capitalise borrowing costs incurred whilst the assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value unless the acquisition does not have a commercial substance (i.e. will not lead to a variation in the cash flows of the council). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the council.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the taxation and non-specific grant income line of the comprehensive income and expenditure statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the donated assets account. Where gains are credited to the comprehensive income and expenditure statement, they are reversed out of the general fund balance to the capital adjustment account in the movement in reserves statement.

Assets are then carried in the balance sheet using the following measurement bases:

- infrastructure, community assets and assets under construction – depreciated historical cost
- vehicles, plant and equipment - depreciated historical cost.
- school buildings – current value, but because of their specialist nature, are measured at depreciated replacement cost which is used as an estimate of current value
- surplus assets – the current value measurement base is fair value, estimated at the highest and best use from a market participant's perspective
- shared ownership – current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).
- all other assets – current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market-based evidence of current value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of current value.

Where non-property assets have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for current value.

Assets included in the balance sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year-end, but as a minimum every five years. A valuation is completed where capital expenditure exceeds £50,000 in year for land and building assets. Increases in valuations are matched by credits to the revaluation reserve to recognise unrealised gains. Exceptionally, gains might be credited to the comprehensive income and expenditure statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for as follows:

- where there is a balance of revaluation gains for the asset in the revaluation reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the revaluation reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line in the comprehensive income and expenditure statement.

The revaluation reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the capital adjustment account.

### **1.20.3 Impairment**

Assets are assessed each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the revaluation reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the revaluation reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line in the comprehensive income and expenditure statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line in the comprehensive income and expenditure statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### **1.20.4 Depreciation**

Depreciation is provided for on all property, plant and equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land, community assets and heritage assets) together with shared ownership properties and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- Buildings – straight-line allocation over the remaining useful life of the property as estimated by the valuer. Depreciation is calculated on the opening book value as additions over £50,000 are subject to revaluation in year. Additions in year and valuations in year depreciate from the start of the subsequent financial year.
- Vehicles, plant and equipment – opening cost value and additions in year over straight line allocation as advised by a suitably qualified officer
- Infrastructure – opening cost value and additions in year over straight line allocation as advised by a suitably qualified officer

Where an item of property, plant and equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately and this is determined at the point of valuation and is estimated by the valuer.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the revaluation reserve to the capital adjustment

account.

Depreciation is not charged on property, plant and equipment in the year of disposal.

### **1.20.5 Disposals and non-current assets held for sale**

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an asset held for sale. The asset is revalued at the point of reclassification and then carried at fair value. Where there is a subsequent decrease to fair value, the loss is posted to the other operating expenditure line in the comprehensive income and expenditure statement. Gains in fair value are recognised only up to the amount of any previous losses recognised in the surplus or deficit on provision of services. Depreciation is not charged to assets held for sale.

If assets no longer meet the criteria to be classified as assets held for sale, they are reclassified back to non-current assets and valued at the previous valuation basis before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as held for sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as assets held for sale.

When an asset is disposed of or decommissioned, the net book value of the asset in the balance sheet (whether property, plant, equipment or assets held for sale) is written off to the other operating expenditure line in the comprehensive income and expenditure statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the comprehensive income and expenditure statement also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated in the revaluation reserve are transferred to the capital adjustment account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. Receipts are required to be credited to the capital receipts reserve and can then only be used for new capital investment or set aside to reduce the council's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the reserve from the general fund balance in the movement in reserves statement.

The written-off value of disposals is not a charge to council tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the capital adjustment account from the general fund balance in the movement in reserves statement.

### **1.21 Private finance initiative (PFI) and similar contracts**

PFI and similar contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the service passes to the PFI contractor. As the council is deemed to control the services that are provided under its PFI schemes and as ownership of the property, plant and equipment will pass to the council at the end of the contract for no additional charge, the council carries the assets used under the contracts on the balance sheet as part of property, plant and equipment.

The original recognition of these assets at fair value (based on the cost to purchase the property, plant and equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment.

Non-current assets recognised on the balance sheet are revalued and depreciated in the same way as property, plant and equipment owned by the council.

The amounts payable to the PFI operators each year (unitary charge) are analysed into six elements:-

- fair value of the services received during the year – debited to the relevant service in the comprehensive income and expenditure statement
- finance cost – an interest charge on the outstanding balance sheet liability, debited to the financing and investment income and expenditure line in the comprehensive income and expenditure statement
- contingent rentals – increases in the amount to be paid for the property arising during the contract, debited to the financing and investment income and expenditure line in the comprehensive income and expenditure statement.
- payment towards liability – applied to write down the balance sheet liability towards the PFI

operator (the profile of write-downs is calculated using the same principles as for a finance lease)

- payment towards the excess of capital investment over planned capital investment specified in the contract. Excess of capital investment is credited to deferred income on the balance sheet and credited to the relevant service in the comprehensive income and expenditure statement
- lifecycle replacement costs – the council charges lifecycle costs as incurred and these are recognised as additions to property, plant and equipment when the relevant works are eventually carried out.

## **1.22 Fair value measurement of non-financial assets**

The council's accounting policy for fair value measurement of financial assets is set out in note 1.9.2. The council also measures some of its non-financial assets such as surplus assets and investment properties at fair value at each reporting date. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- in the principal market for the asset or liability, or
- in the absence of a principal market, in the most advantageous market for the asset or liability.

The council measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

When measuring the fair value of a non-financial asset, the council takes into account a market participant's ability to generate economic benefits by using the asset in its highest and best use or by selling it to another market participant that would use the asset in its highest and best use.

The council uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs.

Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed in the council's financial statements are categorised within the fair value hierarchy, as follows:

- Level 1 – quoted prices (unadjusted) in active markets for identical assets or liabilities that the council can access at the measurable date
- Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 – unobservable inputs for the asset or liability.

The fair value for surplus properties, investment properties and assets held for sale has been based on the market approach using current market conditions, recent sales prices and other relevant information for similar assets in the council's area. Market conditions are such that similar properties are actively purchased and sold and the level of observable inputs are significant, leading to properties being categorised at level 2 in the fair value hierarchy.

## **1.23 Provisions, contingent liabilities and contingent assets**

### **1.23.1 Provisions**

Provisions are made where an event has taken place that gives the council a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the council may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the comprehensive income and expenditure statement in the year that the council becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the balance sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (e.g. from an insurance claim), this is only recognised as income in the relevant service if it is virtually certain that reimbursement will be received if the council settles the obligation.

Provisions are analysed between short and long-term for the purpose of balance sheet categorisation.

### **1.23.2 Contingent liabilities**

A contingent liability arises where an event has taken place that gives the council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the council. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the balance sheet but are disclosed in a note to the accounts.

### **1.23.3 Contingent assets**

A contingent asset arises when an event has taken place that gives the council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly in the control of the council.

Contingent assets are not recognised in the balance sheet but are disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

## **1.24 Reserves**

The council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the general fund balance in the movement in reserves statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the surplus or deficit on the provision of services in the comprehensive income and expenditure statement. The reserve is then appropriated back into the general fund balance in the movement in reserves statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, retirement and employee benefits and which do not represent usable resources for the council. These reserves are explained in the relevant policies.

### **1.25 Revenue expenditure funded from capital under statute**

Expenditure incurred during the year that may be capitalised under statutory provisions, but that does not result in the creation of a non-current asset, has been charged as expenditure to the relevant service in the comprehensive income and expenditure statement in the year. Where the council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the movement in reserves statement from the general fund balance to the capital adjustment account then reverses out the amounts charged so there is no impact on the level of council tax.

### **1.26 Accounting for Schools**

There are currently five types of schools within the council's area:

- Community schools
- Voluntary Controlled schools
- Voluntary Aided schools
- Foundation/Trust schools
- Academy schools

The council's expenditure on schools is funded by grant monies provided by the Department for Education through the Dedicated Schools Grant (DSG). The schools budget includes elements for a range of educational services provided on an authority-wide basis and for the individual schools' budget, which is divided into a budget share for each maintained school. A deduction is made from the council's DSG by central government as a recoupment in respect of the conversion of maintained schools into academies. DSG is paid specifically to finance the schools' budget and is consequently credited to the children's services, education and skills line in the comprehensive income and expenditure statement. With the exception of academy schools therefore, school's income and expenditure, including voluntary aided and foundation schools, is recognised in the council's comprehensive income and expenditure statement.

With regard to non-current assets, the council recognises property, plant and equipment relating to voluntary controlled schools on the balance sheet as control of the school is held by the council. Property, plant and equipment in voluntary aided schools are recognised on the balance sheet where legal ownership rests with the council and this is currently limited to playing field land where relevant. Property, plant and equipment in foundation, trust and academy schools are not recognised on the balance sheet where control has been transferred to the relevant governing body.

### **1.27 VAT**

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

### **1.28 Reclassifiable transactions under IAS 1 (Presentation of Financial Statements)**

The council does not have any transactions in 2020-21 that are reclassifiable to the surplus or deficit on the provision of services under the requirements of IAS 1. All of the amounts in other comprehensive income and expenditure are not reclassifiable in the surplus or deficit on the provision of services.

### **1.29 Going Concern**

These accounts have been prepared on a going concern basis assuming that that the Authority will continue in operational existence for 12 months from the date the accounts are approved.

The provisions in the CIPFA/LASAAC Code of Practice of Local Authority Accounting 2020/21 and the Financial Reporting Council's Practice Note 10 in respect of going concern reporting requirements reflect the economic and statutory environment in which local authorities operate. These provisions confirm that, as authorities cannot be created or dissolved without statutory prescription, they must prepare their financial statements on a going concern basis of accounting. Local authorities carry out functions essential to the local community and are themselves revenue-raising bodies (with limits on their revenue-raising powers arising only at the discretion of central government). If an authority were in financial difficulty, the prospects are thus that alternative arrangements might be made by central government either for the continuation of the services it provides or for assistance with the recovery of a deficit over more than one financial year and indeed, correspondence from MHCLG during Covid-19 is supportive of this approach. As a result of this, it would not therefore be appropriate for local authority financial statements to be provided on anything other than a going concern basis. Accounts drawn up under the Code therefore assume that a local authority's services will continue to operate for the foreseeable future.

The COVID-19 pandemic has had a significant impact on the council's financial situation during 2020-21. An early response to the forecast pressure from Covid-19 was made by the council when it created a Deficit Recovery Strategy in July 2020 totalling £11.5m, as follows:

1. Placing on hold schemes from the Capital Programme totalling some £4m
2. Placing on hold member priority schemes totalling some £0.5m
3. Use of the Corporate Contingency up to £2m (representing 60% of the total)
4. Use of the Transformation Reserve of up to £2m (representing 50% of the uncommitted balance)
5. Use of Reserves earmarked for short term risks where that risk has now been mitigated (e.g. the pending court case regarding Christ the King sixth form buildings which has now been successfully defended by the council) £3m.

More detail can be found at the following link (Appendix A):

[https://www.iow.gov.uk/Meetings/committees/mod-council/15-7-20/PAPER%20C%20-%20Leaders%20Report%20-%20July%202020%20\(DS1.JPM1\).pdf](https://www.iow.gov.uk/Meetings/committees/mod-council/15-7-20/PAPER%20C%20-%20Leaders%20Report%20-%20July%202020%20(DS1.JPM1).pdf)

At the time the Medium Term Financial Plan (MTFP) was updated in February 2021 it was forecast that the cost of responding to the Covid pandemic amounted to £18.7m offset by Government funding of £17.5m. In the MTFP it was therefore planned to cover the £1.2m gap from the Deficit Recovery Strategy leaving some £10.3m of the original £11.5m to carry forward into 2021-22 to create a Covid contingency to provide a resource to address the financial impact of Covid over the next three financial years to 2023-24. In addition to this there was a further announcement of a Tranche 5 of Emergency Covid funding to be received in 2021-22 which for this council amounted to some £3.9 million. Adding this to the £10.3m carried forward from the Deficit Recovery Strategy, a total Covid Contingency of £14.2m was created. In addition during year end closedown a further contribution was made to this contingency to bring the total to £15.2m in 2021-22 of which c £15m still remains as at the end of Quarter 1. A contingency of this level provides a good level of surety that the council will be able to continue to deliver all of its essential services as well as being able to continue to respond to the legacy impact of the pandemic over the next three financial years.

In addition, the Council will still maintain General Reserves headroom of £1.2m over the medium term.

As at the end of quarter one (June 2021) there is no significant continuing unfunded impact on expenditure relating to the pandemic, but there is still a continuing impact relating to loss of income for council services particularly affecting car parking and leisure centre income. In total the loss of income is forecast to be some £3.3m at the end of 2021-22. The Government's Safes, Fees and Charges Scheme is continuing for the first quarter of 2021-22 and the current estimate is that c £0.4m will be recovered leaving c £2.9m to be funded from the Covid Contingency (currently standing at c £15m).

Looking further ahead to 2022/23, the council is still working to achieve £3m of savings in that year as per the Medium Term Financial Strategy and has begun the process to deliver this and is confident that this will be achieved and will enable the council to set a balanced budget in February 2022.

It is anticipated that the substantial balance of the Covid contingency will be available to offset any legacy impact of Covid which is not funded by further government grant. That with sufficient levels of general reserves and earmarked reserves is expected to enable the council to continue with its MTFS as planned.

The Council has also undertaken cashflow forecasting for the foreseeable future period. Our projections for the revenue budget show that the Council has sufficient liquidity over the period to the end of December 2022, with positive cash balances throughout. There is no identified need for borrowing to manage the working capital for revenue balances.

The Council does have a significant capital programme for the same period and through to the end of March 2023 and there was always an intent to borrow, from the PWLB, as one of a source of funds for this programme. When taken into the cashflow forecast this situation does not change and PWLB borrowing will be required. With the impact of Covid-19 in mind we continue to focus on reviewing the timing and extent of the capital programme, but are of the view that PWLB loans will be available.

Considering all of the above the Council considers it appropriate to prepare the financial statements on a going concern basis.

## **2. Accounting standards that have been issued but have not yet been adopted**

The Code of Practice on Local Authority Accounting in the United Kingdom 2021-22 (the Code) has introduced changes in accounting policies which will need to be adopted by the council in the 2021-22 financial statements. The Code requires implementation from 1 April 2021 and there is therefore no impact on the 2020-21 statement of accounts.

The Code also requires that changes in accounting policy are to be applied retrospectively unless transitional arrangements are specified, this would result in an impact on disclosures spanning two financial years.

Accounting changes that are introduced by the 2021-22 code are:

- **Definition of a Business: Amendments to IFRS 3 Business Combinations:** This standard will require local authorities to disclose in its financial statements that a transfer of functions has taken place (including a brief description of the transferred function) giving the date of the transfer, the name of the transferring body and the effect on the financial statements. An authority that transfers functions to another authority or public sector entity shall also provide the same information in its financial statements. Where accounted for as a transfer by absorption, the authority should apply judgement as to whether the additional disclosure of historical financial performance of the function should be provided, to enable users to understand the operational performance.
- **Interest Rate Benchmark Reform: Amendment to IFRS 9, IAS 39 and IFRS 7.**
- **Interest Rate Benchmark Reform – Phase 1: Amendments to IFRS 9, IAS 39, IFRS 7, IFRS 4 and IFRS 16.**

The accounting change set out in IFRS 3 above will need to be applied in respect to the transfer of the Fire and Rescue Service to the Hampshire and Isle of Wight Fire and Rescue Service from 1 April 2021. The impact of this transfer on the balance sheet is shown in Note 6.

The changes relating to Interest Rate Benchmark Reform are not expected to have a material impact on the Council's financial statements.

## **3. Critical judgements in applying accounting policies**

In applying the accounting policies set out in Note 1, the council has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the statement of accounts are:

- **Future funding of the council.**

The Chancellor, as part of the Spending Round announcement in September 2019, declared the end of austerity. This provided some hope that funding for Local Government would at least stabilise if not increase. The Government also stated that a full multi-year spending review would take place in 2020 and there would be other changes:

However, the uncertainty presented by the COVID-19 pandemic has led not only to a delay in the Government's multi-year Comprehensive Spending Review, but also to a delay in:

- The comprehensive overhaul of the Local Government funding system known as the "Fair Funding Review", (to determine a new formula methodology which will set each Local Authority's baseline funding level and creating "winners and losers").
- The system for retaining future Business Rate growth / loss (involving the removal of all existing growth and re-distributing that growth nationally according to relative need (rather than where it was generated

Future funding from Government from 2022-23 onwards is therefore heavily dependent on the outcome of the Fair Funding Review and Business Rate Retention scheme review. Whilst there are a large number of very significant variables that could affect the outcome of this review, the council's central assumption has been revised upwards from a gain of £2.5 million to a gain of £3.0 million related to the

combined effect of these reviews. The £3.0 million, which is now factored into the new three year forecast, is based on new national modelling work that has been undertaken, providing greater confidence of a favourable outcome. It must be recognised however that the outcome of these reviews remains uncertain and the net £3.0 million addition to the council's funding is in the context of an addition due to the "Island Factor" as well as a re-distribution across all councils of £5.1 million of Business Rate Growth currently being received.

However, the council has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the council might be impaired as a result of the need to close facilities and reduce levels of service provision.

- **Asset classifications**

The council has made judgements on whether assets are classified as investment property or property, plant and equipment. These judgements are based on the principal reason for the council holding the asset. If the asset is used in the delivery of services by the council or to fulfil a corporate objective then they are deemed to be property, plant and equipment assets. If assets are held solely for rental income or capital appreciation then this would indicate that the asset is an investment property. The classification determines the valuation method to be used.

- **Lease classifications**

The council has made judgements on whether its lease arrangements are operating leases or finance leases. These judgements are based on a series of tests designed to assess whether the risks and rewards of ownership have been transferred from the lessor to the lessee. The results of the tests are taken as a whole and a decision has been made on classification. The accounting treatment for operating and finance leases is significantly different (see accounting policy on leases) and could have a significant effect on the accounts.

- **Contractual arrangements**

The council has made judgements on whether its contractual arrangements contain embedded leases (i.e. arrangements that are not legally leases but take the form of payments in return for the use of specific assets). The judgement made for these concerns the amount of use considered to be significant and recognised as a lease arrangement.

- **PFI schemes**

The council has made judgements relating to the control of services provided under the Highways PFI contract. It has determined that the council controls these services and also to control the residual value of the assets at the end of the contracts. The accounting policies for PFI schemes and similar contracts have been applied to the arrangements and the assets are recognised as property, plant and equipment on the council's balance sheet in line with IFRIC 12 (service concession arrangements). The waste management contract which commenced in November 2015 has been judged as falling outside the definition of a service concession and so has not been accounted for under the accounting policy applying to PFI schemes and similar contracts.

- **School Land and Buildings**

The council has made judgements on whether the control of school land and buildings not owned by the council remain as property, plant and equipment. The council has decided that voluntary controlled schools will remain as property, plant and equipment as control of a school is held by the council. Voluntary aided schools will be recognised as property, plant and equipment where legal ownership rests with the council and currently this is limited to playing field land where relevant. Foundation, Trust and Academy schools are not recognised as property, plant and equipment where control has been transferred to the relevant governing body.

- **Minimum Revenue Provision (MRP)**

The council has made judgements on the application of a 'prudent amount' definition in the setting aside of sums for the repayment of debt (MRP). The council has judged that the accounting policy for charging the MRP can be interpreted so that the calculation considers all of the assets of the council in totality and considers them in the context of the maturity profile of the council's debt. As a result, the annuity method has been adopted as the most appropriate method for the setting aside of its MRP.

- **Investment properties**

Investment properties have been assessed using the identifiable criteria under the international accounting standards and are being held for rental income or for capital appreciation. Properties have

been assessed using these criteria, which is subject to interpretation to determine if there is an operational reason for holding the property such as regeneration.

**4. Assumptions made about the future and other major sources of estimation uncertainty**

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the amounts reported for assets and liabilities as at the balance sheet date and the amounts reported for the revenues and expenses during the year. However, the nature of estimation means that actual outcomes could differ from those estimates. The key judgements and estimation uncertainty that have a significant risk of causing material adjustment to the carrying amounts of assets and liabilities within the next financial year are as follows:

Item	Uncertainties	Effect if actual results differ from assumptions
Property, plant and equipment	Assets are depreciated over useful lives that are dependent on assumptions about level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the council will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets. The carrying value of property, plant and equipment at 31 March 2021 is £521.728 million.	If the useful life of assets is reduced, depreciation increases and the carrying amount of the asset falls. It is estimated that the annual depreciation charge for buildings would increase by £0.174 million for every year that useful lives had to be reduced.
Local Government Pension Scheme – Pensions Liability	The estimation of the net liability to pay retirement benefits depends on a number of complex judgements. In particular these judgements relate to the discount rate used, the rate at which salaries are projected to increase, changes to the age at which retirement benefits can be taken, mortality rates and the expected returns on pension fund assets. The council engages an actuary to provide expert advice about the assumptions to be applied and the sensitivity of the results. The carrying value of the Local Government Pension Scheme at 31 March 2021 is a deficit of £267.084 million.	The impact on the net pensions liability of changes in individual assumptions can be measured in approximate terms. For example, a 0.5% decrease in the real discount rate would result in an increase of 10% to the employer liability for which the approximate monetary value would be £83.283 million. A one year increase in member life expectancy would result in an increase of between 3% and 5% to the employer's defined benefit obligation. In practice the actual cost of a one year increase in life expectancy will depend on the structure of the revised assumption (ie if the improvements to survival rates predominantly apply at younger or older ages). A 0.5% increase in the salary increase rate would result in an increase of 1% to the employer liability for which the approximate monetary value would be £6.584 million. A 0.5% increase in the pension increase rate would result in an increase of 9% to the employer liability for which the approximate monetary value would be £75.046 million.
Fire-fighters' Pension Scheme – Pensions Liability	As with the Local Government Pension Scheme, the estimation of the net liability to pay retirement benefits depends on a number of complex judgements. The carrying value of the Fire-fighters' Pension Scheme at 31 March 2021 is a deficit of £93.700 million (excluding the top-up grant receivable).	The impact on the net pension liability of changes in individual assumptions can be measured in approximate terms. For example, a 0.5% decrease in the real discount rate would result in an increase of 9% to the employer liability for which the approximate monetary value would be £8.002 million. A one year increase in member life expectancy would result in an increase of 3% to the employer liability for

Isle of Wight Council Statement of Accounts 2020-21

Item	Uncertainties	Effect if actual results differ from assumptions
		<p>which the approximate monetary value would be £2.803 million. A 0.5% increase in the salary increase rate would result in an increase of less than 1% to the employer liability for which the approximate monetary value would be £0.167 million. A 0.5% increase in the pension increase rate would result in an increase of 7% to the employer liability for which the approximate monetary value would be £6.997 million.</p>
<p>Allowance for impairment of short-term debtors</p>	<p>The council has made impairment allowances of £10.238 million for the non-collection of outstanding debts at 31 March 2021. This includes an allowance of £6.316 million for council tax and business rate arrears representing the council's share of the allowance. The allowance for all other debt (including housing benefit overpayments) is calculated on a sliding scale of percentages applied to the outstanding amounts based on an age profile, historical levels and the nature of the debts. In the current economic climate it is not certain whether these allowances will be sufficient. If collection rates were to deteriorate then an increase in the amount of the impairment allowance would be required.</p>	<p>For collection fund arrears, variances between estimated and actual write-offs will have an impact on the surplus or deficit on the collection fund. For the remaining sundry debts (including housing benefit overpayments), a 2.5% increase in the percentage applied would require an adjustment to the allowance of £0.171 million which would be attributable to the general fund.</p>
<p>Insurance provision</p>	<p>The services of a claims handling company is used to process claims made against the council. As significant claims can often take many years to be settled, outcomes cannot always be predicted with any great level of certainty. A provision for outstanding insurance liabilities at 31 March 2021 has been based on information contained within the council's in-house claims recording database and also an estimate of the amount liable to 'clawback' in respect of claims against policies taken out with the Municipal Mutual Insurance (MMI) prior to 1 April 1993. MMI went into 'run-off' in September 1992 and subsequently established a scheme of arrangement whereby claims paid since January 1994 will be subject to a total or partial 'clawback' in the event of insolvency. In November 2012, the directors of MMI triggered the company's scheme of arrangement following a Supreme Court judgement in March 2012 relating to mesothelioma claims. Under this scheme, Ernst &amp; Young have taken over management of MMI's business, with the power to levy on scheme creditors in order to achieve a solvent run-off.</p>	<p>The insurance provision is being maintained at a level considered to be prudent in view of the information currently available. The impact of a significant claim paid from the provision would require a reassessment of the adequacy of the Provision and additional contributions may need to be made from the general fund if the provision was found to be insufficient to absorb such a claim. With regard to the MMI scheme, in future only 75% of claim amounts will be paid out and so the 25% shortfall will need to be self-funded by the council. In addition, it is possible that there will be further costs resulting from 'incurred but not reported' claims, although it is not possible to quantify the potential amounts. The potential liability relating to the MMI solvency position is based on a current assessment of the impact of industrial disease type claims. Should the solvency position deteriorate further, the council could face further calls on the amount in the provision.</p>
<p>Accumulated absences account</p>	<p>An accrual in respect of non-schools staff annual leave entitlement carried forward at 31 March 2021 has been based on 100% of staff. The accrual in respect of schools staff is calculated by using a formula which is based on the school holiday year. Differences</p>	<p>Both current assets and unusable reserves on the balance sheet would be under or over stated if the estimate was proved not to be robust. The net worth on the balance sheet would therefore be under or over stated. The comprehensive income &amp;</p>

Isle of Wight Council Statement of Accounts 2020-21

Item	Uncertainties	Effect if actual results differ from assumptions
	between years can arise as a result of the dates of the Easter holidays. The carrying value at 31 March 2021 is £3.014 million.	expenditure statement is charged or credited with the movement between the prior and current year balance sheet figures. However, the entries in the comprehensive income & expenditure statement are reversed out through the movement in reserves statement, so that there is no impact on the general fund balance.
Business rate appeals	Since the introduction of the business rates retention scheme on 1 April 2013, local authorities are required to make a provision for refunding ratepayers who will successfully appeal against the rateable value of their properties on the rating list. This will include amounts relating to business rates prior to 1 April 2013. A list of outstanding appeals on the 2010 valuation list has been provided by the valuation office (VAO) and the services of rating experts have been engaged to determine potential success rates and a range of possible outcomes by analysing historical data. This information has been used to estimate the likely rateable value reductions on successful appeals and the level of backdating applicable. For the 2017 valuation list, the services of the rating experts have also been engaged to assess the potential liability that takes account of appeals lodged, settled and also of appeals yet to be submitted. The total amount recognised as a provision in the council's balance sheet (£4.546 million) is therefore the council's share (50%) of the estimate at the balance sheet date of the expenditure required to settle the potential obligation from appeals up to 31 March 2021 on both the 2010 and 2017 valuation lists.	The collection fund statement shows how the appeals provision impacts on the business rate deficit at 31 March 2021. The council's share of all business rate balances for 2020-21 is 50%. The provision has been recognised as a short-term liability as there is insufficient information to enable the estimation of the level of appeals likely to be awaiting settlement at 31 March 2022. If the outcome of appeals is different than the amount estimated, then this will have an impact in a future year on both the business rates surplus or deficit in the collection fund and the business rates income receivable by the council.
Highways PFI contract	PFI and similar arrangements have been considered to have an implied finance lease within the agreement. In assessing the lease applicable to the Highways PFI scheme, the council has estimated the implied interest rate within the leases to calculate the interest and principal payments. In addition, the future RPI increases within the contract have been estimated as remaining constant throughout the period of the contract. The inflation rate used in the calculation is based on RPIx and is 2.75% for year 8 of the contract (2020-21) and estimated as being 2.5% per year for the remainder of the contract.	The impact of a 0.01% variation in the assumed interest rates used in calculating future service charges and lifecycle replacement costs would result in an increase or reduction of £0.124 million to the total cost of the scheme over the remaining life of the contract.

**Land, buildings material valuation uncertainty**

Due to the COVID-19 pandemic and the impact on market activity in many sectors, the valuer has included a material valuation uncertainty clause with the valuations of land and buildings properties at 31 March 2021.

The valuer has stated that they consider that less weight can be attached to previous market evidence for comparison purposes to inform opinions of value and that the current response to COVID-19 means that they are faced with an unprecedented set of circumstances on which to base a judgement. The valuations are therefore reported on the basis of 'material valuation uncertainty' as per VPS 3 and VPGA 10 of the RICS Valuation – Global Standards effective from 31 January 2020.

Consequently, less certainty and a higher degree of caution should be attached to their valuation than would normally be the case.

Whilst certain markets have improved over the past twelve months there remains a degree of uncertainty still, particularly with High Street retail premises. The recent increase in COVID-19 cases in the UK with the spread of the Delta variant now is having an affect on the supply and cost of materials because of the increased number of people having to self-isolate and, as a direct result, build costs in recent months have been increasing. However, this increase was not so prevalent in the last financial year 2020-21 and has been much greater in the first two months of 2021-22.

### **Investment Property Market Conditions: Novel Coronavirus (COVID-19)**

The pandemic and the measures taken to tackle COVID-19 continue to affect economies and real estate markets globally. Nevertheless, as at the valuation date some property markets have started to function again, with transaction volumes and other relevant evidence at levels where an adequate quantum of market evidence exists upon which to base opinions of value. Accordingly, and for the avoidance of doubt, the valuation is not reported as being subject to 'material valuation uncertainty' as defined by VPS 3 and VPGA 10 of the RICS Valuation – Global Standards.

## **5. Material items of income and expense**

### **5.1. Disposal or derecognition losses**

During 2020-21, the council has recognised a net loss of £4.395 million in relation to the disposal or derecognition of property, plant and equipment. This has been charged to the other operating expenditure line in the comprehensive income and expenditure statement and then reversed through the movement in reserves statement. There is therefore no impact on the amount to be raised through the council tax. The carrying value of property, plant and equipment in the balance sheet has been reduced by £4.395 million as a result of disposals or derecognition. The principal loss (£2.272 million) relates to a primary school which has recently closed and which will demolished to allow a new school to be built on the site.

### **5.2 Pension assets/liabilities**

The actuarial valuation of the Council's pension scheme liabilities shown on the Balance Sheet has increased from £247.723 million at 31 March 2020 to £360.212 million at 31 March 2021.

This is principally due to the combination of a lower discount rate assumption and a significantly higher CPI assumption used by the pension fund actuary (Hymans-Robertson). This has resulted in a significant loss on the council's balance sheet as at 31 March 2021, shown in the 'changes in financial assumptions' in note 48. These assumptions are determined by the actuary and represent the market conditions at the reporting date. The council relies and places assurance on the professional judgement of the Actuary and the assumptions used to calculate this actuarial valuation.

The individual factors which contribute to this increase in liability are credited or charged to the comprehensive income and expenditure statement and then reversed through the movement in reserves statement with the result that there is no impact on the amount to be raised through local taxation.

The notes to the Pension Reserve in note 28 and note 48 defined benefit pensions schemes give further details of the impact on the council's finances.

### **5.3 Income in Comprehensive Income and Expenditure Statement**

During 2020-21 the council received £6.300 million from the Ministry of Justice (MoJ) in recognition of the transfer of the freehold of the highways in MoJ's ownership to the Isle of Wight Council. The council

has taken over responsibility for all liabilities, repair and maintenance obligations from the MoJ in respect of the highways transferred. The funds paid by the MoJ net of any costs incurred to 31 March 2021 have been ringfenced and transferred to an earmarked reserve. The income of £6.300 million is included in the Regeneration and Business Development line in the Comprehensive Income and Expenditure Statement. The earmarked reserve is included in the earmarked reserves - services line in Note 10.

#### **5.4 COVID-19 grant income**

In the comprehensive income and expenditure statement (CIES), government grants receivable during 2020-21 relating to COVID-19 have been credited to the relevant service line within cost of services or to taxation and non-specific grant income, as appropriate. Only grants where it has been determined that the council has acted as the principal have been included in the CIES. Grants where the council has acted as an agent have been excluded. This principally applies to Local Restriction Support Grants (LRSG) administered by the council on behalf of the government. Note 34 provides further detail on this distinction.

Although the LRSG grants are not included in the CIES, any amounts required to be returned to government or paid by them in advance need to be accounted for as creditors in the council's balance sheet. Note 25 provides further detail on the amounts involved.

The expanded business rates retail and nursery relief schemes introduced by government in 2020-21 in response to the pandemic have meant that business rate income is considerably reduced and has resulted in a significant collection fund deficit. The impact of this is shown in the Collection Fund statements. However, the government has compensated councils for the reduced income through general fund grants. These grants, together with other relating to COVID-19 funding, are shown in note 40.

In order that the council is able to reduce the collection fund deficit from 2021-22, this grant funding has been appropriated to the earmarked reserves and will be drawn-down as profiled in the 2021-22 budget strategy to fund the deficit. Note 10 provides further detail on these earmarked reserves, together with other reserves earmarked to assist the council during the COVID-19 recovery period.

The income figures in the CIES reflect the impact of the COVID-19 lockdown periods on levels of income, particularly for leisure centres and car parking. This is shown in the Environment and Heritage and Infrastructure and Transport service lines respectively in the CIES and in note 7B. In addition to support grants as a contribution towards additional expenditure, the government also provided a support grant towards income losses. The amount receivable in 2020-21 is £4.700 million and this has been included in the CIES in the taxation and non-specific grant income line as shown in note 40.

#### **6. Events after the reporting period**

The statement of accounts was authorised for issue by the Director of Finance and Section 151 officer on 30 November 2021. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2021, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

There are no non-adjusting events after the Balance Sheet date.

With effect from 1<sup>st</sup> April 2021, the Isle of Wight Council Fire and Rescue Service was combined with the Hampshire Fire and Rescue Service to form the new Hampshire and Isle of Wight Fire Service. All income, expenditure, assets and liabilities from 1<sup>st</sup> April 2021 relating to the former Isle of Wight Fire and Rescue Service will be included within the new combined service's financial statements. Property, Plant and Equipment with a net book value of £12.875 million will be transferred to the new combined service on 1<sup>st</sup> April 2021. This reduction in asset values will be offset by corresponding entries in the Revaluation Reserve and Capital Adjustment Account in the balance sheet.

**7A. Note to the Expenditure and Funding Analysis**

**Adjustments between Funding and Accounting Basis 2019-20**

Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes (Note 7A.1) £000s	Net change for Pension Adjustments (Note 7A.2) £000s	Other Differences (Note 7A.3) £000s	Total Adjustments £000s
Adult Social Care, Public health & Housing Needs	362	2,491	21	2,874
Children's Services, Education & Skills	5,841	5,563	142	11,546
Community Safety & Public protection	828	(72)	4	760
Environment & Heritage	1,843	756	7	2,606
Infrastructure & Transport	9,971	311	3	10,285
Leader & Strategic Partnerships	3	151	1	155
Planning & Housing Renewal	247	303	3	553
Procurement, Projects & Forward Planning	809	83	0	892
Regeneration & Business Development	7	121	1	129
Resources	1,859	846	17	2,722
Net Cost of Services	21,770	10,553	199	32,522
Other income and expenditure from the Expenditure and Funding Analysis	(30,618)	7,479	379	(22,760)
Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services	(8,848)	18,032	578	9,762

**Adjustments between Funding and Accounting Basis 2020-21**

Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement amounts	Adjustments for Capital Purposes (Note 7A.1) £000s	Net change for Pension Adjustments (Note 7A.2) £000s	Other Differences (Note 7A.3) £000s	Total Adjustments £000s
Adult Social Care, Public health & Housing Needs	327	1,322	89	1,738
Children's Services, Education & Skills	3,965	2,916	(176)	6,705
Community Safety & Public protection	823	(977)	12	(142)
Environment & Heritage	1,757	357	22	2,136
Infrastructure & Transport	9,593	165	12	9,770

Leader & Strategic Partnerships	2	84	6	92
Planning & Housing Renewal	218	157	11	386
Procurement, Projects & Forward Planning	855	44	3	902
Regeneration & Business Development	342	70	6	418
Resources	1,856	(297)	67	1,626
<b>Net Cost of Services</b>	<b>19,738</b>	<b>3,841</b>	<b>52</b>	<b>23,631</b>
Other income and expenditure from the Expenditure and Funding Analysis	(14,107)	5,333	16,535	7,761
<b>Difference between General Fund surplus or deficit and Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services</b>	<b>5,631</b>	<b>9,174</b>	<b>16,587</b>	<b>31,392</b>

**Note 7A.1: Adjustments for Capital Purposes**

This column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:

- Other operating expenditure – adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- Financing and investment income and expenditure – the statutory charges for capital financing ie minimum revenue provision and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
- Taxation and non-specific grant income and expenditure – capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The taxation and non-specific grant income and expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

**Note 7A.2: Net Change for the Pension Adjustments**

This represents the net change for the removal of pension contributions and the addition of IAS19 Employee Benefits pension related expenditure and income:

- **For services** this represents the removal of the employer pension contributions made by the authority as allowed by statute and the replacement with current service costs and past service costs.
- **For Financing and investment income and expenditure** – the net interest on the defined benefit liability is charged to the comprehensive income and expenditure statement.

**Note 7A.3: Other Differences**

Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement and amounts payable/receivable to be recognised under statute:

- The charge under **taxation and non-specific grant income and expenditure** represents the difference between what is chargeable under statutory regulations for council tax and business rates that was projected to be received at the start of the year and the income recognised under generally accepted accounting practices in the Code. This is a timing difference as any

difference will be brought forward in future surpluses or deficits on the collection fund.

## 7B. Segmental Income

External income (excluding government grants) received on a segmental basis is analysed below:

Portfolio reporting structure	2019-2020 Income from Services £000s	2020-21 Income from Services £000s
Adult Social Care, Public health & Housing Needs	(20,034)	(20,515)
Children's Services, Education & Skills	(5,700)	(3,694)
Community Safety & Public protection	(2,630)	(2,626)
Environment & Heritage	(5,274)	(1,862)
Infrastructure & Transport	(6,378)	(5,256)
Leader & Strategic Partnerships	(9)	(17)
Planning & Housing Renewal	(2,125)	(1,496)
Procurement, Projects & Forward Planning	(572)	(1,091)
Regeneration & Business Development	(279)	(6,813)
Resources	(4,460)	(4,659)
<b>Total income analysed on a segmental basis</b>	<b>(47,461)</b>	<b>(48,029)</b>

## 8. Expenditure and Income analysed by nature

The council's expenditure and income is analysed as below and shows the accounting expenditure and income in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from council tax and other revenue resources.

Expenditure /Income	2019-20 £000s	2020-21 £000s
<b>Expenditure</b>		
Employee benefit expenses	137,047	133,378
Other services expenses	190,127	199,500
Depreciation, amortisation, impairment	21,689	19,276
Financing and investment expenditure	38,180	33,666
Precepts and levies	4,864	5,050
Gain or loss on the disposal of assets	297	4,395
<b>Total expenditure</b>	<b>392,204</b>	<b>395,265</b>
<b>Income</b>		
Fees, charges and other service income (see note 7B)	(47,461)	(48,029)
Financing and investment income	(15,001)	(15,389)
Income from council tax and business rates	(120,040)	(100,089)
Government grants and contributions	(193,414)	(246,030)
<b>Total income</b>	<b>(375,916)</b>	<b>(409,537)</b>
<b>Deficit/(surplus) on the provision of services</b>	<b>16,288</b>	<b>(14,272)</b>

**9. Adjustments between accounting basis and funding basis under regulations**

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the council to meet future capital and revenue expenditure.

2020-21 Adjustments	General fund balance £000	Capital receipts reserve £000	Capital grants unapplied £000	Movement in unusable reserves £000
<b>Adjustments primarily involving the capital adjustment account:</b>				
<b>Reversal of items debited or credited to the comprehensive income &amp; expenditure statement:</b>				
Charges for depreciation and impairment of non-current assets and current assets held for sale	(18,262)	-	-	18,262
Revaluation losses/gains on Property, Plant & Equipment	(676)	-	-	676
Movements in the market value of investment properties	1,955	-	-	(1,955)
Amortisation of intangible assets	(338)	-	-	338
Capital grants and contributions applied	14,530	-	-	(14,530)
Revenue expenditure funded from capital under statute	(4,220)	-	-	4,220
Capitalised interest	11	-	-	(11)
Amounts of non-current assets and current assets held for sale written off on disposal or sale as part of the gain/loss on disposal to the comprehensive income & expenditure statement	(4,395)	(1,820)	-	6,215
<b>Insertion of items not debited or credited to the comprehensive income &amp; expenditure statement:</b>				
Provision for the financing of capital investment (minimum revenue provision - MRP)	0	-	-	0
Capital expenditure charged against the General fund	4,105	-	-	(4,105)
<b>Adjustments primarily involving the capital grants unapplied account:</b>				
Capital grants and contributions unapplied credited to the comprehensive income & expenditure statement	1,659	-	(1,659)	-
Application of grants to capital financing transferred to the capital adjustment account	-	-	6,254	(6,254)
<b>Adjustments primarily involving the capital receipts reserve</b>				
Capital loans repaid	-	(1,782)	-	1,782
Use of the capital receipts reserves to finance new capital expenditure	-	2,470	-	(2,470)
Use of Capital Receipts Reserve for repayment of debt	-	81	-	(81)
<b>Adjustments primarily involving the pensions reserve:</b>				
Reversal of items relating to retirement benefits debited or credited to the comprehensive income & expenditure statement (see Note 28)	(26,266)	-	-	26,266
Employers' pension contributions and direct payments to pensioners in the year	16,620	-	-	(16,620)
Capitalised pension costs	29	-	-	(29)

Isle of Wight Council Statement of Accounts 2020-21

2020-21 Adjustments	General fund balance £000	Capital receipts reserve £000	Capital grants unapplied £000	Movement in unusable reserves £000
Firefighters' pension scheme – movement on top-up grant repayable (to)/from Government	443	-	-	(443)
<b>Adjustments primarily involving the collection fund adjustment account:</b>				
Amount by which council tax income credited to the comprehensive income & expenditure statement is different from council tax income calculated for the year in accordance with statutory requirements	(1,641)	-	-	1,641
Amount by which non-domestic rate income credited to the comprehensive income & expenditure statement is different from non-domestic rate income calculated for the year in accordance with statutory requirements	(13,083)	-	-	13,083
<b>Adjustments primarily involving the accumulated absences account:</b>				
Amount by which officer remuneration charged to the comprehensive income & expenditure statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(52)	-	-	52
<b>Adjustment primarily involving the Dedicated Schools Grant Adjustment</b>				
Dedicated Schools Grant in-year deficit	(1,811)	-	-	1,811
<b>Total adjustments</b>	<b>(31,392)</b>	<b>(1,051)</b>	<b>4,595</b>	<b>27,848</b>

2019-20 Adjustments (comparative year)	General fund balance £000	Capital receipts reserve £000	Capital grants unapplied £000	Movement in unusable reserves £000
<b>Adjustments primarily involving the capital adjustment account:</b>				
<b>Reversal of items debited or credited to the comprehensive income &amp; expenditure statement:</b>				
Charges for depreciation and impairment of non-current assets and current assets held for sale	(18,836)	-	-	18,836
Revaluation losses/gains on Property, Plant & Equipment	(2,406)	-	-	2,406
Movements in the market value of investment properties	0	-	-	0
Amortisation of intangible assets	(448)	-	-	448
Capital grants and contributions applied	10,076	-	-	(10,076)
Revenue expenditure funded from capital under statute	(3,405)	-	-	3,405
Capitalised interest	17	-	-	(17)
Impairment allowance for long-term debtors	211	-	-	(211)
Capital financing adjustment	40	-	-	(40)
Amounts of non-current assets and current assets held for sale written off on disposal or sale as part of the gain/loss on disposal to the comprehensive income & expenditure statement	(516)	(572)	-	1,088

Isle of Wight Council Statement of Accounts 2020-21

2019-20 Adjustments (comparative year)	General fund balance £000	Capital receipts reserve £000	Capital grants unapplied £000	Movement in unusable reserves £000
Insertion of items not debited or credited to the comprehensive income & expenditure statement:				
Provision for the financing of capital investment (minimum revenue provision - MRP)	21,045	-	-	(21,045)
Capital expenditure charged against the General fund	1,905	-	-	(1,905)
Adjustments primarily involving the capital grants unapplied account:				
Capital grants and contributions unapplied credited to the comprehensive income & expenditure statement	1,165	-	(1,165)	-
Application of grants to capital financing transferred to the capital adjustment account	-	-	1,094	(1,094)
Adjustments primarily involving the capital receipts reserve				
Capital loans repaid	-	(81)	-	81
Use of the capital receipts reserves to finance new capital expenditure	-	3,060	-	(3,060)
Use of Capital Receipts Reserve for repayment of debt	-	81	-	(81)
Adjustments primarily involving the pensions reserve:				
Reversal of items relating to retirement benefits debited or credited to the comprehensive income & expenditure statement (see Note 28)	(33,344)	-	-	33,344
Employers' pension contributions and direct payments to pensioners in the year	15,446	-	-	(15,446)
Capitalised pension costs	37	-	-	(37)
Firefighters' pension scheme – movement on top-up grant repayable (to)/from Government	(171)	-	-	171
Adjustments primarily involving the collection fund adjustment account:				
Amount by which council tax income credited to the comprehensive income & expenditure statement is different from council tax income calculated for the year in accordance with statutory requirements	(608)	-	-	608
Amount by which non-domestic rate income credited to the comprehensive income & expenditure statement is different from non-domestic rate income calculated for the year in accordance with statutory requirements	229	-	-	(229)
Adjustments primarily involving the accumulated absences account:				
Amount by which officer remuneration charged to the comprehensive income & expenditure statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(200)	-	-	200
Rounding adjustment	1	-	(1)	-
Total adjustments	(9,762)	2,488	(72)	7,346

**10. Transfers to/from earmarked reserves**

This note sets out the amounts set aside from the general fund balance in earmarked reserves to provide financing for future expenditure plans and the amounts transferred from earmarked reserves to meet general fund expenditure in 2020-21.

<b>General Fund:</b>	<b>Balance at 1 April 2019 £000</b>	<b>Transfer out 2019/20 £000</b>	<b>Transfer in 2019/20 £000</b>	<b>Balance at 1 April 2020 £000</b>	<b>Transfer out 2020/21 £000</b>	<b>Transfer in 2020/21 £000</b>	<b>Balance at 31 March 2021 £000</b>
Revenue carry-forward reserve	6,269	(6,269)	5,878	5,878	(5,878)	9,912	9,912
Balances held by schools under scheme of delegation	449	(729)	0	(280)	0	2,274	1,994
Repairs & renewal funds	1,095	(34)	500	1,561	(25)	507	2,043
Earmarked reserves – services	14,343	(3,252)	7,476	18,567	(7,345)	37,919	49,141
Insurance & risk funds	5,350	(16)	609	5,943	(51)	415	6,307
Capital resources reserve	10,176	(990)	8,634	17,820	(6,829)	11,140	22,131
Transformation reserve	3,144	(763)	2000	4,381	(989)	1,000	4,392
Highways PFI contract cashflow reserve	21,755	(18,722)	163	3,196	(221)	1,989	4,964
Section 106 contributions reserve	2,361	(1,155)	614	1,820	(25)	127	1,922
Public Health earmarked reserve	549	(83)	127	593	(112)	439	920
Dedicated Schools grant (DSG) reserve	(908)	(1,580)	0	(2,488)	-	-	-
<b>Totals at 31 March 2020</b>	<b>64,583</b>	<b>(33,593)</b>	<b>26,001</b>	<b>56,991</b>	<b>-</b>	<b>-</b>	<b>-</b>
DSG reserve restated as an unusable reserve from 1 April 2020	-	-	-	2,488	-	-	-
<b>Totals post DSG restatement</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>59,479</b>	<b>(21,475)</b>	<b>65,722</b>	<b>103,726</b>

The revenue carry-forward reserve provides the finance for slipped expenditure to be carried forward into the next financial year.

School balances represent cumulative underspendings set aside by delegated budget holders under schemes for financing schools. The law requires that these underspendings are carried forward for future use by the school concerned.

The repairs and renewals fund provides a contingency to meet significant items of unforeseen expenditure relating to equipment renewal.

The council maintains a number of earmarked reserves for specific purposes at levels required to meet known future or potential commitments. The balance at 31 March 2021 includes:

- £12.876 million of government grant income received in 2020-21 towards the collection fund deficits arising from the Covid-19 pandemic, which will be applied over the next three years.
- £10.283 million of government grant received in 2020-21 in respect of the Covid-19 recovery period.
- £6.218 million of the funding received from the Ministry of Justice in respect of the Camp Hill Estate development to be applied in future years.

Insurance and risk funds provide the means to take categories of insurance risk in-house in the future and to meet various contingencies. These funds also recognise that the council faces a number of non-insurable risks that fall outside the scope of normal insurance cover including litigation, contract disputes and natural disasters. Rather than provide for these individually, with subsequent volatility within the revenue budget, the non-insurable risk element within these reserves currently provides for these potential liabilities.

The Capital resources reserve has been accumulated from revenue contributions to be used as a source of finance for future capital expenditure

The Transformation reserve is the council's primary vehicle for funding initiatives such as spend to save, spend to avoid and feasibility studies.

The Highways PFI contract cashflow reserve results from an excess of funding over the unitary charge during the early years of the contract period. This excess has been earmarked in a specific reserve and the sums invested to provide funding for costs in the years of the contract when the costs will exceed the funding in line with the agreed scheme profile.

The Section 106 contributions are held as reserves where there are no conditions requiring repayment in the event of stipulations not being met. Section 106 contributions are also held as creditors where such conditions exist.

The Public Health earmarked reserve has been created from underspent Public Health budgets in previous years and provides funding for on-going projects.

#### **DSG reserve restatement**

The Local Authority (Capital Finance and Accounting) (England) (Amendment) Regulations 2020, SI 2020 No 1212 requires that where a local authority has a deficit in respect of its schools budget for the financial year beginning on 1st April 2020, the deficit must be shown as an unusable reserve, rather than a deficit earmarked reserve. Any deficit reserve shown as earmarked reserve at 1 April 2020 is required to be restated as an unusable reserve. The carry forward deficit balances at 31 March 2020 and 2021 are therefore classified as unusable reserves and included in note 28.

#### **11. Other operating expenditure**

2019-20 £000		2020-21 £000
4,712	Parish & Town Council precepts	4,894
152	Levies	156
171	Fire-fighters' Pension Scheme – movement in top-up grant repayable to/(from) Government	(443)
257	(Gains)/losses on the disposal of non-current assets and current assets held for sale	4,395
5,292	<b>Total</b>	<b>9,002</b>

In addition to the precepts shown above, Parish and Town Councils were also paid grants totalling £0.031 million (£0.031 million in 2019-20) in respect of the Localised Council Tax Support scheme.

A levy of £0.113 million (£0.111 million in 2019-20) was paid to the Southern Inshore Fisheries and Conservation Authority and £0.043 million (£0.041 million in 2019-20) was paid as a flood defence levy to the Environment Agency.

**12. Financing and investment income & expenditure**

2019-20 £000		2020-21 £000
16,565	Interest payable and similar charges	15,627
7,308	Net interest on the net defined benefit liability	5,776
(745)	Interest receivable and similar income	(330)
(420)	Income and expenditure in relation to investment properties and changes in their fair value	(2,858)
511	Impairment of financial instruments	63
23,219	<b>Total</b>	<b>18,278</b>

**13. Taxation and non-specific grant incomes**

2019-20 £000 (Restated – see Note 52)		2020-21 £000	
89,973	Council tax income (notes CF2 to CF4 to the collection fund)	93,016	
30,067	Business rates income (note CF5a to the collection fund)	7,073	
120,040	Total income from local taxation		100,089
43,385	Non-ringfenced government grants	72,485	
7,916	Capital grants & contributions	12,431	
51,301	Total grant income (see note 40)		84,916
171,341	<b>Total</b>		<b>185,005</b>

The 2019-20 business rates income figure includes a net contribution of £1.172 million from the Solent business rates pool. This was calculated in line with the agreed proportional share of business rate growth between the pool members. The pool agreement ceased to operate on 31 March 2020.

**14. Property, plant & equipment**

Movements on balances in 2020-21	Shared ownership £000	Other land & buildings £000	Vehicles, plant, furniture & equipment £000	Infrastructure assets £000	Community assets £000	Surplus assets £000	Assets under construction £000	Total property, plant & equipment £000	PFI assets included in property, plant & equipment £000
<b>Cost or valuation</b>									
At 1 April 2020	3,674	262,460	55,283	220,871	536	3,166	64,234	610,224	192,596
Additions	0	1,792	1,466	6,600	0	0	13,501	23,359	6,016

Isle of Wight Council Statement of Accounts 2020-21

Revaluation increases/ (decreases) recognised in the Revaluation Reserve	315	10,047	0	0	0	7,532	0	17,894	0
Revaluation increases/ (decreases) recognised in the Surplus/deficit on the Provision of Services	0	(435)	0	0	0	(241)	0	(676)	0
Derecognition	0	(3,559)	(1,271)	(5,798)	0	(460)	0	(11,088)	(6,000)
Assets reclassified (to)/from held for sale	0	(1,491)	(55)	0	0	(96)	0	(1,642)	0
Other movements	0	0	0	2	0	0	(359)	(357)	0
Reclassification	0	(1,576)	485	63	0	1,597	(569)	0	12
<b>At 31 March 2021</b>	<b>3,989</b>	<b>267,238</b>	<b>55,908</b>	<b>221,738</b>	<b>536</b>	<b>11,498</b>	<b>76,807</b>	<b>637,714</b>	<b>192,624</b>

<b>Accumulated depreciation &amp; impairment 2020-21</b>	<b>Shared ownership £000</b>	<b>Other land &amp; buildings £000</b>	<b>Vehicles, plant, furniture &amp; equipment £000</b>	<b>Infrastructure assets £000</b>	<b>Community assets £000</b>	<b>Surplus assets £000</b>	<b>Assets under construction £000</b>	<b>Total property, plant &amp; equipment £000</b>	<b>PFI assets included in property, plant &amp; equipment £000</b>
At 1 April 2020	0	(3,317)	(30,640)	(72,505)	(494)	(15)	0	(106,971)	(62,730)
Depreciation charge	0	(5,118)	(3,629)	(9,770)	0	(7)	0	(18,524)	(9,196)
Depreciation written out to the revaluation reserve	0	2,930	0	0	0	0	0	2,930	0
Depreciation written out to the Surplus/deficit on the provision of services	0	228	0	0	0	33	0	261	0
Derecognition	0	128	1,180	4,970	0	0	0	6,278	5,173
Assets reclassified (to)/from held for sale	0	(15)	55	0	0	0	0	40	0
Reclassification	0	33	0	0	0	(33)	0	0	0
<b>At 31 March 2021</b>	<b>0</b>	<b>(5,131)</b>	<b>(33,034)</b>	<b>(77,305)</b>	<b>(494)</b>	<b>(22)</b>	<b>0</b>	<b>(115,986)</b>	<b>(66,753)</b>

Isle of Wight Council Statement of Accounts 2020-21

<b>Net book value at 31 March 2021</b>	<b>3,989</b>	<b>262,107</b>	<b>22,874</b>	<b>144,433</b>	<b>42</b>	<b>11,476</b>	<b>76,807</b>	<b>521,728</b>	<b>125,871</b>
Net book value at 31 March 2020	3,674	259,143	24,643	148,366	42	3,151	64,234	503,253	129,866

<b>Movements on balances in 2019-20 (comparative year)</b>	<b>Shared ownership £000</b>	<b>Other land &amp; buildings £000</b>	<b>Vehicles, plant, furniture &amp; equipment £000</b>	<b>Infrastructure assets £000</b>	<b>Community assets £000</b>	<b>Surplus assets £000</b>	<b>Assets under construction £000</b>	<b>Total property, plant &amp; equipment £000</b>	<b>PFI assets included in property, plant &amp; equipment £000</b>
<b>Cost or valuation</b>									
At 1 April 2019	3,674	257,726	46,189	204,504	536	2,690	62,869	578,188	176,484
Additions	0	4,785	5,503	17,533	0	0	8,054	35,875	17,579
Revaluation increases/ (decreases) recognised in the Revaluation Reserve	0	2,521	0	0	0	302	0	2,823	89
Revaluation increases/ (decreases) recognised in the Surplus/deficit on the Provision of Services	0	(2,406)	0	0	0	0	0	(2,406)	80
Derecognition	0	(300)	(2,437)	(1,250)	0	0	0	(3,987)	(1,692)
Assets reclassified (to)/from held for sale	0	0	(67)	0	0	0	0	(67)	0
Other movements	0	0	40	0	0	0	0	40	0
Reclassification	0	134	6,055	84	0	174	(6,689)	(242)	56
At 31 March 2020	3,674	262,460	55,283	220,871	536	3,166	64,234	610,224	192,596

Accumulated depreciation & impairment in 2019-20 (comparative year)	Shared ownership £000	other land & buildings £000	Vehicles, plant, furniture & equipment £000	Infrastructure assets £000	Community assets £000	Surplus assets £000	Assets under construction £000	Total property, plant & equipment £000	PFI assets included in property, plant & equipment £000
At 1 April 2019	0	(2,282)	(29,669)	(63,201)	(494)	(7)	0	(95,653)	(54,752)
Depreciation charge	0	(5,141)	(3,499)	(10,520)	0	(7)	0	(19,167)	(9,705)
Depreciation written out to the revaluation reserve	0	3,754	0	0	0	2	0	3,756	0
Depreciation written out to the Surplus/deficit on the provision of services	0	332	0	0	0	0	0	332	35
Derecognition	0	71	2,391	1,216	0	0	0	3,678	1,692
Assets reclassified (to)/from held for sale	0	0	67	0	0	0	0	67	0
Reclassification	0	(51)	70	0	0	(3)	0	16	0
At 31 March 2020	0	(3,317)	(30,640)	(72,505)	(494)	(15)	0	(106,971)	(62,730)

Net book value at 31 March 2020	3,674	259,143	24,643	148,366	42	3,151	64,234	503,253	129,866
Net book value at 31 March 2019	3,674	255,444	16,520	141,303	42	2,683	62,869	482,535	121,732

## Depreciation

The following useful lives and depreciation rates have been used in the calculation of depreciation:

- Other land and buildings – straight-line allocation over the life of the property as estimated by the valuer (between 5 and 999 years. Based on depreciated value, 78.9% of properties fall within the 50 to 65 years range).
- Vehicles, plant, furniture and equipment - straight-line allocation over the life of each class of assets in the balance sheet, as advised by a suitably qualified officer (between 3 and 60 years)
- Infrastructure - straight-line allocation over estimated life of the asset (between 5 and 120 years).

## Capital commitments

At 31 March 2021, the council's principal commitments relate to:

- Waste contract £15.493 million (over remaining life of 25 year contract)

- Dover Park Primary priority school building programme £2.103 million
- Newport junctions – St Georges Way £1.912 million
- Wootton Primary priority school building programme £1.853 million
- Branstone Farm units £1.757 million
- All Saints Freshwater Primary priority school building programme £0.499 million
- Newport Harbour £0.378 million

Similar commitments at 31 March 2020 were £30.636 million.

### **Effects of changes in estimates**

There have been no material changes to the council's accounting estimates for property, plant and equipment during 2020-21.

### **Revaluations**

The council carries out a rolling programme that ensures that all property, plant and equipment required to be measured at current value is revalued at least every five years. The effective date of these valuations is 31 March as valuations are based on inspection of assets in the last quarter of the financial year. An assessment is undertaken between the inspection date and balance sheet date to ensure that there have been no material changes.

The valuation of land and property were undertaken by John E Prince FRICS, IRRV (Hons) of Principal Chartered Surveyors. These valuations were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors.

The significant assumptions applied in estimating the values are:

- Where there is no active market for land and buildings assets are valued on a depreciated replacement cost basis
- Investment properties, assets held for sale and surplus assets are valued at highest and best use to determine fair value
- Assets held for sale are valued at the lower of carrying value or net sale proceeds at reclassification
- Vehicles, plant and equipment, community assets, infrastructure assets and assets under construction are valued on acquisition value referred to as historic cost
- All other assets are valued on existing use value basis.

Fair value for investment properties, surplus properties and assets held for sale have been measured using significant observable inputs, being level 2 on the fair value hierarchy.

### **Material Valuation Uncertainty**

Due to the COVID-19 pandemic and the impact on market activity in many sectors, the valuer has included a material valuation uncertainty clause with the valuations at 31 March 2021.

The valuer has stated that they consider that less weight can be attached to previous market evidence for comparison purposes to inform opinions of value and that the current response to COVID-19 means that they are faced with an unprecedented set of circumstances on which to base a judgement. The valuations are therefore reported on the basis of 'material valuation uncertainty' as per VPS 3 and VPGA 10 of the RICS Valuation – Global Standards effective from 31 January 2020.

Consequently, less certainty and a higher degree of caution should be attached to their valuation than would normally be the case.

Whilst certain markets have improved over the past twelve months there remains a degree of uncertainty still, particularly with High Street retail premises. The recent increase in COVID-19 cases in the UK with the spread of the Delta variant now is having an affect on the supply and cost of materials because of the increased number of people having to self-isolate and, as a direct result, build costs in recent months have been increasing. However, this increase was not so prevalent in the last financial year 2020-21 and has been much greater in the first two months of 2021-22.

Valuation profile	Shared ownership £000	other land & buildings £000	Vehicles, plant, furniture & equipment £000	Infrastructure assets £000	Community assets £000	Surplus assets £000	Assets under construction £000	Total property, plant & equipment £000
Carried at historical cost	0	0	22,874	144,433	42	0	76,807	244,156
Valued at current as at:								
31 March 2021	3,989	114,547	0	0	0	10,843	0	129,379
31 March 2020	0	78,257	0	0	0	0	0	78,257
31 March 2019	0	55,682	0	0	0	0	0	55,682
31 March 2018	0	6,627	0	0	0	358	0	6,985
31 March 2017	0	6,994	0	0	0	275	0	7,269
<b>Total</b>	<b>3,989</b>	<b>262,107</b>	<b>22,874</b>	<b>144,433</b>	<b>42</b>	<b>11,476</b>	<b>76,807</b>	<b>521,728</b>

**15. Heritage assets**

Reconciliation of the carrying value of heritage assets held by the council:

Cost or valuation	Local government collection £000s	Art collection £000s	Archaeology treasure £000s	Total assets £000s
<b>31 March 2019</b>	<b>136</b>	<b>1,104</b>	<b>51</b>	<b>1,291</b>
1 April 2019	136	1,104	51	1,291
Revaluations	0	0	5	5
<b>31 March 2020</b>	<b>136</b>	<b>1,104</b>	<b>56</b>	<b>1,296</b>
1 April 2020	136	1,104	56	1,296
Revaluations	0	0	1	1
<b>31 March 2021</b>	<b>136</b>	<b>1,104</b>	<b>57</b>	<b>1,297</b>

Analysed between cost/valuation and acquired/donated for each year:-

Cost or valuation	Local government collection £000s	Art collection £000s	Archaeology treasure £000s	Total assets £000s
Cost	136	262	49	447
Valuation	0	842	7	849
<b>31 March 2020</b>	<b>136</b>	<b>1,104</b>	<b>56</b>	<b>1,296</b>
Acquired	0	848	54	902
Donated	136	256	2	394
<b>31 March 2020</b>	<b>136</b>	<b>1,104</b>	<b>56</b>	<b>1,296</b>

Cost or valuation	Local government collection £000s	Art collection £000s	Archaeology treasure £000s	Total assets £000s
Cost	136	262	0	398
Valuation	0	842	57	899
<b>31 March 2021</b>	<b>136</b>	<b>1,104</b>	<b>57</b>	<b>1,297</b>

Acquired	0	848	55	903
Donated	136	256	2	394
<b>31 March 2021</b>	<b>136</b>	<b>1,104</b>	<b>57</b>	<b>1,297</b>

## 16. Investment properties

The following items of income and expense have been accounted for in the financing and investment income and expenditure line in the comprehensive income and expenditure statement:

2019-20 £000		2020-21 £000
(1,647)	Rental income from investment properties	(1,938)
1,008	Direct operating expenses arising from investment property	1,035
(639)	<b>Net gain</b>	<b>(903)</b>

There are no restrictions on the council's ability to realise the value inherent in its investment property or on the council's right to the remittance of income and the proceeds of disposal. The council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement. The following table summarises the movement in the fair value of investment properties over the year:

	31 March 2020 £000	31 March 2021 £000
Balance at 1 April	33,695	<b>33,095</b>
Disposals	(600)	<b>0</b>
Net gain from fair value adjustments	0	<b>1,955</b>
<b>Balance at 31 March</b>	<b>33,095</b>	<b>35,050</b>

### Fair value hierarchy

Details of the council's investment properties and information about the fair value hierarchy as at 31 March 2021 and the comparative year are as follows:

Recurring fair value measurement using:	Quoted prices in active markets for identical assets (level 1) £000s	Other significant observable inputs (level 2) £000s	Significant unobservable inputs (level 3) £000s	Fair value as at 31 March 2021 £000s
Commercial properties	0	35,050	0	35,050
<b>Total at 31 March 2021</b>	<b>0</b>	<b>35,050</b>	<b>0</b>	<b>35,050</b>

Recurring fair value measurement using: (Previous year comparative figures)	Quoted prices in active markets for identical assets (level 1)	Other significant observable inputs (level 2)	Significant unobservable inputs (level 3)	Fair value as at 31 March 2020

	£000s	£000s	£000s	£000s
Commercial properties	0	33,095	0	33,095
Total at 31 March 2020	0	33,095	0	33,095

### Transfers between levels of the fair value hierarchy

There were no transfers between levels 1 and 2 during the year.

### Valuation techniques used to determine level 2 fair values for investment properties

Significant observable inputs - Level 2

The fair value for commercial and other investment properties has been based on the market approach using current market conditions and recent sales prices and other relevant information for similar assets in the local authority area. Market conditions are such that similar properties are actively purchased and sold and the level of observable inputs are significant, leading to the properties being categorised at Level 2 in the fair value hierarchy.

### Highest and best use of investment properties

In estimating the fair value of the council's investment properties, the highest and best use of the properties is their current use.

### Changes in valuation techniques

There has been no change in the valuation techniques used during the year for investment properties.

### Valuation process for investment properties

The fair value of the council's investment properties is measured annually at each reporting date. Off-island commercial property valuations were undertaken by Robert Baldwin MRICS of Avison Young.

### Market Conditions: Novel Coronavirus (COVID-19)

The investment properties valuer has provided the following explanatory note:

The outbreak of COVID-19, declared by the World Health Organisation as a "Global Pandemic" on the 11 March 2020, has and continues to impact many aspects of daily life and the global economy – with some real estate markets having experienced lower levels of transactional activity and liquidity. Travel, movements and operational restrictions have been implemented by many countries, in some cases "lockdowns" have been applied to varying degrees and to reflect further "waves" of COVID-19; although these may imply a new stage of the crisis, they are not unprecedented in the same way as the initial impact.

The pandemic and the measures taken to tackle COVID-19 continue to affect economies and real estate markets globally. Nevertheless, as at the valuation date some property markets have started to function again, with transaction volumes and other relevant evidence at levels where an adequate quantum of market evidence exists upon which to base opinions of value. Accordingly, and for the avoidance of doubt, our valuation is not reported as being subject to 'material valuation uncertainty' as defined by VPS 3 and VPGA 10 of the RICS Valuation – Global Standards.

For the avoidance of doubt this explanatory note has been included to ensure transparency and to provide further insight as to the market context under which the valuation opinion was prepared. In recognition of the potential for market conditions to move rapidly in response to changes in the control or future spread of COVID-19 we highlight the importance of the valuation date.

## **17. Intangible assets**

The council accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular information and communications technology system and accounted for as part of the hardware item of property, plant and equipment. Software development costs are recognised as part of the hardware item of property, plant and equipment. The intangible assets include both purchased licenses and internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the council.

The carrying value of intangible assets at 31 March 2021 is £0.293 million (£0.582 million at 31 March 2020). The figures at 31 March 2021 comprise internally generated assets of £0.112 million (£0.246 million at 31 March 2020) and purchased assets of £0.181 million (£0.336 million at 31 March 2020).

The carrying amount of intangible assets is amortised on a straight-line basis. The amortisation of £0.338 million was charged to the comprehensive income and expenditure statement in 2020-21. Of this figure, £0.252 million was charged to the ICT service within the Resources service line.

The council does not revalue its software assets and holds these at historic cost less accumulated amortisation with annual reviews for impairment. Software licenses are not transferable so obtaining a current value is not possible.

At 31 March 2021 there are no contractual commitments for the acquisition of intangible assets.

## **18. Financial instruments**

### **Classifications**

A financial instrument is a contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. Non-exchange transactions, such as those relating to taxes and government grants, do not give rise to financial instruments.

### **Financial liabilities**

A financial liability is an obligation to transfer economic benefits controlled by the council and can be represented by a contractual obligation to deliver cash or financial assets or an obligation to exchange financial assets and liabilities with another entity that are potentially unfavourable to the council.

The council's financial liabilities held during the year are measured at amortised cost and comprised:

- long-term loans from the Public Works Loan Board (PWLB)
- a lender option/borrower option (LOBO) loan
- short-term loans from other local authorities
- overdraft facilities with Lloyds Bank plc
- finance leases
- private finance initiative (PFI) contract
- trade payables for goods and services received.

### **Financial assets**

A financial asset is a right to future economic benefits controlled by the council that is represented by cash or other instruments of a contractual right to receive cash or another financial asset. The financial assets held by the council during the year are held under the following two classifications:

Loans and receivables (financial assets that have fixed or determinable payments and are not quoted in an active market) comprising:

- cash in hand
- bank current and deposit accounts
- fixed term deposits with banks and building societies

Isle of Wight Council Statement of Accounts 2020-21

- loans to other local authorities
- loans made to the Isle of Wight Council Pension Fund for cash flow purposes
- loans made for service purposes
- lease receivables
- trade receivables for goods and services delivered

The following categories of financial instrument are carried in the balance sheet at amortised cost:

	Non-current		Current	
	31 March 2020	31 March 2021	31 March 2020	31 March 2021
	£000	£000	£000	£000
<b>Financial assets</b>				
Short-term Investments	-	-	37,102	43,535
Cash equivalents	-	-	30,005	24,804
<b>Total investments</b>	0	0	67,107	68,339
<b>Debtors</b>				
Long-term debtors	3,039	1,267	-	-
Short-term debtors and cash	-	-	20,991	30,003
<b>Total debtors</b>	3,039	1,267	20,991	30,003
<b>Financial liabilities</b>				
Borrowings	(192,665)	(180,827)	(88,263)	(63,166)
<b>Total borrowings</b>	(192,665)	(180,827)	(88,263)	(63,166)
<b>Other long-term liabilities &amp; creditors</b>				
PFI and finance lease liabilities	(100,920)	(97,261)	(1,014)	(3,661)
Other financial liabilities	(163)	(99)	(12,499)	(8,424)
<b>Total other long-term liabilities &amp; creditors</b>	(101,083)	(97,360)	(13,513)	(12,085)

**Income, expense, gains and losses**

	2019-20 £000	2020-21 £000
Interest expense from financial liabilities measures at amortised cost	(16,565)	(15,627)
Total expense in surplus or deficit on the provision of services	(16,565)	(15,627)
Interest income from financial assets: loans and receivables	745	330
Total expense in surplus or deficit on the provision of services	745	330
<b>Net loss for the year</b>	(15,820)	(15,297)

Financial liabilities, financial assets represented by loans and receivables and long-term debtors and creditors are carried in the balance sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- estimated ranges of interest rates at 31 March 2021 of 1.03% to 2.39% for loans from the PWLB, based on new lending rates for equivalent loans at that date
- no early repayment or impairment is recognised
- where an instrument will mature in the next 12 months, carrying amount is assumed to approximate fair value
- the fair value of trade and other receivables is taken to be the invoiced or billed amount.

The fair values calculated are as follows:

Liabilities	31 March 2020		31 March 2021	
	Carrying amount	Fair value	Carrying amount	Fair value
	£000	£000	£000	£000
Financial liabilities	294,441	318,374	256,078	265,320
Long-term creditors	101,083	159,054	97,360	152,856

- the carrying value of the council's portfolio of PWLB loans is £193.694 million. The fair value has been calculated as £215.168 million and this measures the economic effect of the terms agreed with the PWLB compared with the terms that would be offered for market transactions undertaken at the balance sheet date. The difference between the carrying value and the fair value measures the additional interest that the council will pay over the remaining terms of the loans under the agreements with the PWLB, against what would be paid if the loans were at prevailing market rates. However, the council has a continuing ability to borrow at concessionary rates from the PWLB rather than from the markets. If the council were to seek to avoid the projected loss by repaying the loans to the PWLB, the PWLB would raise a penalty charge for early redemption and charge a premium for the additional interest that would not be paid. The fair value of PWLB loans has been calculated by discounting the contractual cash flows at the market rate for local authority loans of the same remaining term. This represents level 2 on the valuation hierarchy being inputs other than quoted prices that are observable for the liability e.g. interest rates or yields for similar instruments.
- a Lender Option Borrower Option (LOBO) loan amounting to £5.000 million with a carrying value (including accrued interest) of £5.075 million. The lender has the option to request a change in the interest rate which could lead the council to make an early repayment. The lender has not exercised their option to change the interest rate. The fair value of the LOBO loan has been calculated at £7.161 million by discounting the contractual cash flows at the market rate for local authority loans of the same remaining term and adding the value of the lender's option from a market option pricing model. This represents level 2 on the valuation hierarchy being inputs other than quoted prices that are observable for the liability e.g. interest rates or yields for similar instruments.
- The fair value of long-term creditors is more than the carrying amount due to fair value being calculated on discounted contractual cash flows at the AA bond yield of the same remaining term. This represents level 2 on the valuation hierarchy being inputs other than quoted prices that are observable for the liability e.g. interest rates or yields for similar instruments.

Assets	31 March 2020		31 March 2021	
	Carrying amount	Fair value	Carrying amount	Fair value
	£000	£000	£000	£000
Short-term investments, debtors, cash and cash equivalents	88,098	88,123	98,342	98,347
Long-term debtors	3,039	3,039	1,267	1,267

- The fair value of short-term loans and receivables is higher than their carrying value as the council's investments include a number of temporary loans where the interest rate receivable is higher than the rates available for similar loans at the balance sheet date.
- The fair value of long-term debtors is equal to the carrying value as this is a fair approximation of their value. The carrying value shown above is before the reduction relating to an impairment allowance.

#### Other long-term liabilities

The liability relating to the defined benefit pension schemes (Local Government Pension Scheme and the Fire-fighters' Pension Fund) is £360.212 million (£249.544 million in 2019-20). These figures include the balance due from central government in respect of the 2020-21 Fire-fighters' Pension Fund top-up grant.

## **19. Nature and extent of risks arising from financial instruments**

The council's activities expose it to a variety of risks:

- credit risk – the possibility that other parties might fail to pay amounts due to the council
- liquidity risk – the possibility that the council might not have the funds available to meet its commitments to make payments
- market risk – the possibility that financial loss might arise for the council as a result of changes in such measures as interest rates and stock market movements.

The council's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. The procedures for risk management are set out in the Local Government Act 2003 and the associated regulations. These require the council to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and the Investment Guidance issued through the Act. Overall these procedures require the council to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice;
- by approving annually in advance prudential indicators for the following three years limiting;
  - the council's overall borrowing
  - its maximum and minimum exposures to fixed and variable rates
  - the maturity structure of its debt
  - its maximum annual exposures to investments maturing beyond one year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the government guidance.

These are required to be reported and approved at or before the council's annual council tax setting budget meeting. These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risk in relation to the council's financial instrument exposure.

These policies are implemented by a central treasury team. The council maintains written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk and the investment of surplus cash through treasury management practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed regularly.

### **Credit risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the council's customers. The risk is minimised through the annual investment strategy, which requires that deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined above. The annual investment strategy also imposes a maximum sum to be invested with a financial institution located within each category.

The credit criteria in respect of financial assets held by the council are as detailed below:

- rating of A2 or better
- stable credit rating outlook

Customers for goods and services are assessed, taking into account their financial position, past experience and other factors, with individual credit limits being set in accordance with internal ratings in accordance with parameters set by the council.

The council's maximum exposure to credit risk in relation to its investments with banks of £24.803 million cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of non-recovery applies to all council's deposits, but there was no evidence as at the 31 March 2021 that this was likely to crystallise.

The council's short-term investments are with the Isle of Wight Council Pension Fund and other local authorities. These investments have been assessed and it has been concluded that the expected credit loss is not material therefore no allowances have been made.

The impairment loss allowance on short-term debtors is calculated on a sliding scale of percentages applied to the outstanding amounts based on age profile, historical levels and nature of the debts. Following the COVID-19 pandemic these percentages have been revised to reflect the greater risk of debtor default and the impairment loss allowance have consequently increased. The amount of debtors written-off in 2020-21 (excluding local taxation debtors) was £0.250 million (£0.130 million in 2019-20). The amount of local taxation debtors written-off in both years is shown in the Collection Fund Statement. The impairment on long-term debtors is based on a credit scoring matrix taking financial statements, market conditions and other relevant factors into account. Details of the amounts outstanding at 31 March, the impairment allowances and resulting balances after the impairment allowances are shown in note 21.

The other short-term debtors figure in note 21 includes £1.877 million of deferred payments at 31 March 2021 (£1.692 million at 31 March 2020) made in respect of care fees for clients in residential or nursing homes. No impairment allowance has been applied as legislation allows the council to place a legal charge or to register an interest on the client's property and so consequently the debt is covered by the value of the property.

The council's exposure to credit risk is managed in accordance with its annual treasury management strategy which for 2020-21 was approved by the council in March 2020. Amongst other controls, the strategy sets out the arrangements for managing credit risk (i.e. the risks of borrowers defaulting). The main controls used are:

- Using credit ratings to assess the credit standing of borrowers
- Defining a list of borrowers to which the council considers it secure to lend (the lending list)
- Defining limits to its exposure to any one institution or group of institutions
- Defining time limits as to how long the council will lend to particular institutions
- Considering advice from external treasury management advisors

In ordinary circumstances, these controls once set are sufficient to manage any credit risk. However due to the impact of the current COVID-19 pandemic on the global economic situation, it has been necessary to monitor these controls more closely, including the following:

Credit ratings and outlook for each borrower are continuously monitored and reviewed on a daily basis:

- The lending list is reviewed as a result of credit ratings analysis and other intelligence information, including external treasury management advisor's information
- Borrowers' limits are changed in accordance with those reviews (in 2020-21 lending limits were revised throughout the year, depending on interest rates, security and external treasury management advisors' recommendations)
- During the year, the council placed most of its surplus funds in instant access/call accounts with banks, to take advantage of higher interest rates.
- The strategy for treasury management activity is reviewed by the section 151 officer and other senior finance officers on a monthly basis. Appropriate actions have been taken as a result of those reviews

The council's treasury management strategy approved on 16 March 2020 is located on the council's website:- [www.iwight.com](http://www.iwight.com)

No credit limits were exceeded during the reporting period and the council does not expect any losses from any of its counterparties in relation to deposits. The amount shown as the exposure due to default and non-collectability is covered by the impairment allowance.

The authority does not generally allow credit for customers, such that £5.292 million is due for payment at 31 March 2021 (£4.090 million at 31 March 2020) from invoices raised through the council's accounts receivable system. This amount due can be analysed by age as follows:

Isle of Wight Council Statement of Accounts 2020-21

	31 March 2020	31 March 2021
	£000	£000
Less than two months	1,795	2,088
Two to four months	320	392
Four months to one year	820	1,245
More than one year	1,155	1,567
<b>Total</b>	<b>4,090</b>	<b>5,292</b>

### Liquidity risk

The council has a comprehensive cash flow management system that seeks to ensure that cash is available as needed. If unexpected movements occur, the council has ready access to borrowings from the money market and the Public Works Loan Board (PWLB). There is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead, the risk is that the council will be bound to replenish a significant proportion of its borrowings at a time of unfavourable interest rates. The council sets limits on the proportion of its fixed rate borrowing during specified periods. The strategy is to ensure the careful planning of new loans taken out and (where it is economic to do so) making early repayments.

The council has a lender option/borrower option (LOBO) loan for a total of £5.000 million. Under the arrangement for this LOBO loan, the lenders have the option to increase the interest rate each year. If the lenders were to increase the interest rate, the authority has the right to repay the loan without penalty. In this case, it is possible that the council would have to pay higher interest if it chose to replace the loan. The lender has not exercised their option to change the interest rate.

With the exception of £45.000 million in temporary loans with other local authorities and money held on behalf of various trust, amenity and safekeeping funds, the remainder of the council's borrowing consists of fixed rate PWLB debt. The PWLB allows debt to be rescheduled prior to maturity, although this may necessitate paying a premium to PWLB. The maturity analysis of financial liabilities for external borrowing is as follows:

	31 March 2020	31 March 2021
	£000	£000
Less than one year	88,263	63,166
Between one and two years	11,838	12,638
Between two and five years	34,413	33,001
Between five and ten years	61,376	60,788
Between ten and fifteen years	44,971	38,667
Between fifteen and twenty years	21,667	20,667
Between twenty and twenty five years	12,067	10,066
More than twenty five years	6,333	5,000
<b>Total external borrowing</b>	<b>280,928</b>	<b>243,993</b>
Of which, Public Works Loan Board (PWLB)	204,302	192,665

The maturity analysis of the LOBO loan is shown below. This loan is included in the 'Less than one year' category above, together with accrued interest at 31 March and some other temporary loans held for internal cash management purposes.

Amount (£000)	Interest rate (%)	Final maturity date
5,000	4.27	25/11/2041

The council has long-term liabilities arising from the highways PFI scheme and the acquisition of vehicles under finance leases.

The most significant long-term liability relates to the highways PFI scheme (£100.359 million) at 31 March 2021 (£101.138 million at 31 March 2020). As the additional costs of this scheme, over and above the council's existing budgetary provision for highways management, is met through government funding (PFI credits), there is no significant risk that the authority will be unable to raise finance to meet its commitments to the PFI contractor.

The maturity analysis of financial liabilities for deferred liabilities is as follows:

	31 March 2020	31 March 2021
	£000	£000
Less than one year	1,014	3,661
Between one and two years	3,661	4,805
Between two and five years	15,243	15,939
Between five and ten years	29,678	29,924
More than ten years	52,371	46,624
<b>Total</b>	<b>101,967</b>	<b>100,953</b>

All other payables are due to be paid in less than one year.

### Market risk

**Interest rate risk** – the council is exposed to risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the council. For instance, a rise in interest rates would have the following effects:

- borrowings at variable rates – the interest expense charged to the surplus or deficit on the provision of services will rise.
- borrowings at fixed rates – the fair value of the liability borrowing will fall
- investments at variable rates – the interest income credited to the surplus or deficit on the provision of services will rise
- investments at fixed rates – the fair value of the assets will fall.

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the surplus or deficit on the provision of services or other comprehensive income and expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the surplus or deficit on the provision of services and affect the general fund balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in other comprehensive income and expenditure.

The council has a number of strategies for managing interest rate risk. The annual treasury management strategy draws together the council's prudential indicators and its expected treasury operations, including an expectation of interest rate movements. From this strategy, a prudential indicator is set which provides minimum and maximum limits for fixed and variable rate exposure. There is an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget and market and forecast interest rates are monitored within the year to allow any adverse changes to be accommodated by adjusting exposures appropriately. The analysis will also advise whether new borrowing taken out is fixed or variable. During periods of falling interest rates, and where economic circumstances make it favourable, fixed rate loans will be repaid early to limit exposure to losses. The risk of loss is ameliorated by the fact that a proportion of government grants payable on financing costs will normally move with prevailing interest rates or the council's cost of borrowing and provide compensation for a proportion of any higher costs.

According to this assessment strategy, at 31 March 2021, if interest rates had been 1% higher with all other variables held constant, the financial effect would have been an increase in investment income of £0.961 million. The impact of a 1% fall in interest rates would be as above, but with the movements being reversed. However, as investment interest rates remained low for the duration of 2020-21, the impact would have been limited to the actual amount of investment income received (£0.281 million). The majority of external borrowing is at fixed rates through the PWLB or LOBO loans, but the impact of

a 1% increase in temporary borrowing rates would have been an increase in interest payable of £0.687 million. The impact of a 1% fall in interest rates would be as above, but with the movements being reversed. The actual amount of temporary loan interest paid in 2020-21 is £0.651 million. Therefore, an increase or decrease in general interest rates would have had a minimal impact on the surplus or deficit on the provision of services in the comprehensive income and expenditure statement. However, such a change would increase or decrease the fair value of fixed rate borrowing liabilities.

**Price risk** - The council has no equity shares or shareholdings. It therefore has no exposure to loss arising from movements in share prices.

**Foreign exchange risk** - The council has no financial assets or liabilities denominated in foreign currencies and therefore has no exposure to loss arising from movements in exchange rates.

## 20. Inventories

Inventories comprise stocks held for resale at 31 March 2021 with a value of £0.068 million (£0.072 million at 31 March 2020). The total stock held at 31 March 2020 of £0.086 million included consumable stock with a value of £0.014 million.

## 21. Debtors

The council's short-term debtors are as follows:

	31 March 2020 £000	31 March 2021 £000
Trade receivables	11,295	17,489
Less: impairment allowance	(1,533)	(2,241)
Trade receivables (net of impairment allowance)	9,762	15,248
Local taxpayers	9,281	10,991
Less: impairment allowance	(4,363)	(6,316)
Local taxpayers (net of impairment allowance)	4,918	4,675
Housing benefit overpayments	2,470	2,124
Less: impairment allowance	(2,326)	(1,680)
Housing benefit overpayments (net of impairment allowance)	144	444
Prepayments and accrued income	11,680	18,255
Other debtors	2,097	2,440
<b>Total short-term debtors (net of impairment allowance)</b>	<b>28,601</b>	<b>41,062</b>

The total debtor balance is further analysed between financial instruments and non-financial instruments as follows:

	31 March 2020 £000	31 March 2021 £000
Financial instruments	12,496	19,459
Non-financial instruments	16,105	21,603
<b>Total debtors (net of impairment allowance)</b>	<b>28,601</b>	<b>41,062</b>

The council's long-term debtors are as follows:

	31 March 2020 £000	31 March 2021 £000
Capital loans to renewable energy businesses	2,790	1,101
Less: impairment allowance	(163)	(163)
Capital loans net of impairment allowance	2,627	938
Other loans	249	166
<b>Total long-term debtors (net of impairment allowance)</b>	<b>2,876</b>	<b>1,104</b>

The lifetime expected impairment has been assessed based on a credit scoring matrix taking financial statements, market conditions and other relevant factors into consideration. The impairment allowance will be reviewed annually and reversed or increased in accordance with any change in the impairment risk as indicated by the credit scoring matrix.

## 22. Debtors for local taxation

The net debtor balance on local taxation (council tax and business rates) after the impairment allowance can be analysed by age as follows:

	Council tax		Business rates	
	£000s		£000s	
	31 March 2020	31 March 2021	31 March 2020	31 March 2021
Less than one year	3,736	4,194	903	1,142
Between one and two years	1,960	2,421	343	680
Between two and five years	2,270	2,995	170	331
More than five years	1,218	1,498	30	42
<b>Total due</b>	<b>9,184</b>	<b>11,108</b>	<b>1,446</b>	<b>2,195</b>
Less: share attributed to Police & Crime Commissioner for Hampshire	(988)	(1,214)	-	-
Less: share attributed to Central Government	-	-	(361)	(1,098)
<b>Council's share before impairment allowance</b>	<b>8,196</b>	<b>9,894</b>	<b>1,085</b>	<b>1,097</b>
Council's share of impairment allowance	(3,702)	(5,413)	(661)	(903)
<b>Net debtor balance after impairment allowance</b>	<b>4,494</b>	<b>4,481</b>	<b>424</b>	<b>194</b>

The impairment allowance is calculated on a sliding scale of percentages applied to the outstanding amounts based on an age profile of the debts. The reason for the reduction in the business rates net debtor balance is partly due to the council having a 50% share of balances in 2020-21 compared to 75% in 2019-20. Further information relating to this is shown in the Collection Fund statements.

**23. Cash and cash equivalents**

	31 March 2020 £000	31 March 2021 £000
Cash held by the council	4,636	<b>6,623</b>
Short-term deposits with banks	30,005	<b>24,803</b>
Bank current accounts	(268)	<b>7,423</b>
<b>Total</b>	<b>34,373</b>	<b>38,849</b>

**24. Assets held for sale**

Assets are reclassified from property, plant and equipment as assets held for sale where a sale is highly probable, the asset is being actively marketed, the sale is likely to be completed within one year from classification and the decision to sell is unlikely to be withdrawn.

Valuation of assets in this class are the lower of carrying value prior to reclassification and net proceeds. The CIPFA Code of Practice requires impairments to be charged to the comprehensive income and expenditure statement even if there is a retained balance on the revaluation reserve relating to the asset. Revaluation reserve balances are written-out upon disposal of the asset.

All of the assets held for sale meet the criteria for classification as current assets in both 2019-20 and 2020-21.

	Current	
	2019-20 £000	2020-21 £000
<b>Balance at 1 April</b>	773	<b>595</b>
Assets newly qualified as held for sale: Property, Plant & Equipment	-	<b>1,797</b>
Assets declassified as held for sale: Property, Plant & Equipment	-	<b>(195)</b>
Assets sold	(178)	<b>(1,404)</b>
<b>Balance at 31 March</b>	<b>595</b>	<b>793</b>

**25. Creditors**

	31 March 2020 £000	31 March 2021 £000
Trade creditors	8,868	<b>12,279</b>
Central government – Business rates	1,912	<b>0</b>
Local taxpayers	2,591	<b>3,009</b>
Other tax and social security payable	1,221	<b>1,440</b>
Highways PFI finance lease liability (short-term)	780	<b>3,553</b>
BEIS business grants receipts in advance	0	<b>20,558</b>
Other receipts in advance	10,499	<b>17,881</b>
Other creditors	3,861	<b>5,121</b>
<b>Total</b>	<b>29,732</b>	<b>63,841</b>

The BEIS business grants relate to Business, Energy and Industrial Strategy funding for the various Local Restrictions Support Grant (LRSB) schemes in place to assist businesses during the Covid-19 lockdown periods administered by the council on behalf of the BEIS. This figure comprises funding

relating to 2020-21 to be repaid to BEIS (£11.592 million) and 2021-22 funding received in advance (£8.966 million). Other receipts in advance includes business rates s.31 grant of £11.657 million to be repaid to the government (see also note 40).

The total creditor balance is further analysed between financial instruments and non-financial instruments as follows:

	31 March 2020 £000	31 March 2021 £000
Financial instruments	12,231	15,847
Non-financial instruments	17,501	47,994
<b>Total</b>	29,732	63,841

## 26. Provisions

	Outstanding Insurance Claims £000	Business Rates appeals £000	Total £000
Balance at 1 April 2020	1,814	5,994	7,808
Additional provision made in 2020-21	367	1,428	1,795
Amounts used in 2020-21	(288)	(2,666)	(2,954)
Amounts reversed in 2020-21	0	(210)	(210)
<b>Balance at 31 March 2021</b>	<b>1,893</b>	<b>4,546</b>	<b>6,439</b>

Analysis of provisions between short and long term:

	2019-20 £000	2020-21 £000
Short-term provisions	6,639	5,092
Long-term provisions	1,169	1,347
<b>Balance at 31 March</b>	<b>7,808</b>	<b>6,439</b>

### **Outstanding insurance claims**

The Insurance Provision at 31 March 2021 is based on an estimate of potential liabilities arising from outstanding claims. Of the total at 31 March 2021, £0.546 million relates to public and employers' liability following an assessment of the council's claims register to establish the likely exposure. The provision also includes an estimate of the liability arising from the scheme of arrangement established by Municipal Mutual Insurance (MMI) (who were the council's insurers until 1992) in respect of the potential total or partial 'clawback' of claims paid since January 1994. In November 2012 the directors of MMI triggered the company's scheme of arrangement following a Supreme Court judgement relating to mesothelioma claims. Of the total insurance provision of £1.894 million, £1.347 million relates to the potential MMI clawback. This potential clawback has been categorised as a long-term liability.

### **Business rates appeals**

This provision relates to the council's share of an estimate of the potential value of refunds which will be due to ratepayers following a successful appeal against a rateable value on both the 2010 and 2017 valuation lists. It includes amounts which may be backdated to 1 April 2010. Under the business rate retention scheme applicable to 2020-21, the council has retained 50% of business rates income and the same proportion applies to balance sheet values at 31 March 2021. The share of the appeals provision has reduced from 75% in 2019-20. The amounts used in 2020-21 for Business Rates appeals includes £1.998 million relating to this reduction in the council's share.

**Analysis of provisions between short and long term**

It is expected that the costs relating to short-term liabilities will be incurred in 2021-22.

**27. Usable reserves**

Usable reserves are those which the council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use.

	31 March 2020 £000	DSG reserve restatement at 1 April 2020 £000	Restated balances at 1 April 2020 £000	31 March 2021 £000
General fund balance	12,229	-	12,229	13,646
Capital receipts reserve	2,273	-	2,273	3,324
Capital grants unapplied	12,191	-	12,191	7,595
Earmarked reserves (see note 10)	59,479	-	59,479	103,726
Dedicated Schools Grant (DSG) reserve deficit	(2,488)	2,488	0	-
<b>Total usable reserves</b>	<b>83,684</b>	<b>2,488</b>	<b>86,172</b>	<b>128,291</b>

The movements on the council's usable reserves are detailed in the movement in the reserves statement.

The Local Authority (Capital Finance and Accounting) (England) (Amendment) Regulations 2020, SI 2020 No 1212 requires that where a local authority has a deficit in respect of its schools budget for the financial year beginning on 1st April 2020, the deficit must be shown as an unusable reserve, rather than a deficit earmarked reserve. Any deficit reserve shown as earmarked reserve at 1 April 2020 is required to be restated as an unusable reserve. The restatement columns in notes 27 and 28 show the adjustment between the usable and unusable reserves.

**28. Unusable reserves**

	31 March 2020 £000	DSG adjustment restatement at 1 April 2020 £000	Restated balances at 1 April 2020 £000	31 March 2021 £000
Revaluation reserve	136,236	0	136,236	151,702
Capital adjustment account	(597)	0	(597)	2,675
Pensions reserve	(247,723)	0	(247,723)	(360,212)
Collection fund adjustment account	(380)	0	(380)	(15,104)
Accumulated absences account	(2,962)	0	(2,962)	(3,014)
Dedicated Schools Grant adjustment account	0	(2,488)	(2,488)	(4,299)
<b>Total unusable reserves</b>	<b>(115,426)</b>	<b>(2,488)</b>	<b>(117,914)</b>	<b>(228,252)</b>

**Revaluation reserve**

The revaluation reserve contains the gains made by the council arising from increases in the value of property, plant and equipment and intangible assets. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation or
- disposed of and the gains are realised.

The reserve contains only revaluation gains accumulated since 1 April 2007, the date that the reserve

was created. Accumulated gains arising before that date are consolidated into the balance on the capital adjustment account.

2019-20 £000		Revaluation reserve	2020-21 £000	
	132,450	Balance at 1 April		136,236
7,952		Upward revaluation of assets	23,838	
(1,368)		Downward revaluation of assets and impairment losses not charged to the surplus/ deficit on the provision of services	(3,014)	
	6,584	Surplus or deficit on revaluation of non-current assets not posted to the surplus or deficit on the provision of services		20,824
(2,584)		Difference between current depreciation and historical cost depreciation	(2,615)	
(214)		Accumulated gains on assets sold or scrapped	(2,743)	
	(2,798)	Amount written off to the capital adjustment account		(5,358)
	136,236	<b>Balance at 31 March</b>		<b>151,702</b>

### Capital adjustment account

The capital adjustment account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the comprehensive income and expenditure statement (with reconciling postings from the revaluation reserve to convert current figures to a historical cost basis). The account is credited with the amounts set aside by the council as finance for the costs of acquisition, construction and enhancement.

The account contains accumulated gains and losses on investment properties and gains recognised on donated assets that have yet to be consumed by the council.

The account also contains revaluation gains accumulated on property, plant and equipment before 1 April 2007, the date that the revaluation reserve was created to hold such gains.

Note 9 provides details of the source of all the transactions posted to the account, apart from those involving the revaluation reserve.

2019-20 £000		Capital adjustment account	2020-21 £000	
	(14,660)	Balance at 1 April		(597)
		Reversal of items relating to capital expenditure debited or credited to the comprehensive income and expenditure statement:		
(18,836)		• Charges for depreciation and impairment of assets	(18,262)	
(2,406)		• Revaluation (losses)/reversals on property, plant & equipment	(676)	
(448)		• Amortisation of intangible assets	(338)	
(3,405)		• Revenue expenditure funded from capital under statute	(4,220)	
17		• Capitalised interest	11	

Isle of Wight Council Statement of Accounts 2020-21

211		<ul style="list-style-type: none"> <li>Impairment allowance for long-term debts</li> </ul>	0	
(1,088)		<ul style="list-style-type: none"> <li>Amounts of assets written-off on disposal or sale as part of the gain/loss on disposal to the comprehensive income and expenditure statement</li> </ul>	(6,215)	
(81)		<ul style="list-style-type: none"> <li>Capital loans repaid</li> </ul>	(1,781)	
	(26,036)			(31,481)
	2,798	Adjusting amounts written out of the revaluation reserve		5,358
	(37,898)	Net written out amount of the cost of non-current assets consumed in the year		(26,720)
		Capital financing applied in the year:		
3,060		<ul style="list-style-type: none"> <li>Use of capital receipts reserve to finance new capital expenditure</li> </ul>	2,470	
81		<ul style="list-style-type: none"> <li>Use of capital receipts reserve for repayment of debt</li> </ul>	81	
10,076		<ul style="list-style-type: none"> <li>Capital grants and contributions credited to the comprehensive income and expenditure statement that have been applied to capital financing</li> </ul>	14,530	
1,094		<ul style="list-style-type: none"> <li>Application of grants to capital financing from the capital grants unapplied account</li> </ul>	6,254	
21,045		<ul style="list-style-type: none"> <li>Statutory provision for the financing of capital investment charged against the general fund</li> </ul>	0	
1,905		<ul style="list-style-type: none"> <li>Capital expenditure charged against the general fund</li> </ul>	4,105	
	37,261			27,440
	0	Movement in the market value of investment properties debited or credited to the comprehensive income & expenditure statement		1,955
	40	Other movements		0
	(597)	<b>Balance at 31 March</b>		<b>2,675</b>

**Pension reserve**

The pensions reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The council accounts for post-employment benefits in the comprehensive income and expenditure statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits to be financed as the council makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the pensions reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

The details relating to the top-up grant repayable to or from the government in respect of the Fire-fighters' Pension Scheme are included in the Fire-fighters' Pension Fund Account Note.

Isle of Wight Council Statement of Accounts 2020-21

2019-20	Pension reserve	2020-21
£000		£000
300,331	Balance at 1 April	247,723
(70,640)	Actuarial (gains) and losses on pensions assets and liabilities	103,315
33,344	Reversal of items relating to retirement benefits debited or credited to the surplus or deficit on the provision of services in the comprehensive income and expenditure statement	26,266
(15,446)	Employer's pensions contributions and direct payments to pensioners payable in the year	(16,620)
171	Fire-fighters' Pension Scheme – movement on top-up grant repayable from Government	(443)
(37)	Capitalised pension - movement	(29)
247,723	<b>Balance at 31 March</b>	<b>360,212</b>

**Collection fund adjustment account**

The collection fund adjustment account manages the differences arising from the recognition of council tax and non-domestic rate income in the comprehensive income and expenditure statement as it falls due from local taxpayers compared with the statutory arrangements for paying across amounts to the general fund from the collection fund.

2019-20	Collection fund adjustment account	2020-21
£000		£000
1	Balance at 1 April	380
608	Amount by which council tax income credited to the comprehensive income and expenditure statement is different from council tax income calculated for the year in accordance with statutory requirements (note CF4 to the collection fund)	1,641
(229)	Amount by which non-domestic rate income credited to the comprehensive income and expenditure statement is different from non-domestic rate income calculated for the year in accordance with statutory requirements (note CF5b to the collection fund)	13,083
380	<b>Balance at 31 March</b>	<b>15,104</b>

**Accumulated absences account**

The accumulated absences account absorbs the difference that would otherwise arise on the general fund balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the general fund is neutralised by transfers to or from the account. The balance at 31 March 2021 is £3.014 million (£2.962 million at 31 March 2020).

**Dedicated Schools Grant adjustment account**

The Local Authority (Capital Finance and Accounting) (England) (Amendment) Regulations 2020, SI 2020 No 1212 requires that where a local authority has a deficit in respect of its schools budget for the financial year beginning on 1<sup>st</sup> April 2020, the deficit must be shown as an unusable reserve, rather than a deficit earmarked reserve. Any deficit reserve shown as earmarked reserve in 2019-20 is required to be restated as an unusable reserve and this is shown in the restatement line below. There is an offsetting adjustment in note 27 (usable reserves) and also note 10 (earmarked reserves).

Dedicated Schools Grant adjustment account	2020-21
	£000
Balance at 1 April	0
Schools Budget Deficit - restated balance at 01/04/20	2,488
Adjustments between accounting basis and funding basis under statutory provisions (in-year Schools Budget Deficit)	1,811
<b>Balance at 31 March</b>	<b>4,299</b>

### 29. Cash flow statement – operating activities (interest)

The cash flows for operating activities include the following items:

2019-20		2020-21
£000's		£000's
15,001	Interest received	15,388
(38,220)	Interest paid	(33,666)

### 30. Cash flow statement – operating activities

The surplus or deficit on the provision of services has been adjusted for the following non-cash movements:

2019-20		2020-21	
£000		£000	£000
18,836	Depreciation	18,262	
2,406	Impairment and downward valuations (reversed)	676	
448	Amortisation	338	
(211)	Increase/decrease in impairment allowance for long-term debtors	0	
4,837	Increase/decrease in creditors	32,637	
(6,100)	Increase/decrease in debtors	(2,840)	
4	Increase/decrease in inventories	19	
17,898	Movement in pension liability	9,646	
1,088	Carrying amount for non-current assets and non-current assets held for sale, sold or derecognised	6,215	
(956)	Other non-cash items charged to the net surplus or deficit on the provision of services	(3,324)	
38,250	<b>Adjustments to net deficit on the provision of services for non-cash movements</b>		<b>61,629</b>
	Adjustment for items in the net surplus or deficit on the provision of services that are investing or financing activities:-		
(573)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(1,820)	
(11,241)	Any other items for which the cash effects are investing or financing cash flows	(16,189)	
(11,814)	<b>Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities</b>		<b>(18,009)</b>

**31. Cash flow statement – investing activities**

2019-20		2020-21
£000		£000
(17,332)	Purchase of property, plant & equipment, investment property and intangible assets	(23,468)
(37,000)	Purchase of short-term and long-term investments	(43,500)
(40)	Other payments for investing activities	0
573	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	1,820
39,200	Proceeds from short-term and long-term investments	37,000
11,852	Other receipts from investing activities	22,064
(2,747)	<b>Net cash flows from investing activities</b>	<b>(6,084)</b>

**32. Cash flow statement – financing activities**

2019-20		2020-21
£000's		£000's
123,948	Cash receipts of short and long-term borrowing	45,000
27	Other receipts for financing activities	0
(23,721)	Cash payments for the reduction of the outstanding liabilities relating to finance leases and on-balance sheet PFI contracts	(1,013)
(106,555)	Repayments of short and long-term borrowing	(81,640)
1,873	Billing authority - council tax and business rate adjustments	(9,679)
(4,428)	<b>Net cash flows from financing activities</b>	<b>(47,332)</b>

**33. Trading operations**

The *Service Reporting Code of Practice (SeRCOP)* sets out categories of trading operations which authorities should consider disclosing and detailing in a note to the accounts. In accordance with *SeRCOP*, the amounts below include depreciation, impairment, IAS 19 retirement benefit charges, central support recharges and overhead apportionments attributable to the particular service where applicable. This is not consistent with the treatment of central support recharges and overhead apportionments in the comprehensive income and expenditure statement where these costs are not distributed to services. In certain instances, a service may be subsidised in order to achieve specific service objectives.

Isle of Wight Council Statement of Accounts 2020-21

Operation	Description		£000
Industrial units	The council let industrial units in a variety of locations.	Turnover	180
		Expenditure	106
		Agreed contribution to/(from) general fund:	
		<b>2020-21</b>	<b>74</b>
		2019-20	112
Cowes ferry	Cowes Floating Bridge shows the costs of providing the ferry link between East and West Cowes. Income is generated by charges for vehicles & foot passengers. The income for 2020-21 was primarily impacted by the Covid-19 pandemic. In addition, the vessel was out of service from mid-July to mid-October, mainly due to hydraulic problems. Additional expenditure of £0.097m was incurred for push-boat services to maintain the service during ebb tides. Other additional expenditure included £0.165m for legal and professional fees and £0.184m for a launch replacement service to cover outages.	Turnover	292
		Expenditure	1,677
		Agreed contribution to/(from) general fund:	
		<b>2020-21</b>	<b>(1,385)</b>
		2019-20	(856)
Parking services	This service covers the enforcement of all on-street waiting restrictions and the management of council controlled off-street parking areas. Income is derived from charges levied on users, in particular from ticket and permit sales together with penalty charge notices issued for contraventions. In accordance with the requirements of the Road Traffic Regulation Act 1984, as amended by the Traffic Management Act 2004, the parking account surplus is invested in highways and public transport infrastructure and environmental improvements in the local area.	Parking income:	
		Ticket machine income	1,919
		Permit income	407
		Penalty charge notice income	409
		Other sources of income	93
		Turnover	2,828
		Expenditure	1,318
		<b>2020-21 Parking account surplus</b>	<b>1,510</b>
		2019-20 surplus	3,576
Bereavement services	Burial service and maintenance of twelve cemeteries and eleven closed churchyards, together with provision for a Crematorium service including maintenance of site and buildings. Income derived from cremation fees, charges and sales and cemetery burial fees and charges.	Turnover	1,738
		Expenditure	1,457
		Agreed contribution to/(from) general fund:	
		<b>2020-21</b>	<b>281</b>
		2019-20	445
Harbours and coastal	This includes Ryde Harbour, Ventnor Haven, and Whitegates Pontoon. Further details of income, expenditure, assets and liabilities relating to Ventnor Haven are shown within a separate statement of accounts which the council is required to prepare as the statutory harbour authority. There is an annual cost of £0.087m at Ventnor Haven for seaweed removal.	Turnover	65
		Expenditure	234
		Agreed contribution to/(from) general fund:	
		<b>2020-21</b>	<b>(169)</b>
		2019-20	(142)

Isle of Wight Council Statement of Accounts 2020-21

Operation	Description		£000
Leisure facilities	The running of Leisure facilities at Medina Leisure Centre, The Heights, Westridge Leisure Centre, and Fairway Sports Centre. These are subsidised facilities, as is the case with many similar local authorities. Income for 2020-21 was impacted by the Covid-19 pandemic. The leisure centres were closed during the national lockdowns and when open had a restricted number of activities on offer to customers.	Turnover	274
		Expenditure	3,589
		Agreed contribution to/(from) general fund:	
		<b>2020-21</b>	<b>(3,315)</b>
		2019-20	(1,325)
Newport Harbour (including Folly Moorings)	This includes the Newport Harbour Estate and Folly Moorings. Further details of income, expenditure, assets and liabilities are shown within a separate annual report and accounts which the council is required to prepare as the statutory harbour authority for Newport Harbour.	Turnover	206
		Expenditure	318
		Agreed contribution to/(from) general fund:	
		<b>2020-21</b>	<b>(112)</b>
		2019-20	(118)

### 34. Agency services

The council, as billing authority, acts as an agent for the government in collecting business rates. The council received an allowance from the government for the cost of collection of £0.266 million in 2020-21 (£0.265 million in 2019-20).

As part of the response to the restrictions imposed during the Covid-19 pandemic, the government introduced a range of grants to support local businesses. Where the eligibility criteria is specified by the government, the council is deemed to have acted as an agent in administering these grants. The total of Local Restrictions Support Grants (LRSG) paid during 2020-21 is £79.627 million and this is funded by the government. There was a further £7.265 million of other Covid-19 related payments made where the council were acting as an agent and these were also funded by the government. The income and expenditure relating to these grants and payments have been excluded from the comprehensive income and expenditure statement, although any debtor or creditor position between the council and the government is included in the Balance Sheet.

The council received £0.247 million in new burdens funding to assist with the cost of administering the LRSG and Business rate relief schemes.

### 35. Members' allowances

The council paid the following amounts to members of the council during the year:

	2019-20 £000	2020-21 £000
Basic allowance & special responsibility allowances	456	471
Employers' national insurance & pension contributions paid on behalf of members	19	20
Travelling & subsistence allowance and reimbursements	29	20
Co-opted members	1	1
<b>Total</b>	<b>505</b>	<b>512</b>

**36. Officers' remuneration**

The remuneration paid to the council's senior employees is as follows:

Post	Year	Salary	Returning officer fees (elections)	Remuneration excluding pension contributions	Employers' contribution to pension fund	Remuneration including pension contribution
		£	£	£	£	£
Chief Executive	2020-21	135,998	0	135,998	31,959	167,957
	2019-20	132,358	250	132,608	31,104	163,712
Assistant Chief Executive & Chief Strategy Officer	2020-21	109,607	0	109,607	25,758	135,365
	2019-20	97,552	0	97,552	22,925	120,477
Director of Corporate Services	2020-21	103,979	1,343	105,322	24,435	129,757
	2019-20	99,374	6,303	105,677	23,353	129,030
Director of Neighbourhoods	2020-21	105,850	0	105,850	24,875	130,725
	2019-20	102,498	0	102,498	24,087	126,585
Director of Adult Social Services	2020-21	123,931	0	123,931	29,124	153,055
	2019-20	119,215	0	119,215	28,015	147,230
Director of Regeneration	2020-21	113,931	0	113,931	26,774	140,705
	2019-20	108,931	0	108,931	25,599	134,530
Assistant Director of Corporate Services and Monitoring Officer (i)	2020-21	36,036	0	36,036	8,468	44,504
	2019-20	-	-	-	-	-

**Notes to officers' remuneration**

Note (i)	The Assistant Director of Corporate Services and Monitoring Officer commenced on 26 <sup>th</sup> October 2020 and the annualised pay is £83,264. Prior to this date, the post was filled on a contract for services agreement inclusive of all employment related costs including employers' national insurance, pension contributions, sickness and agency fees at a daily rate of £960. The amount payable in 2020-21 is £78,000, (2019-20 £72,761 commencing on 1 October 2019).
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**Other notes relating to senior employees:**

Note (ii)	The post of Director of Children's, Education & Skills Services is filled under a strategic partnership with Hampshire County Council. The remuneration details are disclosed in full by Hampshire County Council. The amount recharged to the Isle of Wight Council relating to this post in 2020-21 is £46,620 (£46,648 in 2019-20).
Note (iii)	The post of Director of Finance and Section 151 officer is filled under a strategic partnership with Portsmouth City Council. The remuneration details are disclosed in full by Portsmouth City Council. The amount recharged to the Isle of Wight Council relating to this post for 2020-21 is £60,400 (£61,713 in 2019-20).
Note (iv)	The post of Chief Fire Officer is filled under a strategic partnership with Hampshire Fire and Rescue Service. The remuneration details are disclosed by the Hampshire Fire and Rescue Service. The amount recharged to the Isle of Wight Council for 2020-21 is £29,550 (£29,550 in 2019-20).
Note (v)	The post of Director of Public Health is filled under a strategic partnership with Hampshire County Council. The remuneration details are disclosed by the Hampshire County Council. The amount recharged to the Isle of Wight Council for 2020-21 is £46,615 (£46,000 in 2019-20).

Isle of Wight Council Statement of Accounts 2020-21

The council's other employees (including teachers) receiving more than £50,000 remuneration for the year (excluding employer's pension contributions but including termination payments where applicable) were paid the following amounts:

Remuneration band	2019-20				2020-21			
	School based employees		All other council employees	Total number of employees	School based employees		All other council employees	Total number of employees
Voluntary Aided & Foundation schools	Other schools	Voluntary Aided & Foundation schools			Other schools			
£50,000 to £54,999	6	10	11	27	12	6	24	42
£55,000 to £59,999	9	7	11	27	4	8	7	19
£60,000 to £64,999	1	7	9	17	10	11	12	33
£65,000 to £69,999	4	8	8	20	3	1	3	7
£70,000 to £74,999	0	3	3	6	0	8	8	16
£75,000 to £79,999	2	4	1	7	2	4	2	8
£80,000 to £84,999	0	0	4	4	0	2	1	3
£85,000 to £89,999	0	0	0	0	0	0	5	5
£90,000 to £94,999	0	1	1	2	0	0	1	1
£95,000 to £99,999	0	0	0	0	0	1	1	2
£100,000 to £104,999	0	1	0	1	0	0	0	0
£105,000 to £109,999	0	0	0	0	0	1	0	1
£110,000 to £114,999	0	0	0	0	0	1	0	1
£115,000 to £119,999	1	0	0	1	0	0	0	0
£120,000 to £124,999	0	0	0	0	1	0	0	1
£125,000 to £129,999	0	0	0	0	0	0	0	0
£130,000 to £134,999	0	0	1	1	0	0	0	0
£135,000 to £139,999	0	0	0	0	0	0	1	1
<b>Totals</b>	<b>23</b>	<b>41</b>	<b>49</b>	<b>113</b>	<b>32</b>	<b>43</b>	<b>65</b>	<b>140</b>

**37. Termination benefits**

The council terminated the contracts of a number of employees in 2020-21, incurring liabilities of £0.383 million. (£0.660 million in 2019-20).

The total costs in the table below represents exit packages that have been agreed, accrued for and charged to the council's comprehensive income and expenditure statement in the respective years. The cost of exit packages includes redundancy pay, the accrued costs of added years (pension strain) and other departure costs. The numbers and costs include schools based teaching staff.

The numbers of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below:

Isle of Wight Council Statement of Accounts 2020-21

Exit package cost band (including special payments)	Number of compulsory redundancies		Number of other departures agreed		Total number of exit packages by cost band		Total cost of exit packages in each band	
	2019-20	2020-21	2019-20	2020-21	2019-20	2020-21	2019-20 £	2020-21 £
£0 to £20,000	42	16	20	19	62	35	329,168	221,226
£20,001 to £40,000	2	0	1	7	3	7	101,041	161,932
£40,001 to £60,000	2	0	0	0	2	0	81,948	0
£100,001 to £150,000	0	0	1	0	1	0	147,407	0
<b>Total</b>	<b>46</b>	<b>16</b>	<b>22</b>	<b>26</b>	<b>68</b>	<b>42</b>	<b>659,564</b>	<b>383,158</b>

The total of termination payments made during 2020-21 has been charged to the Comprehensive Income and Expenditure Statement. The total cost of exit packages excludes £0.004 million relating to a former member of staff who left the council in a previous year.

### 38. External audit costs

The council incurred the following costs in relation to the audit of the statement of accounts, certification of grant claims and statutory inspections by the council's external auditors.

	2019-20 £000	2020-21 £000
Fees payable with regard to external audit services carried out by the appointed auditor for the year (Ernst & Young LLP)	99	99
Additional fees payable with regard to external audit services carried out by the appointed auditor for the year (Ernst & Young LLP) paid in 2020-21 relating to 2019-20	-	38
Fees payable to the appointed auditor for certification of housing benefit subsidy grant claim and return for the year (KPMG)	8	8
Additional fees payable to the appointed auditor for certification of housing benefit subsidy grant claim and return for the year (KPMG) paid in 2020-21 relating to 2019-20	-	8
<b>Total of fees payable to the appointed auditors</b>	<b>107</b>	<b>153</b>

### 39. Dedicated schools grant

The council's expenditure on schools is funded primarily by grant monies provided by the Education and Skills Funding Agency, the Dedicated Schools Grant (DSG). DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools Budget, as defined in the School Finance and Early Years (England) (no 2) Regulations 2018. The Schools budget includes elements for a range of educational services provided on an authority-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school.

Isle of Wight Council Statement of Accounts 2020-21

Details of the deployment of DSG receivable are as follows:

Deployment of dedicated schools grant 2020-21	Central expenditure £000	Individual schools budget £000	Total £000
Final DSG for 2020-21 before academy and high needs recoupment			97,714
Academy and high needs figure recouped for 2020-21			20,588
Total DSG after academy and high needs recoupment for 2020-21			77,126
Plus: Brought forward from 2019-20			(2,488)
Less: Carry-forward to 2021-22 agreed in advance			2,488
Agreed initial budget distribution in 2020-21	13,937	63,188	77,126
In-year adjustments	10	19	29
Final budget distribution for 2020-21	13,947	63,207	77,154
Less: Actual central expenditure	15,641		15,641
Less: Actual ISB deployed to schools		63,324	63,324
In-year Carry forward to 2021-22	(1,694)	(116)	(1,811)
Plus: Carry-forward to 2021-22 agreed in advance			(2,488)
<b>Carry-forward to 2021-22</b>			<b>(4,299)</b>

The final DSG for 2020-21 includes academy and high needs funding. The recoupment figure for high needs is derived from commissioned places data during 2020-21 and academy recoupment is derived from the main school funding formula that was submitted to the DfE. The final allocation for the 2020-21 early years block will be made in June 2021 using the January 2021 census figures and any adjustments to be treated as an 'in year adjustment' for 2021-22.

Deployment of dedicated schools grant 2019-20 (comparative year)	Central expenditure £000	Individual schools budget £000	Total £000
Final DSG for 2019-20 before Academy recoupment			93,522
Academy figure recouped for 2019-20			(19,158)
Total DSG after Academy recoupment for 2019-20			74,364
Brought forward from 2018-19			(908)
Carry-forward to 2020-21 agreed in advance			(908)
Agreed initial budget distribution in 2019-20	12,922	61,458	74,380
In-year adjustments	(200)	(192)	(392)
Final budget distribution for 2019-20	12,722	61,266	73,988
Less: Actual central expenditure	14,433		14,433
Less: Actual ISB deployed to schools		61,135	61,135
Carry forward to 2020-21	(1,711)	131	(2,488)

The Local Authority (Capital Finance and Accounting) (England) (Amendment) Regulations 2020, SI 2020 No 1212 requires that where a local authority has a deficit in respect of its schools budget for the financial year beginning on 1<sup>st</sup> April 2020, the deficit must be shown as an unusable reserve, rather than a deficit earmarked reserve. Any deficit reserve shown as earmarked reserve at 1 April 2020 is required to be restated as an unusable reserve. The carry forward deficit balances at each year end are therefore classified as unusable reserves and included in note 28.

**40. Grant income**

The council credited the following grants and contributions to the comprehensive income and expenditure statement:

Credited to taxation and non-specific grant income	2019-20 £000 (Restated – see Note 52)	2020-21 £000
<b>Revenue grants:</b>		
Revenue Support grant	0	(4,519)
Business rates top-up grant	(7,737)	(13,153)
New Homes bonus	(1,529)	(666)
Small business rate relief scheme s.31 grant	(4,702)	(3,408)
Business rates expanded retail discount and nursery relief s.31 grant	0	(12,713)
Other business rate relief schemes s31 grant	(1,794)	(847)
Extended rights to free travel	(199)	(257)
Housing Benefit administration	(443)	(487)
Council tax support administration	(182)	(179)
Local Reform/Community Voices	(100)	(110)
Troubled families (core grant)	(113)	(300)
Highways PFI grant	(19,428)	(19,428)
Social care in prisons grant	(255)	(221)
Independent Living Fund grant	(149)	(149)
Staying Put grant	(114)	(94)
Adult Social Care grant	(1,309)	(4,324)
School Improvement Monitoring/Brokering	(164)	(170)
Local lead authorities flood grant	(11)	0
Virtual School grant	(30)	(30)
Levy account surplus grant	(110)	0
Covid-19 Local authority support grant	(5,016)	(6,372)
Income guarantee s.31 grant (council tax)	0	(83)
Income guarantee s.31 grant (business rates)	0	(275)
Covid-19 Income Support grant	0	(4,700)
<b>Capital grants:</b>		
Department for Education grants	(6,053)	(8,648)
Department for Transport grants	(1,458)	(1,892)
Other capital grants & contributions	(405)	(1,891)
<b>Total</b>	(51,301)	(84,916)

Isle of Wight Council Statement of Accounts 2020-21

<b>Credited to services</b>	<b>2019-20 £000</b>	<b>2020-21 £000</b>
Dedicated schools grant	(73,988)	(77,154)
Sixth form funding grant	(3,393)	(3,188)
Rent allowance & rent rebates subsidy	(36,185)	(34,580)
Public health grant	(7,313)	(7,653)
Pupil premium grant	(4,081)	(4,131)
COVID-19 grants	0	(15,617)
Improved Better Care Fund grant	(5,232)	(5,232)
Other revenue grants	(8,708)	(9,801)
Revenue expenditure funded by capital under statute (REFCUS):		
Disabled facilities grant	(1,880)	(1,323)
Department for Education REFCUS grants	(1,238)	(2,236)
Other REFCUS grants	(95)	(199)
<b>Total</b>	<b>(142,113)</b>	<b>(161,114)</b>

The revenue grants listed above have been included in the Comprehensive Income and Expenditure Statement. Covid-19 related grants received from the Government where the council is deemed to be acting as an agent due to the eligibility being specified by the Government amount to a further £85.892 million. This includes £78.627 million relating to the Local Restrictions Support Grants. The income and related expenditure have been excluded from the Income and Expenditure Statement.

The council has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the money or property to be returned to the giver. The balances at year-end are included within current or long-term liabilities in the balance sheet and are as follows:

<b>Capital grants &amp; contributions receipts in advance</b>	<b>2019-20 £000</b>	<b>2020-21 £000</b>
Department for Education grants (DfE)	(3,116)	(2,310)
Department for Transport grants (DfT)	(2,448)	(4,045)
Department for Business, Energy & Industrial Strategy grants (BEIS)	0	(3,047)
Ministry for Housing, Communities & Local Government grants (MHCLG)	0	(1,700)
Other grants & contributions	(398)	(398)
<b>Total</b>	<b>(5,962)</b>	<b>(11,500)</b>

<b>Revenue grants &amp; contributions receipts in advance</b>	<b>2019-20 £000</b>	<b>2020-21 £000</b>
BEIS business grant funding 2020-21 repayable to central government	0	(11,592)
BEIS business grant funding 2021-22 received in advance	0	(8,966)
Business rates s.31 grants (MHCLG)	0	(11,657)
Other Grants	(5,448)	(1,750)
Section 106 contributions	(2,152)	(1,829)
<b>Total</b>	<b>(7,600)</b>	<b>(35,794)</b>

The BEIS business grant funding relates to the various schemes in place during the Covid-19 lockdown periods which the council administered on behalf of BEIS. The business rates s.31 grant represents the amount now repayable to MHCLG and results from the council also receiving the government's share of grant to help alleviate a cash-flow shortfall.

**41. Related parties transactions**

The council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the council or to be controlled or influenced by the council. Disclosure of these transactions allows readers to assess the extent to which the council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the council.

Central Government

Central government has significant influence over the general operations of the council – it is responsible for providing the statutory framework within which the council operates, provides a significant element of its funding in the form of grants and prescribes the terms of many of the transactions that the council has with other parties (e.g. council tax bills, housing benefits). Grants received from government departments are detailed in note 40.

Members and their family

Members of the council have direct control over the council's financial and operating policies. The total of members' allowances paid in 2020-21 is shown in note 35. During 2020-21, payments to the value of £27.8 million were made to organisations where members had declared an interest or employment including £19.5 million to educational facilities, £3.9 million to parish and town councils (including precepts) and £2.1 million to the NHS with whom the council transacts as part of its day to day business. The remaining £2.3 million included payments of:

- £0.404 million to Visit Isle of Wight (VIOW) relating to the BID levy collected by the council but payable to VIOW.
- £0.251 million to Community Action Isle of Wight which relates to core grant funding and wider community projects.
- £0.651 million to Acorn Care for care services as part of the council's social care responsibilities.

Full details of elected members' declarations of interests can be found on the council's website: [www.iwight.com](http://www.iwight.com)

Officers

During 2020-21 the Director of Children's Services, Education and Skills was provided by Hampshire County Council as part of the strategic partnership arrangement that was approved in July 2013.

The Director of Finance and section 151 officer is provided by Portsmouth City Council under a partnership arrangement approved in April 2016. This officer is also a council appointed Director of Access 4/20 Management Ltd and holds various Directorships as part of his role at Portsmouth City Council.

The Chief Fire Officer is provided by Hampshire Fire and Rescue Service as part of a partnership agreement from April 2015. This arrangement will cease on 1 April 2021 when the service transfers to the new Hampshire and Isle of Wight Fire Service.

The Director of Public Health is provided by Hampshire County Council as part of a partnership agreement from April 2018.

Further details of these arrangements are shown in note 36.

The Chief Executive is a council appointed director for Access 4/20 Management Ltd.

The Team Manager for Licencing and Business Support in Regulatory Services is a council appointed director of Pan Management CIC.

The Director of Regeneration is a council appointed Director of Access 4/20 Management Ltd, Sandy Lane (Oxford) Management Ltd and IWight Homes Ltd.

The Assistant Director of Regeneration is also a director of IWight Homes Ltd.

Other Public Bodies (subject to common control by central government)

The council has a pooled budget arrangement under section 75 of the National Health Service Act 2006 with the Isle of Wight Clinical Commissioning Group (CCG) for the Better Care Fund (BCF) and funded nursing care. The council is the host for the pooled budget and although the intention is to support better integration, the current arrangement does not provide for the sharing of any financial risk. There is no joint decision making body and the decisions do not need to be taken with the unanimous consent of the partners. Consequently, this arrangement has not been accounted for as a joint operation under IFRS11 and the receipt of income by the council from the CCG and the subsequent reimbursement of cash by the council to the CCG has been netted out of the 2020-21 financial statements.

During 2020-21 the council entered into a service level agreement with the Isle of Wight NHS Trust to provide waste management services to the Trust, as a precursor to the development and implementation of a Joint (Council / Trust) Waste Management Service. Although the value of the current arrangement is not material, the intention to form a multi-agency service could result in the need for a more detailed declaration in the future.

During 2020-21 the council was working with Hampshire Fire and Rescue Service to establish the Hampshire and Isle of Wight Fire Service with effect from 1 April 2021.

The council also has a strategic partnership agreement in place with Hampshire County Council for the provision of children's services, education and skills. The council remains accountable for the provision of these services and the associated budgets. Payments of £1 million were made to Hampshire County Council in 2020-21 under this strategic partnership agreement.

The Isle of Wight Council administers the Isle of Wight Council Pension fund which includes admitted bodies as detailed in the Isle of Wight Council Pension Fund accounts. The council charged the fund £0.538 million for expenses incurred in administering the fund.

Entities controlled or significantly influenced by the council

Grants to other bodies of £3.2 million were made by the council during 2020-21. However, none of these grants were for material amounts and the allocation of such funding does not constitute effective influence over the financial and operating policies of those organisations.

The council holds a 2% shareholding in Cowes Yacht Haven which is the trading subsidiary of the Cowes Town Waterfront Trust Ltd. This does not give the council significant control or influence over the financial or operating decisions of the charity.

The council is now a minority shareholder in Perpetuus Tidal Energy Centre Ltd with no significant control or influence. This is the subject of a more detailed disclosure in the group accounts note 42.

The council made a fixed term loan to Homestead Solar Energy Company of £1.7 million during 2016-17 which was repaid in April 2020.

The council has entered into a limited liability partnership with Public Sector PLC Facilitating Ltd to maximise opportunities from the council's land and property portfolio. During 2020-21 no disposals or developments were completed, although planning and consents have commenced. This is subject to a more detailed disclosure in the group accounts note 42.

The council holds a £1 share in Pan Management CIC which is a limited liability community interest company. The council has one director's position on the board. The council made a loan to the company during 2019-20. However, the council had no significant control or influence over the financial or operating decisions of the company during the 2020-21 financial year.

The council also holds shares in Access 4/20 Management Ltd and Sandy Lane (Oxford) Management Ltd, both companies limited by guarantee to manage the estate and service charges related to two commercial investment properties that the council purchased in 2018-19. This is the subject of a more detailed disclosure in the group accounts note 42.

In December 2019 the council established a wholly owned subsidiary – IWight Homes Ltd with 2 directors appointed from the council's senior management team. The council will have complete control over the strategic and operational decisions of the subsidiary and this is the subject of a more detail disclosure in the group accounts note 42.

**42. Group accounts**

The council had previously invested £1 million over 2 years under a loan agreement repayable after 9 years, in a joint venture company known as Perpetuus Tidal Energy Centre Ltd, holding 15% of the ordinary shares in the company with rights to dividends and a position on the board. In September 2020, the council agreed to authorise PTEC to raise funds required to renew consenting licences by selling up to two thirds of the council's shareholding in the company. In addition, the council's original loan term was extended for 5 years, is now repayable alongside the other loan which capitalised the company and the council released its position on the PTEC Board. Although this means that the council will be foregoing its ability to 'direct' the work of the company and also the benefit of any future dividends from its shares, the council recognised that there is no likelihood of any dividend should the project fail at this juncture. These changes were also made in the spirit of the original intent for PTEC to create jobs and investment and put the Isle of Wight at the forefront of the renewable energy agenda.

The council has also formed a limited liability partnership (LLP) with Public Sector PLC Facilitating (PSPF) to maximise opportunities from the council's land and property portfolio on the island and generate capital receipts or revenue income. The council holds 50% shares in the partnership and has a right to 50% of the profits. Under accounting regulations this is categorised as a joint venture for which the council would need to prepare group accounts. Whilst there was some minor spend to date, the apportionment of costs has yet to be agreed and the future of the partnership is uncertain.

As part of the council's ownership of two commercial properties, the council also now holds shares in Access 4/20 Management Ltd and Sandy Lane (Oxford) Management Ltd, both companies limited by guarantee set up to manage the common estates and service charges for those properties. Access 4/20 Management Ltd is 100% owned by the council and therefore under accounting regulations, it is categorised as a subsidiary. The council holds 1 of 4 shares in Sandy Lane (Oxford) Management Ltd and this is therefore categorised as a joint venture. In both cases, the council would need to prepare group accounts, however this has not been necessary on materiality grounds in 2020-21, but will be considered each year and if appropriate they will be consolidated in the council's statement of accounts.

In December 2019 the council registered a limited liability company called IWIGHT Homes Ltd as a wholly owned subsidiary of the council with 2 directors both appointed from the council's senior management team. No transactions have been undertaken in the 2020-21 financial year. As a wholly owned subsidiary, consolidation into the council's accounts would be required if transactions are considered to be material.

There are no other entities where the council's interest is such that it would give rise to the requirement to prepare group accounts. This position is reviewed and updated on an annual basis.

**43. Capital expenditure and capital financing**

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the council, the expenditure results in an increase in the capital financing requirement (CFR), a measure of the capital expenditure incurred historically by the council that has yet to be financed. The CFR is analysed in the second part of this note.

	2019-20 £000	2020-21 £000
Balance brought forward	403,475	405,682
Adjustment to opening balance (aborted capital projects)	0	(360)
Adjusted opening balance	403,475	405,322
<b>Capital investment:</b>		
Property, plant and equipment	17,710	17,343
Intangible assets	188	52
Revenue expenditure funded from capital under statute	3,405	4,220

Isle of Wight Council Statement of Accounts 2020-21

Highways PFI assets brought onto balance sheet	17,470	<b>6,016</b>
Finance lease assets brought onto balance sheet	695	<b>0</b>
<b>Sources of finance:</b>		
Capital receipts	(3,141)	<b>(2,552)</b>
Government grants and other contributions	(11,170)	<b>(20,784)</b>
Sums set-aside from revenue:		
Revenue contributions to capital	(1,905)	<b>(4,105)</b>
Statutory charge to revenue	(21,045)	<b>0</b>
<b>Closing capital financing requirement</b>	<b>405,682</b>	<b>405,512</b>
<b>Explanation of movements in year</b>		
Increase/(reduction) in underlying need to borrow (unsupported by government financial assistance)	(15,958)	<b>(5,826)</b>
Assets acquired under PFI contracts	17,470	<b>6,016</b>
Assets acquired under finance leases	695	<b>0</b>
<b>Increase/decrease in capital financing requirement</b>	<b>2,207</b>	<b>190</b>

**44. Leases**

Council as lessee

The council has acquired vehicles, plant, furniture and equipment assets under finance leases. The rentals payable under these arrangements in 2020-21 were £0.288 million (£0.195 million in 2019-20), charged to the comprehensive income and expenditure account as £0.014 million finance costs (charged to interest payable) and £0.274 million relating to the write-down of obligations to the lessor (charged as part of the appropriation to the capital adjustment account in the movement in reserves statement). Finance lease rentals extending beyond the primary lease period are treated as contingent rent, as the future use of the asset at the inception of the lease agreement is unknown.

Carrying amount of assets	31 March 2020 £000	31 March 2021 £000
Balance at 1 April	208	<b>745</b>
Additions	695	<b>0</b>
Depreciation	(158)	<b>(195)</b>
Balance at 31 March	745	<b>550</b>

Liability	Minimum lease payments		Present value of minimum lease payments	
	31 March 2020 £000	31 March 2021 £000	31 March 2020 £000	31 March 2021 £000
Not later than one year	287	<b>140</b>	232	<b>105</b>
Later than one year and not later than five years	561	<b>526</b>	462	<b>456</b>
Later than 5 years	106	<b>0</b>	99	<b>0</b>
	954	<b>666</b>	793	<b>561</b>

Isle of Wight Council Statement of Accounts 2020-21

Less: future finance charges	(161)	<b>(105)</b>	-	-
<b>Total</b>	793	<b>561</b>	793	<b>561</b>

Included in:	31 March 2020 £000	31 March 2021 £000
Current borrowings	232	<b>105</b>
non-current borrowings	561	<b>456</b>
<b>Total</b>	793	<b>561</b>

The fair value for the present value of minimum lease payments has been measured using significant observable inputs, being level 2 on the fair value hierarchy. The fair value at 31 March 2021 is £0.653 million based on discount contractual cash flows at the AA bond yield of the same remaining term.

Operating leases – Council as lessee

The council has the right to use vehicles, plant, furniture and equipment assets financed under the terms of operating leases. The rentals payable under these arrangements in 2020-21 were £1.222 million (£1.247 million in 2019-20), charged to the comprehensive income and expenditure statement. In addition to vehicles, plant, furniture and equipment, these leases also include properties for homelessness accommodation which are leased for durations of between three and five years from private landlords. The council receives income towards the costs of these operating leases from housing benefits and other contributions. Such contributions credited to the comprehensive income and expenditure statement in 2020-21 amounted to £0.908 million (£0.761 million in 2019-20).

The future minimum lease payments due under non-cancellable leases in future years are:

Leases expiring	31 March 2020 £000	31 March 2021 £000
Not later than one year	461	<b>513</b>
Later than one year and not later than five years	645	<b>699</b>
Later than five years	46	<b>2,689</b>
<b>Total</b>	1,152	<b>3,901</b>

The expenditure charged to the comprehensive income and expenditure statement during the year in relation to these leases was:

	2019-20 £000	2020-21 £000
Minimum lease payments	1,251	<b>1,177</b>
Contingent rents	(4)	<b>45</b>
<b>Total</b>	1,247	<b>1,222</b>
Sub-lease income receivable	(761)	<b>(908)</b>
<b>Total</b>	486	<b>314</b>

Operating leases - Council as lessor

The council has leased out property to third parties under the terms of operating leases. The rentals received under the arrangements in 2020-21 was £3.205 million (£2.726 million in 2019-20), credited to the comprehensive income and expenditure statement. Lease agreements on a weekly, monthly and annual basis are excluded from minimum lease payments.

The council leases out property and equipment under operating leases for the following purposes:-

- For rental income received and capital appreciation from commercial property
- For the provision of community services, such as sports facilities, tourism services and community centres
- For economic development purposes to provide suitable affordable accommodation for local businesses
- For housing purposes through a shared ownership scheme.

The future minimum lease payments receivable under non-cancellable leases in future years are:

	Minimum lease payments	
	31 March 2020 £000	31 March 2021 £000
Not later than one year	2,340	2,621
Later than one year and not later than five years	7,442	7,947
Later than five years	21,433	20,284
<b>Total</b>	<b>31,215</b>	<b>30,852</b>

The minimum lease payments do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. In 2020-21 £0.110 million in contingent rents were received by the council (2019-20 £0.097 million).

#### 45. Private finance initiatives and similar contracts

##### Highways PFI

The Highways PFI contract commenced on 1 April 2013 and is a 25 year project. This project involves the comprehensive upgrade of the Island's road, footway and cycleway network, together with associated assets, over a 7 year Core Investment Period and then maintaining them over the remaining life of the contract. The PFI is financed through a government grant and the council also makes an annual contribution. The contract is with Island Roads Services Ltd, comprised of VINCI Concessions and Meridiam Investments, and the sub-contract is with Ringway Island Roads Ltd.

Within the highways PFI contract, the council has acquired non-current assets under a finance lease agreement. The rentals payable under these arrangements in 2020-21 were £9.832 million (£33.379 million in 2019-20) charged to the comprehensive income and expenditure statement as £9.052 million finance costs (charged to interest payable) and £0.780 million relating to the write-down of obligations to the lessor which has been charged as part of the appropriation to the capital adjustment account in the movement in reserve statement. The fair value of services is calculated as £10.426 million (£12.623 million in 2019-20) and is charged to the Infrastructure and Transport service line in the comprehensive income and expenditure statement. Government grant of £19.428 million (£19.428 million in 2019-20) has been credited to taxation and non-specific grant income in the comprehensive income and expenditure statement.

The operator has the right to use highway assets defined as the project network. These include roads, footways, bridges and street lighting. The net book value of these assets at 31 March 2021 is £125.871 million and these are classified as service concession assets. The operator will hand back the project network in the condition defined by the council at expiry of contract.

As part of the services element of the contract, the operator will operate and maintain the project network, which includes maintenance on network to defined performance standards, street cleansing, grass cutting, winter maintenance and CCTV monitoring. A mechanism exists within the contract for the council to share in any efficiency gains and certain income generating activities undertaken by the service provider.

Within the provisions of the contract the council will notify the operator if it wishes to retender for the provision of services and/or transfer all its rights, title and interest in assets back to the council. Termination options are defined as voluntary termination by the council, service provider default,

Isle of Wight Council Statement of Accounts 2020-21

termination by the service provider, termination for corrupt gifts and fraud, or following a force majeure event. A compensation mechanism exists within the contract to deal with the various termination scenarios and this is based on the SOPC4 (standardisation of PFI contracts) wording.

The following values of assets are held under finance leases by the council, accounted for as part of property, plant and equipment:-

	2019-20 £000	2020-21 £000
Value at 1 April	121,732	129,866
Additions	17,579	6,016
Reclassifications	56	12
Revaluation gains	204	0
Depreciation	(9,705)	(9,196)
Derecognition and disposals	0	(827)
<b>Total assets at 31 March</b>	129,866	125,871

The movement in the finance rental at 31 March accounted for as short and long-term liabilities are as follows:-

	2019-20 £000	2020-21 £000
Value at 1 April	107,221	101,138
Finance additions	17,471	0
Finance charge	9,825	9,052
Finance lease rental	(33,379)	(9,832)
<b>Finance lease outstanding at 31 March</b>	101,138	100,358

The finance lease outstanding of £100.358 million has been apportioned into short and long-term liabilities on the basis of the age profile of the repayment of liability shown below.

Outstanding obligations to make payments under the Highways PFI scheme at 31 March 2021, separated into repayments of liability, interest, service charges, lifecycle replacement costs and contingent rental using the current rate of RPI assumed in the contract are as follows:-

	Repayment of liability £000	Interest £000	Service charges £000	Lifecycle replacement costs £000	Contingent rental £000	Total £000
Not later than 1 year	3,553	8,883	10,852	2,671	543	26,502
Payable within 2 to 5 years	20,280	31,487	47,297	6,752	4,657	110,473
Payable within 6 to 10 years	29,913	27,983	63,665	21,800	5,653	149,014
Payable within 11 to 15 years	28,038	15,470	70,975	49,616	(1,503)	162,596
Payable within 16 to 20 years	18,574	2,043	26,497	20,156	1,974	69,244
<b>Total</b>	<b>100,358</b>	<b>85,866</b>	<b>219,286</b>	<b>100,995</b>	<b>11,324</b>	<b>517,829</b>

The fair value for the repayment of liability has been measured using significant observable inputs, being level 2 on the fair value hierarchy. The fair value at 31 March 2021 is £164.640 million based on discount contractual cash flows at the AA bond yield of the same remaining term.

**46. Revaluation losses**

During 2020-21, the council has recognised revaluation losses of £0.676 million in relation to property, plant and equipment.

Asset valuations are based upon a number of factors such as the condition of buildings, likely useful life and income generation estimates from the use of land-based assets. The recoverable amount of these assets has been reduced to their current value as estimated by a professional valuer. This is based on current value in existing use to the council where there is an active market. Where there is no active market for assets, such as schools, the valuation is based on depreciated replacement cost. As there were no balances of revaluation gains in the revaluation reserve for assets values reduced when revalued, the resultant revaluation losses have been charged to the appropriate service line in the comprehensive income and expenditure statement and reversed out through the movement in reserves statement.

**47. Pension schemes accounted for as defined contribution schemes**

Teachers employed by the authority are members of the Teachers' Pension Scheme, administered by the Department for Education. The scheme provides teachers with specified benefits upon their retirement, and the authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The scheme is technically a defined benefit scheme. However, the scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. The council is not able to identify its share of underlying financial position and performance of the scheme with sufficient reliability for accounting purposes. For the purposes of this statement of accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2020-21, the council paid £6.620 million to teachers' pensions in respect of teachers' retirement benefits. The employers' contribution rate was 23.68% of pensionable pay (2019-20 £5.724 million with 6 months at 16.48%, followed by 6 months at 23.68%). There were no contributions remaining payable at year-end.

The council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These benefits are accounted for on a defined benefit basis and detailed in note 48.

Public health staff who had access to the NHS Pension Scheme at the point of transfer to the council from the primary care trusts (PCTs) on 1 April 2013 retained access to that scheme. The NHS pension scheme is an unfunded, defined benefit scheme that covers NHS employers and is a multi-employer defined benefit scheme. In the NHS, the scheme is accounted for as if it were a defined contribution scheme. The council is not able to identify its share of underlying financial position and performance of the scheme with sufficient reliability for accounting purposes. For the purposes of this statement of accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2020-21, the council paid £0.023 million (2019-20 £0.030 million) to NHS pensions in respect of retirement benefits, representing 14.38% of pensionable pay.

**48. Defined benefit pension schemes**

Participation in pension schemes

As part of the terms and conditions of employment of its officers, the council makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the council has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement.

The authority participates in two post-employment schemes:

- The Local Government Pension Scheme is administered by the council and is a funded defined benefit scheme, meaning that the council and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets.
- the Fire-fighters' Pension Scheme is administered by the council and is an unfunded defined benefit final salary scheme, meaning that there are no investment assets built up to meet the pensions liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due. The authority and employees pay contributions into a fund from which pension payments are made. Under the Fire-fighters' Pension Scheme (Amendment)(England) Order 2006, the fund is topped up by Government grant if the contributions are insufficient to meet the cost of pension payment, while any surplus in the fund is repayable to Central Government. Regular firefighters employed before April 2006 were eligible for membership of the '1992 scheme' and employees starting between April 2006 and March 2015 were eligible to the '2006 scheme'. These schemes are now closed. Whole-time fire-fighters' starting since April 2015 are eligible for the 'CARE' scheme and retained firefighters are eligible to the 'modified scheme'. These four schemes have been combined for the purpose of the disclosures shown on the following pages.

Transactions relating to post-employment benefits

The cost of retirement benefits is recognised in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge made against the council tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is reversed out of the general fund via the movement in reserves statement. The transactions below have been made in the comprehensive income and expenditure statement and the general fund balance via the movement in reserves statement during the year.

	Local Government Pension Scheme £000		Fire-fighters' Pension Scheme £000		Total £000	
	2019-20	2020-21	2019-20	2020-21	2019-20	2020-21
<b>Comprehensive Income &amp; Expenditure Statement</b>						
<b>Cost of services:</b>						
Current service cost	(24,958)	<b>(19,746)</b>	(1,200)	<b>(1,000)</b>	(26,158)	<b>(20,746)</b>
Past service costs (including curtailments)	(278)	<b>(44)</b>	0	<b>0</b>	(278)	<b>(44)</b>
Fire Service injury pensions	-	-	400	<b>300</b>	400	<b>300</b>
Gain/loss from settlements	0	<b>0</b>	0	<b>0</b>	0	<b>0</b>
<b>Financing and investment income and expenditure</b>						
Interest cost on defined benefit liability	(17,817)	<b>(15,041)</b>	(2,100)	<b>(1,900)</b>	(19,917)	<b>(16,941)</b>
Interest income on plan assets	12,609	<b>11,165</b>	-	-	12,609	<b>11,165</b>
Movement on top-up grant repayable (to)/from Government	-	-	(171)	<b>443</b>	(171)	<b>443</b>
<b>Total post-employment benefit charged to the surplus or deficit on the provision of services</b>	<b>(30,444)</b>	<b>(23,666)</b>	<b>(3,071)</b>	<b>(2,157)</b>	<b>(33,515)</b>	<b>(25,823)</b>
<b>Other post-employment benefit charged to the comprehensive income and expenditure statement</b>						
Re-measurement of the net defined benefit liability comprising:						
Return on plan assets (excluding the amount included in the net interest expense)	(48,243)	<b>81,963</b>	-	-	(48,243)	<b>81,963</b>

Isle of Wight Council Statement of Accounts 2020-21

Actuarial gains and losses arising on changes in demographic assumptions	25,009	(11,187)	2,800	(1,000)	27,809	(12,187)
Actuarial gains and losses arising on changes in financial assumptions	55,973	(169,553)	7,400	(18,800)	63,373	(188,353)
Other experience gains and losses	28,501	6,762	(800)	8,500	27,701	15,262
<b>Total post-employment benefit charged to the comprehensive income and expenditure statement</b>	30,796	(115,681)	6,329	(13,457)	37,125	(129,138)
<b>Movement in reserves statement:</b>						
Reversal of net charges made to the surplus or deficit for the provision of services for post-employment benefits in accordance with the Code	16,298	8,946	1,600	700	17,898	9,646
Movement on top-up grant repayable to/(from) Government	-	-	171	(443)	171	(443)
<b>Actual amount charged against the general fund balance for pensions in the year:</b>						
Employers' contributions payable to the scheme (including unfunded benefits)	14,146	14,720	-	-	14,146	14,720
Retirement benefits payable to pensioners (net of member contributions)	-	-	1,300	1,900	1,300	1,900

Pension Assets and Liabilities Recognised in the Balance Sheet

The amount included in the balance sheet arising from the council's obligation in respect of its defined benefit plan is as follows:

	Local Government Pension Scheme £000		Fire-fighters' Pension Scheme £000		Total £000	
	2019-20	2020-21	2019-20	2020-21	2019-20	2020-21
Present value of the defined benefit obligation	(653,025)	(844,830)	(81,700)	(93,700)	(734,725)	(938,530)
Fair value of plan assets	486,902	577,746	0	0	486,902	577,746
<b>Net liability arising from defined benefit obligation</b>	(166,123)	(267,084)	(81,700)	(93,700)	(247,823)	(360,784)

Reconciliation of fair value of the scheme assets:-

	Local Government Pension Scheme £000		Fire-fighters' Pension Scheme £000		Total £000	
	2019-20	2020-21	2019-20	2020-21	2019-20	2020-21
Opening fair value of scheme assets	525,993	486,902	0	0	525,993	486,902
Interest income	12,609	11,165	-	-	12,609	11,165
Re-measurement gains/loss:						
Return on plan assets excluding the amount included in the net interest expense	(48,243)	81,963	-	-	(48,243)	81,963

Isle of Wight Council Statement of Accounts 2020-21

Contributions by employer	12,724	<b>13,302</b>	1,300	<b>1,900</b>	14,024	<b>15,202</b>
Contributions from plan participants	3,333	<b>3,513</b>	300	<b>400</b>	3,633	<b>3,913</b>
Contributions in respect of unfunded benefits paid	1,422	<b>1,418</b>	-	-	1,422	<b>1,418</b>
Benefits paid	(19,514)	<b>(19,099)</b>	(1,600)	<b>(2,300)</b>	(21,114)	<b>(21,399)</b>
Unfunded benefits paid	(1,422)	<b>(1,418)</b>	-	-	(1,422)	<b>(1,418)</b>
Contributions towards injury pensions	-	-	400	<b>300</b>	400	<b>300</b>
Injury award expenditure	-	-	(400)	<b>(300)</b>	(400)	<b>(300)</b>
<b>Closing fair value of scheme assets</b>	486,902	<b>577,746</b>	0	<b>0</b>	486,902	<b>577,746</b>

Reconciliation of present value of the scheme liabilities (defined benefit obligation)

	Funded liabilities: Local Government Pension Scheme		Unfunded liabilities: Fire-fighters' Pension Scheme		Total	
	£000		£000		£000	
	2019-20	2020-21	2019-20	2020-21	2019-20	2020-21
Opening balance at 1 April	(737,058)	<b>(653,025)</b>	(89,500)	<b>(81,700)</b>	(826,558)	<b>(734,725)</b>
Current service cost	(24,958)	<b>(19,746)</b>	(1,200)	<b>(1,000)</b>	(26,158)	<b>(20,746)</b>
Interest cost	(17,817)	<b>(15,041)</b>	(2,100)	<b>(1,900)</b>	(19,917)	<b>(16,941)</b>
Contributions by scheme participants	(3,333)	<b>(3,513)</b>	(300)	<b>(400)</b>	(3,633)	<b>(3,913)</b>
Re-measurement gains/loss:						
Actuarial gains/losses arising from changes in demographic assumptions	25,009	<b>(11,187)</b>	2,800	<b>(1,000)</b>	27,809	<b>(12,187)</b>
Actuarial gains/losses arising from changes in financial assumptions	55,973	<b>(169,553)</b>	7,400	<b>(18,800)</b>	63,373	<b>(188,353)</b>
Other experience gains/loss	28,501	<b>6,762</b>	(800)	<b>8,500</b>	27,701	<b>15,262</b>
Past service costs (including curtailments)	(278)	<b>(44)</b>	0	<b>0</b>	(278)	<b>(44)</b>
Benefits paid	19,514	<b>19,099</b>	1,600	<b>2,300</b>	21,114	<b>21,399</b>
Unfunded benefits paid	1,422	<b>1,418</b>	-	-	1,422	<b>1,418</b>
Injury award expenditure	-	-	400	<b>300</b>	400	<b>300</b>
<b>Closing fair value of scheme liabilities</b>	(653,025)	<b>(844,830)</b>	(81,700)	<b>(93,700)</b>	(734,725)	<b>(938,530)</b>

Local Government Pension Scheme assets comprised:

	Fair value of scheme assets			
	2019-20		2020-21	
	Quoted prices	Percentage of total assets	Quoted prices	Percentage of total assets
	£000	%	£000	%
<b>In active markets</b>				
Equity securities:				
Consumer	24,786.9	5.1%	0.0	0.0%
Energy & Utilities	8,041.1	1.7%	0.0	0.0%
Financial Institutions	13,048.9	2.7%	0.0	0.0%
Health & Care	8,584.2	1.8%	0.0	0.0%
Information Technology	4,595.9	0.9%	0.0	0.0%
Other	30,601.1	6.3%	0.0	0.0%
Real Estate	30,028.0	6.2%	31,126.9	5.4%
Investment Funds & Unit Trusts:				
Equities	174,587.3	35.8%	326,828.6	56.6%
Bonds	104,282.5	21.4%	117,091.3	20.3%
Other	83,266.2	17.1%	102,698.2	17.7%
<b>Not in active markets</b>				
Cash and cash equivalents	5,078.9	1.0%	0.0	0.0%
<b>Total assets</b>	<b>486,901.0</b>	<b>100.0%</b>	<b>577,745.0</b>	<b>100.0%</b>

Basis for estimating assets and liabilities

Liabilities have been assessed on the actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. Both fund liabilities have been assessed by Hymans Robertson, an independent firm of actuaries, estimates for the Local Government Scheme being based on the latest full valuation of the scheme as at 31 March 2019.

The significant assumptions used the actuary have been:

	Local Government Pension Scheme		Fire-fighters' Pension Scheme	
	2019-20	2020-21	2019-20	2020-21
Mortality assumptions: (at age 65 for Local Government Scheme and at age 60 for Fire-fighters' scheme):				
Longevity for current pensioners (years):				
Men	21.7	21.9	26.4	26.6
Women	23.8	24.2	28.5	28.9
Longevity for future pensioners (years):				
Men	22.4	22.9	27.5	27.9
Women	25.2	25.9	29.7	30.3
Pension increase rate (CPI)	1.9%	2.9%	1.9%	2.9%

Isle of Wight Council Statement of Accounts 2020-21

Market derived RPI	2.8%	3.4%	2.8%	3.4%
Rate of increase in salaries	2.7%	3.7%	2.8%	3.4%
Rate for discounting scheme liabilities	2.3%	2.0%	2.3%	2.0%
Commutation assumptions:-				
Take-up of option to convert annual pension into retirement lump sum – pre April 2008 service	25%	25%	-	-
Take-up of option to convert annual pension into retirement lump sum – post April 2008 service	63%	63%	-	-
Take-up of option to convert annual pension into retirement lump sum	-		90%	90%

The Fire-fighters' Pension Scheme has no assets to cover its liabilities.

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analysis below has been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and woman. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, ie on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

Local Government Pension Scheme	Impact on the defined benefit obligation in the scheme	
	Approximate % increase to employer liability	Approximate monetary amount
Change in assumptions at 31 March 2021	%	£000
0.5% decrease in real discount rate	10%	83,283
0.5% increase in the salary increase rate	1%	6,584
0.5% increase in the pension increase rate	9%	75,046

A one year increase in life expectancy would approximately increase the Employer's Defined Benefit Obligation by between 3% to 5%. In practice the actual cost of a one year increase in life expectancy will depend on the structure of the revised assumption (ie. if improvements to survival rates predominately apply at younger or older ages).

Fire-fighters' Pension Scheme	Impact on the defined benefit obligation in the scheme	
	Approximate % increase to employer liability	Approximate monetary amount
Change in assumptions at 31 March 2021	%	£000
0.5% decrease in real discount rate	9%	8,002
1 year increase in member life expectancy	3%	2,803
0.5% increase in the salary increase rate	0%	167
0.5% increase in the pension increase rate	7%	6,997

Impact on the council's cash flows

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The council has agreed a strategy with the scheme's actuary to achieve a funding level of 100% of the

next 20 years. Funding levels are monitored on an annual basis. The next triennial valuation is due to be completed on 31 March 2022.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31 March 2014. The Act provides for scheme regulations to be made within a common framework, to establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The total contributions expected to be made to the Local Government Pension Scheme by the council in the year to 31 March 2022 is £13.145 million. With effect from 1 April 2021 the responsibility for the Fire-fighters' Pension Scheme will be transferred to the new Hampshire and Isle of Wight Fire and Rescue Service.

The weighted average duration of the defined benefit obligation for scheme members is shown below:

	Local Government Pension Scheme		Fire-fighters' Pension Scheme	
	Liability Split		Liability Split	
	£000	%	£000	%
Active members	319,248	39.0%	32,200	39.6%
Deferred members	198,137	24.2%	5,000	6.2%
Pensioner members	301,750	36.8%	44,000	54.2%
<b>Total</b>	<b>819,135</b>	<b>100.0%</b>	<b>81,200</b>	<b>100.0%</b>
<b>Injury pensions</b>				
Contingent liabilities	-	-	3,200	25.6%
Injury pension liabilities	-	-	9,300	74.4%
<b>Total</b>	<b>-</b>	<b>-</b>	<b>12,500</b>	<b>100.0%</b>

Further details relating to the Isle of Wight Council Pension Fund are contained within the Pension Fund section of these accounts.

#### **49. Contingent liabilities**

##### **Former council housing stock**

The council has indemnified the South Wight Housing Association (now part of the Southern Housing Group) in respect of the cost of any defects that would have led to a reduction in the transfer valuation of the former South Wight Borough council housing stock in 1990, had a full survey been made on an individual property basis. The potential liability has not been quantified, but there is a diminishing probability of a claim against the council due to the time elapsed since the transfer.

#### **50. Contingent asset**

Under the terms of the development agreement between the council and Barratt Homes relating to residential land at Newport, Pan Estate (Bluebell Meadows) a guaranteed minimum payment of £4.7m at the end of the development was agreed in 2011. This calculation was based upon building costs and number of units built and is dependent on Barratts completing this development. Subsequent to this agreement the council and Barratt Homes are in discussions to transfer a number of units on this development in lieu of the guaranteed minimum payment.

The guaranteed minimum payment has not been recognised on the balance sheet as completion of the development is not wholly within the control of the council.

#### **51. Trust funds and other balances**

The council administers a number of trust funds and balances on behalf of others which are not included in the balance sheet. These include cash held in safekeeping for children in care and amenity funds

set up to provide facilities at particular establishments from the proceeds of fund raising and bequests. The main trust funds are as follows:-

- The Brenda James Trust Fund, which was established with the object of the advancement of music education on the Isle of Wight for the benefit of pupils and young musicians, has a balance of £0.035 million at 31 March 2021 (£0.036 million on 31 March 2020).
- The charity of Tom Woolgar, which was established in 1929 to give relief to the poor and aged in the Borough of Newport, has a balance of £0.073 million at 31 March 2021 (£0.069 million on 31 March 2020). This fund is administered by Newport Parish Council on behalf of the Isle of Wight Council.

	31 March 2020	31 March 2021
	£000s	£000s
Trust Funds etc	105	108
Cash in Safekeeping	2	2
Amenity Funds	35	33
<b>Total</b>	<b>142</b>	<b>143</b>

## 52. Reclassification restatement

### Segmental Reporting in the Comprehensive Income and Expenditure Statement (and associated changes)

These financial statements are prepared in accordance with the requirements of the CIPFA Code of Practice on Local Authority Accounting (the Code). The Code's segmental reporting requirements for the comprehensive income and expenditure statement requires that the cost of services be presented in a manner consistent with how the council manages and monitors financial performance locally.

The council received a government grant of £5.016 million in March 2020 as the first tranche of support in response to the Covid-19 pandemic. This was accounted for as service income within the Community Safety and Public Protection portfolio line in the 2019-20 comprehensive income and expenditure statement. Subsequent tranches of Covid-19 local authority support grant received in 2020-21 have been accounted for within the Taxation and non-specific grant income.

In accordance with the requirements of IAS1 Presentation of Financial Statements, the 2019-20 comparators in the comprehensive income and expenditure statement have been restated on the same basis.

Portfolio reporting structure	2019-20		
	Gross Expenditure	Gross Income	Net Expenditure
	£000	£000	£000
Community Safety & Public Protection (as shown in the 2019-20 comprehensive income & expenditure statement)	11,065	(8,102)	2,963
Covid-19 Local Authority Support grant	0	5,016	5,016
<b>Restated total</b>	<b>11,065</b>	<b>(3,086)</b>	<b>7,979</b>

Isle of Wight Council Statement of Accounts 2020-21

Taxation & non-specific grant income (as shown in the 2019-20 comprehensive income & expenditure statement)	0	(166,325)	(166,325)
Covid-19 Local Authority Support grant	0	(5,016)	(5,016)
<b>Restated total</b>	<b>0</b>	<b>(171,341)</b>	<b>(171,341)</b>

Although the cost of services line total has changed from the 2019-20 published figure, the deficit on provision of services remains the same.

The 2019-20 comparative figures in the Expenditure and Funding Analysis, Note 13 (taxation and non-specific grant incomes) and Note 40 (grant income) have also been restated to reflect the above change.

There are no implications for the general fund or any other reserves arising from these changes. The balance sheet and cash flow statement are also unaffected.

**53. Authorisation of accounts for issue**

The Director of Finance and Section 151 officer authorised the draft financial statements for issue on 30 July 2021 and then re-authorised them following completion of the audit on 30 November 2021.

## **THE COLLECTION FUND**

The Collection fund is an agent's statement that reflects the statutory obligation of billing authorities to maintain a separate Collection fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers of council tax and business rates and the distribution to the precepting bodies and central government.

The council has a statutory requirement to operate a collection fund as a separate account to the general fund. The purpose of the collection fund is to separately identify the income and expenditure relating to council tax and business rates. The administrative costs associated with the collection process are charged to the general fund.

The CIPFA code of practice stipulates that a collection fund income and expenditure account is included in the council's accounts. The collection fund balance sheet is incorporated into the council's balance sheet, but shows only the council's proportionate share of the relevant balances.

Isle of Wight Council Statement of Accounts 2020-21

<b>Collection Fund 2020-21</b>	<b>Business Rates</b>	<b>Council Tax</b>	<b>Total</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>
<b>Income</b>			
Council Tax receivable (note CF3)		(105,363)	(105,363)
Business rates receivable (note CF1)	(16,346)		(16,346)
<b>Total income</b>	<b>(16,346)</b>	<b>(105,363)</b>	<b>(121,709)</b>
<b>Expenditure</b>			
<b>Apportionment of Previous Year Surplus/(Deficit):</b>			
Central Government	29		29
Isle of Wight Council	375	220	595
Police & Crime Commissioner		26	26
	<b>404</b>	<b>246</b>	<b>650</b>
<b>Precepts, Demands and Shares:</b>			
Central Government (note CF1)	19,517		19,517
Isle of Wight Council (notes CF1 & CF3)	19,517	94,437	113,954
Police & Crime Commissioner (note CF3)		11,386	11,386
	<b>39,034</b>	<b>105,823</b>	<b>144,857</b>
<b>Charges to the Collection Fund:</b>			
Write-offs of uncollectable amounts	237	316	553
Net (decrease)/increase in Bad Debt Allowance	925	1,929	2,854
Net increase in Provision for appeals (note CF6)	1,101		1,101
Cost of Collection	266		266
Renewable energy projects	329		329
Council tax section 13A discretionary relief		(1,112)	(1,112)
	<b>2,858</b>	<b>1,133</b>	<b>3,991</b>
<b>(Surplus)/Deficit arising during the year</b>	<b>25,950</b>	<b>1,839</b>	<b>27,789</b>
(Surplus)/Deficit brought forward at 1 April	41	456	497
<b>(Surplus)/Deficit carried forward at 31 March (notes CF4 &amp; CF5a)</b>	<b>25,991</b>	<b>2,295</b>	<b>28,286</b>
<b>(Surplus)/Deficit allocated to:</b>			
Isle of Wight Council	13,107	2,048	15,155
Central Government	12,884		12,884
Police and Crime Commissioner		247	247
<b>Total</b>	<b>25,991</b>	<b>2,295</b>	<b>28,286</b>

Isle of Wight Council Statement of Accounts 2020-21

<b>Collection Fund 2019-20 (comparative year)</b>	<b>Business Rates</b>	<b>Council Tax</b>	<b>Total</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>
<b>Income</b>			
Council Tax receivable (note CF3)		(102,129)	(102,129)
Business rates receivable (note CF1)	(40,344)		(40,344)
<b>Total income</b>	<b>(40,344)</b>	<b>(102,129)</b>	<b>(142,473)</b>
<b>Expenditure</b>			
<b>Apportionment of Previous Year Surplus/(Deficit):</b>			
Central Government	(369)		(369)
Isle of Wight Council	(500)	300	(200)
Police & Crime Commissioner		33	33
	(869)	333	(536)
<b>Precepts, Demands and Shares:</b>			
Central Government (note CF1)	9,624		9,624
Isle of Wight Council (notes CF1 & CF3)	28,874	90,280	119,154
Police & Crime Commissioner (note CF3)		10,780	10,780
	38,498	101,060	139,558
<b>Charges to the Collection Fund:</b>			
Write-offs of uncollectable amounts	86	128	214
Net (decrease)/increase in Bad Debt Allowance	401	1,322	1,723
Net increase in Provision for appeals (note CF6)	1,154		1,154
Cost of Collection	265		265
Renewable energy projects	268		268
Council tax section 13A discretionary relief		(35)	(35)
	2,174	1,415	3,589
<b>(Surplus)/Deficit arising during the year</b>	<b>(541)</b>	<b>679</b>	<b>138</b>
(Surplus)/Deficit brought forward at 1 April	582	(223)	359
<b>(Surplus)/Deficit carried forward at 31 March (notes CF4 &amp; CF5a)</b>	<b>41</b>	<b>456</b>	<b>497</b>
<b>Allocated to:</b>			
Isle of Wight Council	(41)	407	366
Central Government	82		82
Police and Crime Commissioner		49	49
<b>Total</b>	<b>41</b>	<b>456</b>	<b>497</b>

## **Notes to the collection fund**

### **CF1. Business Rates**

The council collects business rates for its area based on rateable values provided by the Valuation Office Agency (VOA) multiplied by a uniform business rate set nationally by central government.

The administration of business rates changed in 2013-14 following the introduction of the business rates retention scheme which aims to give councils a greater incentive to grow businesses, but also increases the financial risk due to volatility and non-collection. Instead of paying business rates to the central pool, local authorities retain a proportion of the total collectable rate due. For the period 2013-14 to 2017-18 the Isle of Wight Council's share was 50%, with the other 50% paid to central government as preceptor.

In October 2017 the Isle of Wight Council, together with Portsmouth City Council and Southampton City Council, submitted a business case to central government to form a Solent Unitary Authorities business rates pool for the 2018-19 financial year. This bid was successful and enabled the pool be part of a pilot scheme in retaining 100% of business rates income. This pilot scheme was extended into 2019-20, although the retention rate was reduced from 100% to 75%. The pilot scheme ended on 31 March 2020 and the proportions returned to 50%/50% shares for 2020-21.

Business rates income since 2017-18 has been based on the 2017 valuation list which superseded the 2010 valuation list on 1 April 2017. The total of business rates payable for 2020-21 was estimated before the start of the financial year as £39.034 million (£38.498 million in 2019-20). This is shared equally between the council (£19.517 million) and central government (£19.517 million) and charged to the collection fund in year.

When the scheme was introduced, central government set a baseline level for each authority identifying the expected level of retained business rates and a top-up or tariff amount to ensure that all authorities receive their baseline amounts. Tariffs due from authorities payable to central government are used to finance the top-ups to those authorities who did not achieve their targeted baseline funding. The Isle of Wight Council received a top-up grant of £13.153 million in 2020-21 (£7.737 million in 2019-20) which is credited to the general fund (see note 40). The increase in the top-up grant is due to the funding changes resulting from the reduction in the retention rate.

The business rates collection fund deficit for 2020-21 is much larger than in previous years. This is primarily as a result of businesses being awarded expanded retail and nursery reliefs in 2020-21 totalling £24.447 million as part of the Governments response to the Covid-19 pandemic. These reliefs were not anticipated on the 2020-21 NNDR1 Government return submitted to Central Government in January 2020 when the business rate income for 2020-21 was estimated to be £39.034 million. This Government return informed the council's budget setting for 2020-21.

The reliefs effectively reduce the net amount the council can collect from businesses. The total income from business ratepayers collectable in 2020-21 was £16,346 million (£40.344 million in 2019-20). As the precept amounts cannot be changed the result is a considerable deficit. However, these reliefs are funded by the Government through section 31 grants and are credited to the council's general fund. These grants have been received in 2020-21 and have been transferred to an earmarked reserve. This reserve will be used to offset the Collection Fund deficit when it is charged to the council's general fund in 2021-22.

In addition to the management of business rates, authorities are required to finance appeals made in respect of rateable values as defined by the VOA. As such, authorities are required to make a provision in respect of outstanding appeals at 31 March 2021. In addition to appeals made on the 2017 valuation list, there are also outstanding appeals on the 2010 valuation list. A successful appeal on the 2010 valuation list is likely to result in a backdated adjustment for any overpayment due. The total provision charged to the collection fund at 31 March 2021 is £9.092 million (£7.992 million at 31 March 2020). This amount is included in short-term provisions in the balance sheet (note CF6).

The total business rate rateable value at 31 March 2021 is 111.801 million (111.823 million at 31 March 2020) and the business rate multiplier for the year is 51.2p (50.4p in 2019-20). A reduced multiplier of 49.9p (49.1p in 2019-20) is applicable where there is eligibility for small business rate relief.

Isle of Wight Council Statement of Accounts 2020-21

The gross yield for the year is £55.666 million (£55.457 million in 2019-20) and the net yield was £16.346 million (£40.344 million in 2019-20). Several nationally defined adjustments and reliefs contribute towards this reduction as shown below:-

	2019-20		2020-21	
	£000	£000	£000	£000
Gross Business rate yield at 31 March		55,457		55,666
Less:-				
Mandatory/discretionary relief granted	(4,980)		(28,521)	
Empty rate relief	(1,255)		(1,199)	
Small Business Rate relief	(8,878)		(9,600)	
		(15,113)		(39,320)
<b>Net Business rate yield at 31 March</b>		40,344		16,346

**CF2. Council tax**

Council tax derives from charges raised according to the value of residential properties, which have been classified into nine valuations bands (A to H). Individual charges are calculated by estimating the amount of income required to be taken from the collection fund by the council for the forthcoming year and dividing this by the council tax base, which is the equivalent number of Band D properties.

The council tax base for 2020-21 was 53,842.7 (53,508.0 in 2019-20).

The following details the number of properties in each valuation band of the tax base:

Band	Relevant Proportion	Chargeable dwellings (net of council tax support scheme)	2019-20		2020-21	
			Band D equivalents	Chargeable dwellings (net of council tax support scheme)	Band D equivalents	Chargeable dwellings (net of council tax support scheme)
Band A (disabled)	5/9	6	3	7.4	4.1	
Band A	6/9	6,584	4,389	6,669.6	4,446.4	
Band B	7/9	13,736	10,683	13,841.0	10,765.2	
Band C	8/9	14,376	12,779	14,545.7	12,929.5	
Band D	9/9	11,667	11,667	11,698.9	11,698.9	
Band E	11/9	6,477	7,917	6,468.2	7,905.6	
Band F	13/9	2,951	4,263	2,946.3	4,255.8	
Band G	15/9	1,399	2,332	1,410.6	2,351.0	
Band H	18/9	109	218	111.5	223.0	
<b>Total</b>		57,305	54,251	57,699.2	54,579.5	
Less reduction for bad debts & valuation changes			(743)		(736.8)	
Council tax base			53,508		53,842.7	
Council tax per band D property (£)			1,599.17		1,663.05	
Isle of Wight Council: Council tax precept (£000)			85,568		89,543	

Isle of Wight Council Statement of Accounts 2020-21

**CF3. Precepts made on the fund (Council tax)**

	2019-20		2020-21	
	£000	£000	£000	£000
Isle of Wight Council: Council tax requirement (note CF2)	85,568		<b>89,543</b>	
Parish & Town Council precepts	4,712		<b>4,894</b>	
Isle of Wight Council precept (including Parish & Town Councils)		90,280		<b>94,437</b>
Share of estimated collection fund surplus at 31 March in previous year		300		<b>220</b>
Isle of Wight Council: budget requirement		90,580		<b>94,657</b>
Police & Crime Commissioner: Council tax requirement	10,780		<b>11,386</b>	
Share of estimated collection fund surplus at 31 March in previous year	33		<b>26</b>	
Police & Crime Commissioner: budget requirement		10,813		<b>11,412</b>
<b>Total precepts</b>		101,393		<b>106,069</b>

**Council Tax income analysis**

	2019-20	2020-21
	£000	£000
Council Tax gross debit	124,305	<b>129,577</b>
Discounts	(10,227)	<b>(10,727)</b>
Exemptions	(1,896)	<b>(2,084)</b>
Council Tax Support	(10,053)	<b>(11,403)</b>
<b>Council Tax income</b>	102,129	<b>105,363</b>

**Council Tax surplus/(deficit) analysis**

	2019-20		2020-21	
	£000	£000	£000	£000
Net debit (actual)	102,129		<b>105,363</b>	
Less: Net debit (estimated)	101,393		<b>106,069</b>	
Increase/(reduction) in net debit		736		<b>(706)</b>
Contribution to allowance for bad debts		(1,450)		<b>(2,245)</b>
Council tax section 13A discretionary relief		35		<b>1,112</b>
Collection Fund surplus/(deficit) brought forward		223		<b>(456)</b>
<b>Council Tax deficit carried forward</b>		(456)		<b>(2,295)</b>

Isle of Wight Council Statement of Accounts 2020-21

**CF4. Reconciliation with Isle of Wight Council's note 13 to the comprehensive income and expenditure statement and note 27 Collection Fund adjustment account (Council tax)**

2019-20: comparative year	Isle of Wight Council £000	Police & Crime Commissioner £000	Total £000
Demand/Precept	90,580	10,812	101,392
Share of 2019-20 in-year deficit (note 28)	(608)	(70)	(678)
<b>Total (note 13)</b>	<b>89,972</b>	<b>10,742</b>	<b>100,714</b>

Share of surplus carried forward at 31 March 2020	(407)	(49)	(456)
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2020-21	Isle of Wight Council £000	Police & Crime Commissioner £000	Total £000
Demand/Precept	94,657	11,412	106,069
Share of 2020-21 in-year deficit (note 28)	(1,641)	(197)	(1,838)
<b>Total (note 13)</b>	<b>93,016</b>	<b>11,215</b>	<b>104,231</b>

<b>Share of deficit carried forward at 31 March 2021</b>	<b>(2,047)</b>	<b>(247)</b>	<b>(2,294)</b>
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**CF5a. Reconciliation with Isle of Wight Council's note 13 to the comprehensive income and expenditure statement (Business Rates)**

2019-20 (Comparative year)	Isle of Wight Council £000		Central Government £000		Total £000
Estimate of 2019-20 business rates income at 31 January 2019		28,874		9,624	38,498
Less: share of deficit at 31 March 2019 (estimated at 31 January 2019)		(500)		(369)	(869)
Less: share of actual deficit at 31 March 2019	212		369		581
Share of 2019-20 deficit carried forward at 31 March 2020	41		(82)		(41)
Share of 2019-20 in-year surplus		253		287	540
Renewable energy rates retained		268		-	268
<b>Total Business rate income (note 13)</b>		<b>28,895</b>		<b>9,542</b>	<b>38,437</b>

Isle of Wight Council Statement of Accounts 2020-21

2020-21	Isle of Wight Council £000		Central Government £000		Total £000	
Estimate of 2020-21 business rates income at 31 January 2020		19,517		19,517		39,034
Add: share of surplus at 31 March 2020 (estimated at 31 January 2020)		375		29		404
Share of actual deficit at 31 March 2020	(41)		82		41	
Share of 2020-21 deficit carried forward at 31 March 2021	(13,107)		(12,884)		(25,991)	
Share of 2020-21 in-year deficit		(13,148)		(12,802)		(25,950)
Renewable energy rates retained		329		-		329
<b>Total Business rate income (note 13)</b>		<b>7,073</b>		<b>6,744</b>		<b>13,817</b>

**CF5b. Reconciliation with Isle of Wight Council's note 28 Collection Fund adjustment account (Business rates)**

The figure shown in note 28 Collection fund adjustment account is the amount by which business rate income credited to the comprehensive income and expenditure statement is different from business rate income calculated for the year in accordance with statutory requirements. The business rates income from specified renewable energy projects is retained by the council, as permitted by regulations.

	2019-20 £000	2020-21 £000
Share of deficit/(surplus) brought forward at 1 April reversed in year	212	(41)
Renewable energy rates retained brought forward at 1 April reversed in year	(10)	14
Share of deficit at 31 March	41	(13,107)
Renewable energy rates retained at 31 March (difference between estimate and actual)	(14)	51
<b>Total (note 28)</b>	<b>229</b>	<b>(13,083)</b>

**CF6. Appeals provision (business rates)**

	2019-20				2020-21			
	Collection fund		Isle of Wight Council share		Collection fund		Isle of Wight Council share	
	£000	£000	£000	£000	£000	£000	£000	£000
Balance brought forward		(6,837)		(6,837)		(7,992)		(5,994)
IWC retention share reduction from 100% to 75%		-		1,709		-		-
IWC retention share reduced from 75% to 50%		-				-		1,998
Charged to provision	359		269		1,337		668	
Transfer (to)/from provision	(1,514)		(1,135)		(2,857)		(1,429)	
Released back to Collection Fund	-		-		420		210	
Net (increase)/decrease in provision		(1,155)		(866)		(1,100)		(551)
<b>Balance carried forward</b>		<b>(7,992)</b>		<b>(5,994)</b>		<b>(9,092)</b>		<b>(4,547)</b>

## **ISLE OF WIGHT COUNCIL FIREFIGHTERS' PENSION FUND**

The council, acting as a fire and rescue authority, administers and pays firefighters' pensions. Employee and employer contributions are paid into the pension fund from which benefit payments are made. The scheme is an unfunded scheme, consequently the fund has no investment assets and is balanced to nil each year by the receipt of a top-up grant from the Ministry of Housing, Communities and Local Government (MHCLG), or by paying over the surplus to the MHCLG. The benefits payable from the fund are firefighters' pensions.

The fund was established for authorities in England under the Firefighters' Pension Scheme (Amendment) (England) Order 2006 (SI 2006 No 1810). Employees' and employers' contribution levels are based on percentages of pensionable pay set nationally by the MHCLG and are subject to triennial revaluation by the Government Actuary's Department.

Regular firefighters employed before April 2006 were eligible for membership of the '1992 scheme' and employees starting between April 2006 and March 2015 were eligible to the '2006 scheme'. These schemes are now closed. Whole-time fire-fighters' starting since April 2015 are eligible for the new 'CARE' scheme and retained firefighters are eligible to the 'modified scheme'. These four schemes have been combined for the purpose of the firefighters' pension fund account and the net assets statement.

### **Accounting Policies**

1. As the pension fund has no investment assets and does not account for benefits payable in the future, there are no accounting policies that diverge from those set out in the main statement of accounting policies.
2. The net assets statement does not include liabilities to pay pensions and other benefits after the balance sheet date. The council's liability calculated under IAS 19 is disclosed in note 48 to the financial statements.

### **Events after the reporting period**

With effect from 1<sup>st</sup> April 2021, the Isle of Wight Council Fire and Rescue Service will combine with the Hampshire Fire and Rescue Service to form the new Hampshire and Isle of Wight Fire Service.

All matters relating to Firefighters' Pensions are the responsibility of the new combined Fire Service from this date.

Isle of Wight Council Statement of Accounts 2020-21

2019-20	FIREFIGHTERS' PENSION FUND ACCOUNT	2020-21	
£000		£000	£000
	<b>Contributions receivable:</b>		
	Fire authority:		
(724)	Employers' contributions in relation to pensionable pay	(694)	
(334)	Firefighters' contributions	(329)	
(1,058)	<b>Total contributions receivable</b>		(1,023)
	<b>Benefits payable:</b>		
1,641	Pensions	1,686	
8	Commutations, lump sum retirement and other lump sum benefits	599	
1,649	<b>Total benefits payable</b>		2,285
591	<b>Net amount payable for the year</b>		1,262
(591)	<b>Top-up grant receivable from the Government</b>		(1,262)
0			0

2019-20	NET ASSETS STATEMENT	2020-21
£000		£000
	<b>Current assets</b>	
131	Debtors - top-up receivable from the Government	574
	<b>Current liabilities</b>	
(131)	Amount owing (to)/from general fund	(574)
0		0

**ISLE OF WIGHT COUNCIL PENSION FUND**

2019-20 £000	FUND ACCOUNT	Notes	2020-21 £000
	<b>Dealings with members, employers and others directly involved in the fund</b>		
20,088	Contributions	7	20,357
1,528	Transfers in from other pension funds	8	585
16	Other income	9	10
21,632			20,952
(22,814)	Benefits	10	(22,369)
(894)	Payments to and on account of leavers	11	(687)
(23,708)			(23,056)
<b>(2,076)</b>			<b>(2,104)</b>
<b>(2,945)</b>	Management expenses	12	<b>(7,166)</b>
	<b>Returns on investments</b>		
10,435	Investment income	13	19,112
(68)	Taxes on income	14	(14)
(39,690)	Profit and losses on disposal of investments and changes in the value of investments	17	119,220
(99)	Interest payable	16	(56)
<b>(29,422)</b>	Net returns on investments		<b>138,262</b>
<b>(34,443)</b>	<b>Net increase/(decrease) in the net assets available for benefits during the year</b>		<b>128,992</b>
596,148	Opening Net Assets of the Scheme		561,705
<b>561,705</b>	Closing Net Assets of the Scheme		<b>690,697</b>

**ISLE OF WIGHT COUNCIL PENSION FUND**

<b>2020 £000</b>	<b>NET ASSETS STATEMENT AS AT 31 MARCH</b>	<b>Notes</b>	<b>2021 £000</b>
563,560	Investment assets	17	695,385
5,275	Cash deposits	17	-
<b>568,835</b>			<b>695,385</b>
(403)	Investment liabilities	17	-
(8,000)	Short-term borrowings	19A	(5,500)
86	Long-term assets	23	155
2,107	Current assets	24	1,138
(920)	Current liabilities	25	(481)
<b>561,705</b>	<b>Net assets of the fund available to fund benefits at the period end</b>		<b>690,697</b>

The fund's financial statements do not take account of liabilities to pay pensions and other benefits after the period end. The actuarial present value of promised retirement benefits is disclosed at note 22.

## ISLE OF WIGHT COUNCIL PENSION FUND

### NOTES TO THE ACCOUNTS

#### 1. DESCRIPTION OF THE FUND

The Isle of Wight Council Pension Fund (“the fund”) is part of the Local Government Pension Scheme (LGPS) and is administered by Isle of Wight Council (“the council”). The council is the reporting entity for this pension fund.

The following description of the fund is a summary. For more detail, reference should be made to the Isle of Wight Council Pension Fund Annual Report 2020-21 and the underlying statutory powers underpinning the scheme, namely the Public Service Pensions Act 2013 and the Local Government Pension Scheme Regulations.

#### a) General

The fund is governed by the Public Service Pensions Act 2013. The fund is administered in accordance with the following secondary legislation:

- the Local Government Pension Scheme Regulations 2013 (as amended)
- the Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014 (as amended)
- the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2016.

It is a contributory defined benefit pension scheme administered by Isle of Wight Council to provide pensions and other benefits for pensionable employees of Isle of Wight Council, and a range of other scheduled and admitted bodies on the Isle of Wight. Teachers, police officers and fire-fighters are not included as they come within other national pension schemes.

The fund is overseen by the Isle of Wight Pension Fund Committee (“the committee”), which is a committee of Isle of Wight Council.

#### b) Membership

Membership of the LGPS is voluntary and employees are free to choose whether to join the scheme, remain in the scheme or make their own personal arrangements outside the scheme.

Organisations participating in the Isle of Wight Council Pension Fund include:

- Scheduled bodies, which are local authorities and similar bodies whose staff are automatically entitled to be members of the fund.
- Admitted bodies, which are other organisations that participate in the fund under the terms of an admission agreement between the fund and the employer. Admitted bodies include voluntary, charitable and similar not-for-profit organisations or private contractors undertaking a local authority function following outsourcing to the private sector.

The scheduled bodies of the fund with active members at 31 March 2021 are:

Cowes Town Council	Northwood Primary Academy
Cowes Enterprise College, an Ormiston Academy	Ryde Academy
Gurnard Parish Council	Ryde Town Council
Isle of Wight College	Sandown Town Council
Isle of Wight Free School	Shanklin Town Council
Lanesend Primary Academy	St Blasius Primary Academy
Newport Parish Council	St Francis Academy
Northwood Parish Council	Wootton Bridge Parish Council

Isle of Wight Council Statement of Accounts 2020-21

The admitted bodies of the fund with active members at 31 March 2021 are:

Accomplish Group Ltd	Southern Housing Limited
Barnados	Southern Vectis
Caterlink	Sovereign Housing Limited
Cowes Harbour Commissioners	Top Mops Ltd
Island Roads Limited	Trustees of Carisbrooke Castle Museum
Nviro	Ventnor Botanic Gardens
RM Ltd	Yarmouth (IW) Harbour Commissioners
Solutions 4 Health	

The membership of the scheme is shown below:

Year ended 31 March 2021

	Administering Authority	Scheduled Bodies	Admitted Bodies	Total
Number of employers with active members	1	16	15	32
Number of contributors (Active members)	3,678	583	102	4,363
Number of frozen refunds 1	520	12	4	536
Number of deferred pensioners 2	5,911	707	128	6,746
Number of pensioners/ widows/dependant pensioners	4,541	328	204	5,073
	<b>14,650</b>	<b>1,630</b>	<b>438</b>	<b>16,718</b>

Year ended 31 March 2020

	Administering Authority	Scheduled Bodies	Admitted Bodies	Total
Number of employers with active members	1	16	14	31
Number of contributors (Active members)	3,702	552	116	4,370
Number of frozen refunds 1	492	8	4	504
Number of deferred pensioners 2	5,770	663	126	6,559
Number of pensioners/ widows/dependant pensioners	4,354	296	196	4,846
	<b>14,318</b>	<b>1,519</b>	<b>442</b>	<b>16,279</b>

<sup>1</sup> Frozen refunds are former employees who do not have any pension entitlement apart from a return of the contributions paid into the Fund during their employment but have not yet claimed the refund.

<sup>2</sup> A deferred pensioner is a former employee who has accrued pension rights within the Fund but has not yet reached retirement age to enable them to access their benefits or transferred their accrued rights to another Fund/provider.

### c) Funding

Benefits are funded by contributions and investment earnings. Contributions are made by active members of the fund in accordance with the LGPS Regulations 2013.

The pay bands and rates applicable for the year ended 31 March 2021 are detailed below.

Range (Actual pensionable pay)	Contribution rate
Up to £14,600	5.50%
More than £14,601 and up to £22,800	5.80%
More than £22,801 and up to £37,100	6.50%
More than £37,101 and up to £46,900	6.80%
More than £46,901 and up to £65,600	8.50%
More than £65,601 and up to £93,000	9.90%
More than £93,001 and up to £109,500	10.50%
More than £109,501 and up to £164,200	11.40%
More than £164,201	12.50%

Employers' contributions which are set based on triennial actuarial funding valuations. The last such valuation was at 31 March 2019. The current and future employer contribution rates as determined by that valuation are detailed in note 21.

#### d) Benefits

Prior to 1 April 2014, pension benefits under the LGPS were based on final pensionable pay and length of pensionable service, summarised below.

	Service pre 1 April 2008	Service post 31 March 2008
<b>Pension</b>	Each year worked is worth 1/80 x final pensionable salary	Each year worked is worth 1/60 x final pensionable salary
<b>Lump Sum</b>	Automatic lump sum of 3 x salary. In addition, part of the annual pension can be exchanged for a one-off tax-free cash payment. A lump sum of £12 is paid for each £1 of pension given up.	No automatic lump sum. Part of the annual pension can be exchanged for a one-off tax-free cash payment. A lump sum of £12 is paid for each £1 of pension given up.

From 1 April 2014, the scheme became a career average scheme, whereby members accrue benefits based on their pensionable pay in that year at an accrual rate of 1/49th. Accrued pension is increased annually in line with the Consumer Prices Index.

A range of other benefits are also provided including early retirement, disability pensions and death benefits. For more details, please refer to the Pensions Office website:

<http://www.isleofwightpensionfund.org/>

## 2. BASIS OF PREPARATION

The Statement of Accounts summarises the fund's transactions for the 2020-21 financial year and its position at year-end as at 31 March 2021. The accounts have been prepared in accordance with the *Code of Practice on Local Authority Accounting in the United Kingdom 2020-21* which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The accounts report on the net assets available to pay pension benefits. They do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year. The actuarial present value of promised retirement benefits, valued on an International Accounting Standard (IAS) 19 basis, is disclosed at note 22 of these accounts.

Isle of Wight Council remains satisfied the LGPS that it administers continues to be a going concern, with detailed consideration of the period up to the twelve months from the date of approval of these accounts. The Pension Fund's latest actuarial valuation, as at 31 March 2019, showed it to be 95% funded – an increase from the position 3 years prior of 92%. Investment markets were impacted by the effect of the Coronavirus pandemic during March 2020, but during the year they recovered strongly. The Fund still has the remaining 3 years of the actuarial period to achieve the target return, and beyond this has agreed a 20 year recovery period in its Funding Strategy Statement should this be necessary to make good an increase in the funding deficit at the next actuarial valuation.

The vast majority of employers in the pension scheme (92% of the Fund by active membership, are scheduled bodies excluding Further and Higher Education employers) have secure public sector funding, and therefore there should be no doubt in their ability to continue to make their pension contributions. Following the latest actuarial valuation and schedule of employer contribution payments, the Pension Fund has reviewed its cashflow forecast and is confident in its ability to meet its ongoing obligations to pay pensions from its cash balance. In the unlikely event that investments need to be sold 93.3% of the Fund's investments can be converted into cash within 3 months.

### **3. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### **Fund account – revenue recognition**

##### **a) Contribution income**

Normal contributions, both from the members and from the employer, are accounted for on an accruals basis as follows:

- Employees contribution rates are set in accordance with LGPS regulations, using common percentage rates for all schemes which rise according to pensionable pay.
- Employer contributions are set at the percentage rate recommended by the fund actuary for the period to which they relate.

Employer deficit funding contributions are accounted for on the basis advised by the fund actuary in the rates and adjustment certificate issued to the relevant employing body.

Additional employers' contributions in respect of ill-health and early retirements are accounted for in the year the event arose. Any amount due in year but unpaid will be classed as a current financial asset. Amounts not due until future years are classed as long-term financial assets.

##### **b) Transfers to and from other schemes**

Transfer values represent the amounts received and paid during the year for members who have either joined or left the fund during the financial year and are calculated in accordance with the Local Government Pension Scheme Regulations 2013 (see notes 8 and 11).

Individual transfers in/out are accounted for when paid or received, which is normally when the member liability is accepted or discharged.

Transfers in from members wishing to use the proceeds of their additional voluntary contributions (see below) to purchase scheme benefits are accounted for on a receipts basis and are included in Transfers In (see note 8).

Bulk (group) transfers are accounted for on an accruals basis in accordance with the terms of the transfer agreement.

##### **c) Investment income**

###### *i) Interest income*

Interest income is recognised in the fund accounts as it accrues, using the effective interest rate of the financial instrument as at the date of acquisition or origination.

###### *ii) Dividend income*

Dividend income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

###### *iii) Distributions from pooled funds*

Distributions from pooled funds are recognised at the date of issue. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

###### *iv) Movement in the value of investments*

Changes in the value of investments (including investment properties) are recognised as income and comprise all realised and unrealised profits/losses during the year.

## Fund account – expense items

### d) Benefits payable

Pensions and lump-sum benefits payable include all amounts known to be due as at the end of the financial year. Any amounts due but unpaid are disclosed in the net assets statement as current liabilities, providing that payment has been approved.

### e) Taxation

The fund is a registered public service scheme under section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers from withholding tax in the country of origin unless exemption is permitted. Irrecoverable tax is accounted for as a fund expense as it arises.

### f) Management expenses

The fund discloses its pension fund management expenses in accordance with the CIPFA guidance *Accounting for Local Government Pension Scheme Management Costs (2016)*, as shown below. All items of expenditure are charged to the fund on an accruals basis as follows:

#### *Administrative expenses*

All staff costs relating to the pension's administration team are charged direct to the fund. Council recharges for management, accommodation and other overhead costs are also accounted for as administrative expenses of the fund.

#### *Oversight and governance costs*

All costs associated with governance and oversight are separately identified, apportioned to this activity and charged as expenses to the fund.

#### *Investment management expenses*

Investment fees are charged directly to the fund as part of management expenses and are not included in, or netted off from, the reported return on investments. Where fees are netted off returns by investment managers, these expenses are grossed up to increase the change in market value of investments.

Fees charged by external investment managers and custodians are set out in the respective mandates governing their appointments. Broadly, these are based on the market value of the investments under their management and therefore increase or reduce as the value of these investments change.

In addition, the fund has negotiated with the following managers that an element of their fee be performance related:

- Majedie Asset Management Limited – UK Equities up to the date that these assets were transferred to the ACCESS pool (8 May 2019)

Where an investment manager's fee note has not been received by the year-end date, an estimate based on the market value of their mandate as at the end of the year is used for inclusion in the fund account. In 2020-21 no fees are based on such estimates (2019-20: nil)

The cost of obtaining investment advice from external consultants is included in investment management charges.

A proportion of the time spent by officers on investment management is also charged to the fund.

### g) VAT

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs (HMRC). VAT receivable is excluded from income.

## Net assets statement

### h) Financial assets

All investment assets are included in the financial statements on a fair value basis as at the reporting date. A financial asset is recognised in the net assets statement on the date the fund becomes party to the contractual acquisition of the asset. Any amounts due or payable in respect of trades entered into, but not yet complete, at 31 March each year as accounted for as financial instruments held at amortised and reflected in the reconciliation of movements in investments in Note 17A.

Any gains or losses on investment sales arising from changes in the fair value of the asset are recognised in the fund account.

The values of investments as shown in the net assets statement have been determined at fair value in accordance with the requirements of the Code and IFRS13 (see Note 18). For the purposes of disclosing levels of fair value hierarchy, the fund has adopted the classification guidelines recommended in *Practical Guidance on Investment Disclosures* (PRAG/Investment Association, 2016).

**i) Foreign currency transactions**

Dividends, interest and purchases and sales of investments in foreign currencies have been accounted for at the spot market rates at the date of transaction. End-of-year spot market exchange rates are used to value cash balances held in foreign currency bank accounts, overseas investments and purchases and sales outstanding at the end of the reporting period.

**j) Cash and cash equivalents**

Cash comprises cash in hand and demand deposits and includes amounts held by the fund's external managers.

All cash balances are short-term, highly liquid investments that are readily convertible to known amounts of cash and that are subject to minimal risk of changes in value.

**k) Financial liabilities**

A financial liability is recognised in the net assets statement on the date the fund becomes legally responsible for that liability. The fund recognises financial liabilities relating to investment trading at fair value and any gains or losses arising from changes in the fair value of the liability between contract date, the year-end date and the eventual settlement date are recognised in the fund account as part of the change in value of investments.

Other financial liabilities classed as amortised cost are carried in the net asset statement at the value of the outstanding principal at 31 March each year. Any interest due not yet paid is accounted for on an accruals basis and included in administration costs.

**l) Actuarial present value of promised retirement benefits**

The actuarial present value of promised retirement benefits is assessed on a triennial basis by the scheme actuary in accordance with the requirements of IAS 19 and relevant actuarial standards.

As permitted under the Code, the fund has opted to disclose the actuarial present value of promised retirement benefits by way of a note to the net assets statement (note 22).

**m) Additional Voluntary Contributions**

The fund provides an additional voluntary contributions (AVC) scheme for its members, the assets of which are invested separately from those of the pension fund. The fund has appointed Prudential Life and Pensions as its AVC provider. AVCs are paid to the AVC provider by employers and are specifically for providing additional benefits for individual contributors.

Each AVC contributor receives an annual statement showing the amount held in their accounts and the movements in the year.

AVCs are not included in the accounts in accordance with section 4(1)(b) of the Local Government Pension Scheme (Management and Investment Funds) Regulations 2016 but are disclosed for information in note 26.

**n) Accruals of expenditure and income**

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the council transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the council.
- Revenue from the provision of services is recognised when the council can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the council.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the balance sheet.

- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure based on the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the balance sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

**o) Contingent Liabilities and Contingent Assets**

A contingent liability arises where an event prior to the year-end has created a possible financial obligation whose existence will only be confirmed or otherwise by future events. Contingent liabilities can also arise in circumstances where a provision would be made, except that it is not possible at the Balance Sheet date to measure the value of the financial obligation reliably.

A contingent asset arises where an event has taken place giving rise to a possible asset, whose existence will only be confirmed or otherwise by future events.

Contingent assets and liabilities are not recognised in the net asset statement but disclosed by way of a narrative in the notes (see note 28).

**4. CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES**

**Pension fund liability**

The pension fund liability is calculated every three years by the appointed actuary, with annual updates in the intervening years. The methodology used is in line with accepted guidelines.

This estimate is subject to significant variances based on changes to the underlying assumptions which are agreed with the actuary and have been summarised in note 22.

These actuarial revaluations are used to set future contribution rates and underpin the fund's most significant investment management policies, for example in terms of the balance struck between longer term investment growth and short-term yield/growth.

**5. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY**

The preparation of financial statements requires management to make judgements, estimates and assumptions that affect the reported. Estimates and assumptions take account of historical experience, current trends and future expectations, however actual outcomes could differ from the assumption and estimates made.

The items in the net assets statement at 31 March 2021 for which there is a significant risk of material adjustment within the forthcoming financial year are as follows:

Item	Uncertainties	Effect if actual results differ from assumptions
<b>Actuarial present value of promised retirement benefits</b> (Note 22)	Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, salary increases, changes in retirement ages, mortality rates and returns on pension fund assets. A firm of consulting actuaries is engaged to provide the fund with expert advice about the assumptions to be applied.	For instance: A 0.5% increase in the discount rate assumption would result in a decrease in the pension fund deficit of £97m. A 0.5% increase in assumed earnings inflation would increase the deficit by approximately £8m. A 0.5% increase in assumed price inflation/pension increases would increase the deficit by approximately £87m. A one-year increase in assumed life expectancy would increase the deficit by approximately £38m
<b>Pooled Funds</b>	<b>Property</b> Valuation techniques are used to determine the carrying amount of pooled property funds.	Changes in the valuation assumptions used, together with significant changes in rental

(Note 18) Where possible these valuation techniques are based on observable data, but where this is not possible management uses the best available data. growth, vacancy levels or the discount rate could affect the fair value of property-based investments.

**Private Debt** These investments are valued at fair value in accordance with *International Private Equity and Venture Capital Valuation Guidelines* (December 2018) and the *Special Guidance* issued March 2020 concerning the impact of COVID-19 on valuations. Investments are not publicly listed and as such there is a degree of estimation involved in the valuation. Private Debt investments are valued at £9.2m in the financial statements. The risk that this investment is over or understated at year end is minimal due to the short period that the fund has been invested in it. The fund made its initial investment in January 2021.

## 6. EVENTS AFTER THE BALANCE SHEET DATE

These are events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the financial statements are authorised for issue. Two types of events can be identified:

- those that provide additional information about conditions that existed at the end of the reporting period (adjusting events) and
- those that relate to events occurring after the reporting period (non-adjusting events)

Events taking place after the date of authorisation for issue are not reflected in the financial statements.

There are no post balance sheet events recorded prior to the authorised for issue date and any events that occurred after this date have not been recognised in the statement of accounts.

## 7. CONTRIBUTIONS RECEIVABLE

### By category:

2019-20 £000		2020-21 £000
3,932	Employees' normal contributions	4,147
8	Employees' additional contributions	10
<b>3,940</b>		<b>4,157</b>
14,932	Employers' normal contributions	15,406
370	Employers' deficit recovery contributions	170
846	Employers' augmentation contributions	624
<b>16,148</b>		<b>16,200</b>
<b>20,088</b>		<b>20,357</b>

### By type of employer:

2019-20 £000		2020-21 £000
16,190	Administering authority	16,816
1,496	Scheduled bodies	2,256
2,402	Admitted bodies	1,285
<b>20,088</b>		<b>20,357</b>

**8. TRANSFERS IN FROM OTHER PENSION FUNDS**

2019-20 £000		2020-21 £000
-	Group transfers	-
1,528	Individual transfers	585
<b>1,528</b>		<b>585</b>

**9. OTHER INCOME**

2019-20 £000		2020-21 £000
13	Miscellaneous income	10
3	Contribution Equivalent Premiums	-
<b>16</b>		<b>10</b>

Contribution Equivalent Premiums (CEPs) are sums relating to National Insurance Contributions payable when an employee leaves the pension fund without entitlement to benefits

**10. BENEFITS PAYABLE**

**By category:**

2019-20 £000		2020-21 £000
19,328	Pensions	19,783
3,233	Commutation and lump sum retirement benefits	2,208
253	Lump sum death benefits	378
<b>22,814</b>		<b>22,369</b>

**By type of employer:**

2019-20 £000		2020-21 £000
20,294	Administering authority	19,729
1,472	Scheduled bodies	1,155
1,048	Admitted bodies	1,485
<b>22,814</b>		<b>22,369</b>

**11. PAYMENTS TO AND ON ACCOUNT OF LEAVERS**

2019-20 £000		2020-21 £000
91	Refund to members leaving service	58
-	Group transfers	-
803	Individual transfers	629
<b>894</b>		<b>687</b>

**12. MANAGEMENT EXPENSES**

2019-20 £000		2020-21 £000
530	Administrative costs	494
1,881	Investment management expenses	6,194
534	Oversight and governance costs	478
<b>2,945</b>		<b>7,166</b>

**12A. INVESTMENT MANAGEMENT EXPENSES**

2020-21	Total £'000	Management Fees £'000	Performance Related Fees £'000	Transaction Fees £'000
Bonds	433	280	-	153
Equities	633	257	-	376
Pooled Investments *	4,284	1,399	-	2,885
Pooled Property Investments	607	254	-	353
Private Debt	219	29	40	150
	<b>6,176</b>	<b>2,219</b>	<b>40</b>	<b>3,917</b>
Custody Fees	18			
<b>Total</b>	<b>6,194</b>			

\* Included £4.3m charged to the pension fund by ACCESS regional asset pool (£-0.5m in 2019-20)

2019-20	Total £'000	Management Fees £'000	Performance Related Fees £'000	Transaction Fees £'000
Bonds	470	241		229
Equities	714	477		237
Pooled Investments *	44	757		-713
Pooled Property Investments	620	253		367
Private Debt	-	-	-	-
	<b>1,848</b>	<b>1,728</b>	-	<b>120</b>
Custody Fees	33			
<b>Total</b>	<b>1,881</b>			

**13. INVESTMENT INCOME**

2019-20 £000		2020-21 £000
5,381	Income from equities	2,672
	Income from pooled investment vehicles:	
2,735	- ACCESS Global Equity	3,552
-	- ACCESS UK Equity	209
-	- ACCESS Diversified Growth	701
1,062	- Property	1,141
3,289	- Bonds	4,135
174	- Unit Trusts	47
-	- Private Debt	124
8	- Interest on cash deposits	-
(2,214)	- Other	6,531
<b>10,435</b>		<b>19,112</b>

**14. TAXATION**

2019-20 £000		2020-21 £000
68	Withholding tax - equities	14
<b>68</b>		<b>14</b>

**15. EXTERNAL AUDIT COSTS**

2019-20 £000		2020-21 £000
14	Payable in respect of external audit	23
<b>14</b>		<b>23</b>

**16. INTEREST PAYABLE**

2019-20 £000		2020-21 £000
99	Interest on short term borrowing	56
<b>99</b>		<b>56</b>

**17. INVESTMENTS**

Market value 31 March 2020 £000		Market value 31 March 2021 £000
	<b>Investment assets</b>	
<b>104,665</b>	<b>Equities</b>	-
<b>7,331</b>	<b>Unit Trust</b>	-
	<b>Pooled Investment Vehicles</b>	
-	Pooled UK Equity	144,137
196,478	Pooled Global Equity	249,157
121,738	Pooled Fixed Income unit trusts	140,911
97,203	Pooled Diversified Growth Fund	114,514
<b>415,419</b>		<b>648,719</b>
	<b>Other Investments</b>	
35,053	Pooled Property Investments	37,459
-	Private Debt	9,186
<b>35,053</b>		<b>46,645</b>
5,275	Cash deposits	-
223	Investment income due	-
834	Amounts receivable for sales	-
35	Recoverable withholding tax	21
<b>6,367</b>		<b>21</b>
<b>568,835</b>	<b>Total investment assets</b>	<b>695,385</b>
	<b>Investment liabilities</b>	
(403)	Amounts payable for purchases	-
<b>(403)</b>	<b>Total investment liabilities</b>	<b>-</b>
<b>568,432</b>	<b>Net investment assets</b>	<b>695,385</b>

**17A. RECONCILIATION OF MOVEMENTS IN INVESTMENTS**

	Market value 01/14/20	Purchases during year	Sales during year	Change in Mkt value	Mkt Value 31/3/21
	£000	£000	£000	£000	£000
Equities	<b>104,665</b>	41,906	(157,864)	11,293	-
Unit Trusts	<b>7,331</b>	47	(9,330)	1,952	-
Pooled Investment Vehicles	<b>415,419</b>	154,236	(25,629)	104,693	<b>648,719</b>
Pooled Property Investments	<b>35,053</b>	1,826	(242)	822	<b>37,459</b>
Private Debt	-	9,049	(70)	207	<b>9,186</b>
	<b>562,468</b>	<b>207,064</b>	<b>(193,135)</b>	<b>118,967</b>	<b>695,364</b>
Cash deposits	<b>5,275</b>			253	-
Amounts receivable for sales of investments	<b>834</b>			-	-
Investment income due	<b>223</b>			-	-
Recoverable withholding tax	<b>35</b>			-	<b>21</b>
Amounts payable for purchases of investments	<b>(403)</b>			-	-
<b>Net investment assets</b>	<b>568,432</b>			<b>119,220</b>	<b>695,385</b>

	Market value 01/14/19	Purchases during year	Sales during year	Change in Mkt value	Mkt Value 31/3/20
	£000	£000	£000	£000	£000
Equities	<b>111,300</b>	82,044	(54,151)	(34,528)	<b>104,665</b>
Unit Trusts	<b>8,286</b>	1,934	(1,333)	(1,556)	<b>7,331</b>
Global Equities	<b>251,386</b>	-	(258,663)	7,277	-
Diversified Growth Fund	<b>82,201</b>	25,691	(110,871)	2,979	-
Pooled Investment Vehicles	<b>113,636</b>	370,089	(54,732)	(13,574)	<b>415,419</b>
Pooled Property Investments	<b>35,335</b>	90	(291)	(81)	<b>35,053</b>
	<b>602,144</b>	<b>479,848</b>	<b>(480,041)</b>	<b>(39,483)</b>	<b>562,468</b>
Cash deposits	<b>4,053</b>			(217)	<b>5,275</b>
Amounts receivable for sales of investments	<b>423</b>			-	<b>834</b>
Investment income due	<b>433</b>			7	<b>223</b>
Recoverable withholding tax	<b>22</b>			-	<b>35</b>
Amounts payable for purchases of investments	<b>(650)</b>			3	<b>(403)</b>
<b>Net investment assets</b>	<b>606,425</b>			<b>(39,690)</b>	<b>568,432</b>

**17B. INVESTMENTS ANALYSED BY FUND MANAGER**

Market value 31 March 2020			Market value 31 March 2021	
£000	%		£000	%
<b>Investments Managed by ACCESS pool:</b>				
196,478	34.6%	ACCESS Global Equities - Newton	249,157	35.8%
97,203	17.1%	ACCESS Diversified Growth Fund - Baillie Gifford	114,514	16.5%
-	0.0%	ACCESS UK Equities - Majedie	144,137	20.7%
<b>293,681</b>	<b>51.7%</b>		<b>507,808</b>	<b>73.0%</b>
<b>Investments Managed outside ACCESS pool:</b>				
121,737	21.4%	Schroder Investment Management – Bonds	140,911	20.3%
35,795	6.3%	Schroder Investment Management – Property	37,459	5.4%
-	0.0%	Goldman Sachs - Private Debt	9,186	1.3%
117,184	20.6%	Majedie Asset Management – UK Equities	-	0.0%
<b>274,716</b>	<b>48.3%</b>		<b>187,556</b>	<b>27.0%</b>
<b>568,397</b>	<b>100.0%</b>		<b>695,364</b>	<b>100.0%</b>
35	0.0%	Recoverable withholding tax	21	0.0%
<b>568,432</b>	<b>100.0%</b>		<b>695,385</b>	<b>100.0%</b>

All the above companies are registered in the United Kingdom.

The following investments represent more than 5% of the total net assets of the fund

Market value 31 March 2020			Market value 31 March 2021	
£000	%		£000	%
196,478	34.98%	ACCESS - Global Equities - Newton	249,157	36.09%
-	0.00%	ACCESS - UK Equities - Majedie	144,137	20.88%
121,737	21.67%	Schroder Institutional Sterling Broad Market X Account	140,911	20.41%
97,203	17.30%	ACCESS - Diversified Growth - Baillie Gifford	114,514	16.59%
35,795	6.37%	Schroder UK Property Fund	37,459	5.43%

**18. FAIR VALUE – BASIS OF VALUATION**

All investments are held at fair value in accordance with the requirements of the Code and IFRS13. The valuation bases are set out below. All assets have been valued using fair value techniques based on the characteristics of each instrument, with the overall objective of maximising the use of market-based information. There has been no change in the valuation techniques used during the year.

Description of Asset	Valuation Hierarchy	Basis of Valuation	Observable and unobservable inputs	Key sensitivities affecting the valuations provided
Market quoted investments	Level 1	Published bid market price ruling on the final day of the accounting period	Not required	Not Required
Exchange traded pooled investments	Level 1	Closing bid value on published exchanges	Not required	Not Required
Pooled investments – overseas unit trusts and property funds	Level 2	Closing bid price where bid and offer prices are published Closing single price where single price published	NAV- based pricing set on a forward pricing basis	Not Required

<b>Private Debt</b>	Level 3	Values by investment managers on fair value basis each year using PRAG guidance	NAV-based pricing set on a forward pricing basis	Valuations could be affected by changes to expected cashflows and by differences between audited and unaudited accounts.
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**18A. FAIR VALUE HEIRARCHY**

Asset and liability valuations have been classified into three levels, according to the quality and reliability of information used to determine fair values. Transfers between levels are recognised in the year in which they occur.

**Level 1**

Assets and liabilities at Level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as Level 1 comprise quoted equities, quoted bonds and unit trusts.

**Level 2**

Assets and liabilities at Level 2 are those where quoted market prices are not available; for example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value based on observable data.

**Level 3**

Assets and liabilities at Level 3 are those where at least one input that could have a significant impact on the instrument’s valuation is not based on observable market data.

The following table provides an analysis of the assets and liabilities of the pension fund grouped into Levels 1 to 3, based on the level at which the fair value is observable:

31 March 2020					31 March 2021			
Quoted Market Price	Using Observable Inputs	With significant unobservable inputs			Quoted Market Price	Using Observable Inputs	With significant unobservable inputs	
Level 1	Level 2	Level 3	Total		Level 1	Level 2	Level 3	Total
£000	£000	£000	£000		£000	£000	£000	£000
528,507	35,053	-	563,560	Financial assets at fair value through profit and loss	648,719	37,459	9,186	695,364
-	(403)	-	(403)	Financial liabilities at fair value through profit and loss	-	-	-	-
<b>528,507</b>	<b>34,650</b>	<b>-</b>	<b>563,157</b>	<b>Net investment assets</b>	<b>648,719</b>	<b>37,459</b>	<b>9,186</b>	<b>695,364</b>

**18A. RECONCILIATION OF FAIR VALUE MEASUREMENTS WITH LEVEL 3**

	Private Debt £'000			Private Debt £'000
Value at 1 April 2019	-		Value at 1 April 2020	-
Purchases	-		Purchases	9,049
Sales	-		Sales	(70)
Unrealised Gains and Losses*	-		Unrealised Gains and Losses*	215
Realised Gains and Losses*	-		Realised Gains and Losses*	(8)
<b>Value at 31 March 2020</b>	<b>-</b>		<b>Value at 31 March 2021</b>	<b>9,186</b>

\* Unrealised and realised gains and losses are recognised in the changes in value of investments line of the fund account.

Investment into Private debt commenced in January 2021.

**19. FINANCIAL INSTRUMENTS**

**19A. CLASSIFICATION OF FINANCIAL INSTRUMENTS**

The following table analyses the carrying amounts of financial instruments by category and the net assets statement heading. No financial instruments were reclassified during the accounting period.

31 March 2020				31 March 2021		
Fair value through profit and loss £000	Assets at amortised costs £000	Liabilities at amortised cost £000		Fair value through profit and loss £000	Assets at amortised costs £000	Liabilities at amortised cost £000
			<b>Financial assets</b>			
104,665	-	-	Equities	-	-	-
457,803	-	-	Pooled investment vehicles	686,178	-	-
-	-	-	Private Debt	9,186	-	-
-	6,573	-	Cash	-	791	-
1,092	-	-	Other investment balances	-	-	-
-	193	-	Debtors	-	8	-
<b>563,560</b>	<b>6,766</b>	-		<b>695,364</b>	<b>799</b>	-
			<b>Financial liabilities</b>			
(403)	-	-	Other investment balances	-	-	-
-	-	(712)	Creditors	-	-	(269)
-	-	(8,000)	Borrowings	-	-	(5,500)
<b>(403)</b>	-	<b>(8,712)</b>		-	-	<b>(5,769)</b>
<b>563,157</b>	<b>6,766</b>	<b>(8,712)</b>		<b>695,364</b>	<b>799</b>	<b>(5,769)</b>

**20. NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS**

**Risk and risk management**

The fund's primary long-term risk is that its assets will fall short of its liabilities (i.e. promised benefits payable to members). Therefore, the aim of investment risk management is to minimise the risk of an overall reduction in the value of the fund and to maximise the opportunity for gains across the whole fund portfolio. The fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk, and interest rate risk) and credit risk to an acceptable level. In addition, the fund manages its liquidity risk to ensure there is sufficient liquidity to meet the fund's

forecast cash flows. The council manages these investment risks as part of its overall pension fund risk management programme.

Responsibility for the fund's risk management strategy rests with the pension fund committee. Risk management policies are established to identify and analyse the risks faced by the pension fund's operations. Policies are reviewed regularly to reflect changes in activity and in market conditions.

Because the fund adopts a long-term investment strategy, the high-level risks described below will not alter significantly during the year unless there are significant strategic or tactical changes in the portfolio.

**a) Market risk**

Market risk is the risk of loss from fluctuations in equity and commodity prices, interest and foreign exchange rates and credit spreads. The fund is exposed to market risk from its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix.

The objective of the fund's risk management strategy is to identify, manage and control market risk exposure within acceptable parameters, while optimising investment return.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, the pension fund and its investment advisors undertake appropriate monitoring of market conditions and benchmark analysis.

The fund's investments are managed on behalf of the fund by the appointed investment managers. Each investment manager is required to invest the assets managed by them in accordance with the terms of their investment guidelines or pooled fund prospectus. The committee has determined that the investment management structure is appropriate and is in accordance with its investment strategy. The committee regularly monitors each investment manager and considers and takes advice on the nature of the investments made and associated risks.

**Other price risk**

Other price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or by factors affecting all such instruments in the market.

All investments present a risk of loss of capital, the maximum risk being determined by the fair value of the financial instruments. The investment managers mitigate this price risk through diversification and the selection of securities and other financial instruments is monitored to ensure it is within limits specified in the fund investment strategy.

**Other price risk - sensitivity analysis**

In consultation with its investment advisors, the fund has determined that the following movements in market price risk are reasonably possible for 2020-21 assuming that all other variables, in particular foreign exchange rates and interest rates, remain the same:

Had the market price of the fund investments increase/decreased in line with the percentages below, the change in the net assets available to pay benefits in the market price would have been as follows (the prior year comparator is shown below).

Isle of Wight Council Statement of Accounts 2020-21

	Value as at 31 March 2021	Volatility of return	Value on increase	Value on decrease
	£000	%	£000	£000
Equities - UK	-	-	-	-
Equities - Overseas	-	-	-	-
Bonds	140,911	1.60%	143,165	138,656
Unit Trusts	-	-	-	-
Pooled Investment vehicles:				
UK Equities	144,137	3.10%	148,577	139,698
Global Equities	249,157	5.80%	263,608	234,706
Diversified Growth Fund	114,514	4.20%	119,324	109,705
Pooled Property Investments	37,459	1.00%	37,834	37,084
Private Debt <sup>1</sup>	9,186	0.00%	9,186	9,186
Cash & Cash Equivalents	-	-	-	-
Amounts Receivable for Sales	-	-	-	-
Investment Income due	-	-	-	-
Recoverable withholding tax	21	0.00%	21	21
Amounts payable for purchases	-	-	-	-
<b>Total</b>	<b>695,385</b>		<b>721,715</b>	<b>669,056</b>

	Value as at 31 March 2020	Volatility of return	Value on increase	Value on decrease
	£000	%	£000	£000
Equities - UK	92,427	5.30%	106,476	78,378
Equities - Overseas	12,238	4.30%	14,930	9,546
Bonds	121,737	1.20%	125,755	117,720
Unit Trusts	7,331	17.20%	8,460	6,202
Pooled Investment vehicles:				
UK Equities	-	0.00%	-	-
Global Equities	196,478	3.50%	226,146	166,810
Diversified Growth Fund	97,203	1.80%	110,811	83,594
Pooled Property Investments	35,054	2.00%	35,474	34,633
Private Debt	-	-	-	-
Cash & Cash Equivalents	5,275	-	5,275	5,275
Amounts Receivable for Sales	834	-	834	834
Investment Income due	223	-	223	223
Recoverable withholding tax	35	0.00%	35	35
Amounts payable for purchases	(403)	-	(403)	(403)
<b>Total</b>	<b>568,432</b>		<b>634,016</b>	<b>502,847</b>

<sup>1</sup> The price sensitivity for Private Debt is assessed at zero due to the short period that the fund has been invested in it. The fund made its initial investment in January 2021. This is in alignment with the estimated variation on the valuation as mentioned in Note 5 above.

**b) Interest rate risk**

The fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risks, which represent the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

**Interest rate risk - sensitivity analysis**

The fund recognises that interest rates can vary and can affect both income to the fund and the carrying value of fund assets, both of which affect the value of the net assets available to pay benefits.

The fund does not directly hold any fixed interest securities; hence a change in interest rates will not impact on the fair value of assets.

Changes in interest rates do not impact on the fair value of cash balances, but they will impact on the interest income earned.

**c) Currency risk**

Currency risk represents the risk that future cash flows will fluctuate because of changes in foreign exchange rates. The fund is exposed to currency risk on any cash balances and investment assets not denominated in UK sterling. For a sterling-based investor, when sterling weakens, the sterling value of foreign currency denominated investments rises. As sterling strengthens, the sterling value of foreign currency denominated investment falls.

The following table summarises the fund's currency exposure as at 31 March 2021, and as at the previous period end:

	<b>Asset value as at 31 March 2021 £000</b>	<b>Asset value as at 31 March 2020 £000</b>
Private Debt	9,186	-
Overseas Quoted Securities	-	26,826
Investment income due	-	92
	<b>9,186</b>	<b>26,918</b>

**Currency risk – sensitivity analysis**

Following analysis of historical data, the fund considers the likely volatility associated with foreign exchange movements to not exceed be 3.64% (2019-20: 3.18%). This analysis assumes that all other variables, in particular interest rates, remain constant.

A 3.68% strengthening/weakening of the pound against the various currencies in which the fund holds investments would increase/decrease the net assets available to pay benefits as follows:

	Value as at 31 March 2021 £000	Value on increase +3.28% £000	Value on decrease -3.28% £000
Private Debt	9,186	9,487	8,885
Overseas Quoted Securities	-	-	-
Investment income due	-	-	-
	<b>9,186</b>	<b>9,487</b>	<b>8,885</b>
	Value as at 31 March 2020 £000	Value on increase +3.18% £000	Value on decrease -3.18% £000
Private Debt	-	-	-
Overseas Quoted Securities	26,826	27,681	25,972
Investment income due	92	95	89
	<b>26,918</b>	<b>27,776</b>	<b>26,061</b>

**d) Credit Risk**

Credit risk represents the risk that the counterparty to a financial transaction will fail to discharge an obligation and cause the fund to incur a financial loss. Assets potentially affected by this risk are investment assets, cash deposits and third-party loans. The selection of high-quality counterparties, brokers, custodian and investment managers minimises credit risk and the market values of investments generally reflect an assessment of credit risk.

The fund does not hold any fixed interest securities directly, hence has limited credit risk through its underlying investments in bonds.

Another source of credit risk is the cash balances held to meet operational requirements or by the managers at their discretion. Internally held cash is managed on the fund's behalf by the council's treasury management team in line with the council's Treasury Management Strategy which sets out the permitted counterparties and limits. The fund invests surplus cash held with the custodian in diversified money market funds.

The fund does not engage in securities lending activities, hence is not exposed to the counterparty risk of the collateral provided by borrowers against the securities lent.

The fund does not have any foreign exchange contracts, hence is not subject to credit risk in relation to the counterparties of the contracts.

Credit risk may also occur if an employing body not supported by central government does not pay contributions promptly, or defaults on its obligations. The pension fund has not experienced any actual defaults in recent years. All contributions due at 31 March 2021 and 31 March 2020 (£195k and £548k respectively) were received in the first month of the financial year.

**e) Liquidity Risk**

Liquidity risk represents the risk that the fund will not be able to meet its financial obligations as they fall due. The pension fund therefore takes steps to ensure that it has adequate cash resources to meet its commitments. The fund maintains a cash balance to meet working requirements, which is supported by an available credit line from the Isle of Wight Council. Note 27 includes details of borrowing from the council for this purpose. Management prepares periodic cash flow forecasts to understand and manage the timing of the fund's cash flows. The appropriate strategic level of cash balances to be held forms part of the fund's investment strategy.

A substantial portion of the fund's investments consist of readily realisable securities, in particular equities and fixed income investments, even though they are held in pooled funds. However, the main liability of the fund is the benefits payable, which fall due over a long period and the investment strategy reflects the long-term nature of these liabilities. The fund is able to manage the liquidity risk that arises

from its investments in less liquid asset classes such as property which are subject to longer redemption periods and cannot be considered as liquid as the other investments.

All financial liabilities at 31 March 2021 are due within one year.

**f) Refinancing risk**

The key risk is that the pension fund will need to replenish a significant proportion of its financial instruments at a time of unfavourable interest rates. The pension fund does not have any financial instruments that have a refinancing risk as part of its investment strategy.

## **21. FUNDING ARRANGEMENTS**

In accordance with the Local Government Pension Scheme Regulations 2013, the fund's actuary undertakes a funding valuation every three years for the purpose of setting employer contribution rates for the forthcoming triennial period. The last such valuation took place as at 31 March 2019 and the next valuation will take place as at 31 March 2022.

### **Description of Funding Policy**

The funding policy is set out in the Administering Authority's Funding Strategy Statement (FSS), dated 13 March 2020. In summary, the key funding principles are as follows:

- to ensure the long-term solvency of the fund using a prudent long-term view. This will ensure that sufficient funds are available to meet all members'/dependants' benefits as they fall due for payment;
- to ensure that employer contribution rates are reasonably stable where appropriate;
- not to restrain unnecessarily the Investment Strategy of the Pension Fund so that the Administering Authority can seek to maximise investment returns (and hence meet the costs of benefits) for an appropriate level of risk;
- to minimise the long-term cash contributions which employers need to pay to the fund by recognising the link between assets and liabilities and adopting an investment strategy that balances risk and return.
- to reflect the different characteristics of different employers in determining contribution rates. This involves the fund having a clear and transparent funding strategy to determine how each employer can best meet its own liabilities over future years; and
- to use reasonable measures to reduce the risk to other employers and ultimately to the Council Taxpayer from an employer defaulting on its pension obligations.

The aim is to have 100% solvency over a period of 20 years and to provide stability in employer contribution rates by spreading any increases in rates over a period of time. Normally this is three years, but in some cases a maximum period of 20 years can be granted. Solvency is achieved when the funds held, plus future expected investment returns, and future contributions are sufficient to meet expected future pension benefits payable. When an employer's funding level is less than 10% of the 100% funding target, then a deficit recovery plan will be put in place requiring additional employer contributions.

### **Funding Position as at the last formal funding valuation**

At the 2019 actuarial valuation, the fund was assessed as 95% funded (92% at the March 2016 valuation). This corresponded to a deficit of £32 million (2016 valuation £44 million) at that time. Contribution increases were in effect from 1 April 2020 for both scheme employers and admitted bodies.

The FSS sets out how the Administering Authority seeks to balance the conflicting aims of securing the solvency of the Fund and keeping employer contributions stable.

For employers whose covenant was considered by the Administering Authority to be sufficiently strong, contributions have been stabilised to return their portion of the Fund to full funding over 20 years if the valuation assumptions are borne out. Asset-liability modelling has been carried out which demonstrate that if these contribution rates are paid and future contribution changes are constrained as set out in the FSS, there is still a better than 75% chance that the Fund will return to full funding over 20 years. Individual employers' contributions for the period 1 April 2020 to 31 March 2023 were set in accordance with the Fund's funding policy as set out in its FSS.

Minimum Total Contribution Rates expressed as a percentage of pensionable pay are as set out below: -

Isle of Wight Council Statement of Accounts 2020-21

Employer Name	Minimum Contributions for the Year Ending 31 March		
	2021 % of pay	2022 % of pay	2023 % of pay
Isle of Wight Council	23.5	23.5	23.5
Barnardos	Nil	Nil	Nil
Caterlink	23.5	23.5	23.5
Cowes Enterprise College, an Ormiston Academy *	23.5	23.5	23.5
Cowes Harbour Commissioners	21.5	21.5	21.5
The Island Free School	19.6	19.6	19.6
Island Roads	Nil	Nil	Nil
Isle of Wight College (from 1 August)	23.8	23.8	23.8
Lanesend Academy *	21.1	21.1	21.1
Northwood Academy *	23.5	23.5	23.5
Nviro	23.5	23.5	23.5
Ryde Academy, Academies Enterprise Trust *	23.5	23.5	23.5
Sandown Bay Academy *	23.5	23.5	23.5
Southern Vectis (Wightbus)	10.3	10.3	10.3
Southern Housing Group	31.6	31.6	31.6
Sovereign Housing Group	29.7	29.7	29.7
St Blasius Academy *	23.5	23.5	23.5
St Catherine's School Ltd	26.6	26.6	26.6
St Francis Academy *	23.5	23.5	23.5
Top Mops	21.5	21.5	21.5
Trustees of Carisbrooke Castle Museum	35.4	35.4	35.4
Ventnor Botanical Gardens	Nil	Nil	Nil
Yarmouth Harbour Commissioners	24.8	24.8	24.8

in addition, certain employers make a lump sum contribution

Employer Name	Minimum Contributions for the Year		
	2021 Lump Sum £000	2022 Lump Sum £000	2023 Lump Sum £000
St Catherine's School Ltd	32	33	34
Yarmouth Harbour Commissioners	57	57	57
Cowes Harbour Commissioners	19	19	19
Southern Housing Group	274	274	274
Sovereign Housing Group	198	198	198

\* During 2019-20, academies within the fund were asked whether they wished to pool with the administering authority for contribution rate purposes only. Seven of the academies in operation at the time of the 2019 valuation opted to pool, and the pooled rates are shown above.

Employers that have joined the fund since the last valuation have opted to pay the administering authority's contribution rate. This will be reviewed at the next valuation, 31 March 2022.

#### Principal Actuarial Assumptions and Method used to value the liabilities

Full details of the methods and assumptions used are described in the valuation report dated 13 March 2020.

Method

The liabilities were assessed using an accrued benefits method which takes into account pensionable membership up to the valuation date and makes an allowance for expected future salary growth to retirement or expected earlier date of leaving pensionable membership.

Assumptions

A market-related approach was taken to valuing the liabilities, for consistency with the valuation of the Fund assets at their market value.

The key financial assumptions adopted for the 2019 valuation were as follows:

Financial Assumptions	31 March 2019
	% p.a. Nominal
Discount rate (Investment returns)	3.40%
Salary Increases	3.10%
Price inflation/Pension Increases	2.30%

(Explanatory note: The pay increases shown above are for the purposes of the actuarial valuation only and not a reflection of what actual pay rises will be in the short-term. The assumptions are consistent with other assumptions used in the actuarial valuation and reflect longer term trends.)

The key demographic assumption was the allowance made for longevity. The life expectancy assumptions are based on the Fund's bespoke set of VitaCurves in line with the CMI 2018 model, with an allowance for smoothing of recent mortality experience and a long-term rate of 1.25% p.a. for both women and men.

Based on these assumptions, the average future life expectancies are as follows:

	Males	Females
Current Pensioners	21.7 years	23.8 years
Future Pensioners *	22.4 years	25.2 years

\* based on members aged 45 at the valuation date.

**Experience over the period since 31 March 2019**

Markets were severely disrupted by COVID 19 in March 2020, but during the 2020-21 year they recovered strongly. As a result, the funding level of the fund as at 31 March 2021 is likely to be broadly similar to that reported at the previous formal valuation.

Copies of the 2019 valuation report and the Funding Strategy Statement are available on the Isle of Wight Council website [www.isleofwightpension.org](http://www.isleofwightpension.org).

**22. ACTUARIAL PRESENT VALUE OF PROMISED RETIREMENT BENEFITS**

In addition to the triennial funding valuation, the fund's actuary also undertakes a valuation of the pension fund liabilities, on an IAS 19 basis, every year using the same base data as the funding valuation rolled forward to the current financial year, but taking account of changes in membership numbers and updating assumptions to the current year. This valuation is not carried out on the same basis as that used for setting fund contribution rates and the fund accounts do not take account of liabilities to pay pensions and other benefits in the future.

In order to assess the value of the benefits on this basis, the actuary has updated the actuarial assumptions (set out below) from those used for funding purposes (see Note 21). The actuary has also used valued ill health and death benefits in line with IAS 19.

**Balance Sheet**

<b>Year ended</b>	<b>31 March 2021</b>	<b>31 March 2020</b>
	<b>£m</b>	<b>£m</b>
Present value of Promised Retirement Benefits	(957)	(729)
Fair value of scheme assets (bid value)	690	561
<b>Net Liability</b>	<b>(267)</b>	<b>(168)</b>

The promised retirement benefits have been projected using a roll forward approximation from the latest formal funding valuation as at 31 March 2019. The actuary estimates this liability at 31 March 2021 comprises £379 million in respect of employee members (2020: £244 million), £233 million in respect of deferred pensioners (2020: £167 million) and £345 million in respect of pensioners (2020: £318 million). The approximation involved in the roll forward model means that the split of benefits between the three classes of member may not be reliable. However, the actuary is satisfied that the total figure is a reasonable estimate of the actuarial present value of benefit promises. The actuary has not made any allowance for unfunded benefits.

The above figures include both vested and non-vested benefits, although the latter is assumed to have a negligible value.

It should be noted the above figures are appropriate for the Administering Authority only for preparation of the pension fund accounts. They should not be used for any other purpose (i.e. comparing against liability measures on a funding basis or a cessation basis).

Assumptions

The assumptions used are those adopted for the Administering Authority's IAS19 report and are different as at 31 March 2021 and 31 March 2020. The actuaries estimate that the impact of the change in financial assumptions to 31 March 2021 is to decrease the actuarial present value by £189m. The actuaries estimate that the impact of the change in demographic and longevity assumptions is to increase the actuarial present value by £13m.

Financial assumptions

<b>Year ended</b>	<b>31 March 2021</b>	<b>31 March 2020</b>
	<b>% p.a.</b>	<b>% p.a.</b>
Inflation/Pension Increase Rate	2.85%	1.90%
Salary Increase Rate	3.65%	2.70%
Discount Rate	2.00%	2.30%

(Explanatory note: The pay increases shown above are for the purposes of the actuarial valuation only and are not a reflection of what actual pay rises will be in the short-term. The assumptions are consistent with other assumptions used in the actuarial valuation and reflect longer term trends.)

Longevity assumption

The life expectancy assumption is based on the fund's VitaCurves in line with the CMI 2020 model, with

A 0% weighting of 2020 data, standard smoothing (Sk7), initial adjustment of 0.5% and a long-term rate of improvement of 1.5% p.a.

Based on these assumptions, the average future life expectancies at age 65 are summarised below:

	<b>Males</b>	<b>Females</b>
Current Pensioners	21.9 years	24.2 years
Future Pensioners *	22.9 years	25.9 years

\* Future pensioners are assumed to be aged 45 at the most recent formal valuation as at 31 March 2019

Please note that the longevity assumptions have not changed since the previous IAS26 disclosure for the fund.

Commutation assumption

An allowance is included for future retirements to elect to take 25% of the maximum additional tax-free cash up to HMRC limits for pre-April 2008 service and 63% of the maximum tax-free cash for post-April 2008 service.

Sensitivity Analysis

CIPFA guidance require the disclosure of the sensitivity of the results to the methods and assumptions used. The sensitivities regarding the principal assumptions used to measure the liabilities are set out below:

Sensitivity to the assumptions for the year ended 31 March 2021	Approximate % increase to liabilities	Approximate monetary amount (£m)
0.5% p.a. decrease in the discount rate	10%	97
1-year increase in member life expectancy	3–5%	38.3
0.5% p.a. increase in the Salary Increase Rate	1%	8
0.5% p.a. increase in the Pension Increase Rate	9%	87

**23. LONG TERM ASSETS**

31 March 2020 £000		31 March 2021 £000
	Debtors	
22	Contributions due - employers	11
64	Reimbursement of annual tax allowances	144
<b>86</b>		<b>155</b>

**24. CURRENT ASSETS**

31 March 2020 £000		31 March 2021 £000
	Debtors	
97	Contributions due - employees	42
451	Contributions due - employers	153
<b>548</b>		<b>195</b>
85	Taxation	13
63	Sundry debtors	8
113	Payments in advance	131
1,298	Cash balances	791
<b>2,107</b>		<b>1,138</b>

**25. CURRENT LIABILITIES**

31 March 2020 £000		31 March 2021 £000
	Creditors	
208	Taxation	213
340	Accruals	167
372	Sundry creditors	101
<b>920</b>		<b>481</b>

**26. ADDITIONAL VOLUNTARY CONTRIBUTIONS (AVCS)**

Market value 31 March 2020 £000		Market value 31 March 2021 £000
669	Prudential life and pensions	786

AVC contributions of £117.1 thousand were paid directly to Prudential Life and Pensions during the year (2019-20: £101.7 thousand).

AVC amounts are not included in the pension fund accounts in accordance with Regulation 4(2)(c) of the Pension Scheme (Management and Investment of Funds) Regulations 2009 (as amended).

**27. RELATED PARTY TRANSACTIONS**

**Isle of Wight Council**

The Isle of Wight Council Pension Fund is administered by Isle of Wight Council. Consequently, there is a strong relationship between the council and the pension fund.

During the reporting period, the council incurred costs of £503 thousand (2019-20: £538 thousand) in relation to the administration of the fund and was subsequently reimbursed by the fund for these expenses. The council is also the single largest employer of members of the pension fund and contributed £13.3 million in 2020-21 (2019-20: £12.9 million) to the fund. All monies owing to the fund, with the exception of deferred balances in respect of pension strain costs totalling Nil (2020: £29.2 thousand), were paid during the year.

During the year, the pension fund borrowed funds from the council to support its working cash flow requirements; interest was charged on these borrowings at the broker local authority interest rate relevant to the amount and duration of the borrowing at the time it was made. The maximum amount borrowed during 2020-21 was £8.0 million (2019-20: £12.0 million). The balance due to the council at 31 March 2021 is £5.5 million (2020: £8.0 million), Interest of £56.2 thousand (2019-20: £99.4 thousand) was paid on the borrowings in the year.

Year ended 31 March 2020 £000	Repayment profile of borrowings from Isle of Wight Council	Year ended 31 March 2021 £000
1,300	less than 1 month	-
-	2 - 3 months	500
1,000	3 - 6 months	-
700	6 - 9 months	-
5,000	9 – 12 months	5,000
<b>8,000</b>	<b>Total value of borrowings</b>	<b>5,500</b>

**Governance**

There are no members of the Isle of Wight Pension Fund Committee who are in receipt of pension benefits from, or who are active members of the Isle of Wight Council Pension Fund.

Each member of the Isle of Wight Pension Fund Committee is required to declare their interests at each meeting.

Council members named in note 29 form the Isle of Wight Pension Fund Committee as trustees.

**27A. KEY MANAGEMENT PERSONNEL**

The key management personnel of the fund are members of the Isle of Wight Pension Fund Committee, the Director of Finance and S151 Officer and the Technical Finance Manager.

Total remuneration payable to key management personnel is set out below:

Year ended 31 March 2020 £000		Year ended 31 March 2021 £000
58	Short-term benefits	59
12	Post-employment benefits	13
-	- Other long-term benefits	-
-	- Termination benefits	-
-	- Share-based payments	-
<b>70</b>		<b>72</b>

## 28. CONTINGENT ASSETS AND LIABILITIES

At 31 March 2021 there was a contingent liability relating to Contribution Equivalent Premiums (CEPs) amounting to £4 thousand (2020: Asset of £135 thousand due to the Pension Fund) payable by the Pension Fund. Following the GMP reconciliation work that has been undertaken a full payment was made of £9 thousand to clear any outstanding assets and liabilities as at the end of March 2019. The sums do not form part of the net assets of the fund.

In October 2018 a decision was made to join a Class Action against BHP Billiton which seeks to recover some of the loss in share value suffered because of BHP Billiton's alleged failure to disclose material information and its alleged misleading and deceptive conduct. It is estimated that there is a possible benefit to the Pension Fund of £5 thousand (2020: £5 thousand). This case is currently ongoing. The sums do not form part of the net assets of the fund.

One admitted body employer in the Isle of Wight Pension Fund holds a guarantee bond to guard against the possibility of being unable to meet their pension obligations. This bond is drawn in favour of the pension fund and payment will only be triggered in the event of an employer default. No such default has occurred during 2020-21 (2019-20 Nil).

## 29. TRUSTEES REPORT 2020-21

The trustees of the Isle of Wight Council Pension Fund are the members for the time being of the Isle of Wight Pension Fund Committee, who at 31 March 2021 were Abraham, Andre, Brading, Churchman (vice chair), Garratt, and Perks. Cllr Axford, who was chairman of the committee throughout the year, passed away on 10 March 2021, leaving a vacancy at year end.

In addition, a non-voting representative of the scheme members (selected by UNISON) attends the committee. Throughout the year, the position of non-voting representative of the scheme employers (selected by the fund's external employers) was vacant.

Throughout the year the committee has been advised by the Director of Finance and Section 151 Officer, the Technical Finance Manager, and Hymans Robertson LLP (the fund's actuaries, investment consultants and governance consultants).

### Investment Performance

The net assets of the fund at 31 March 2021 were £690.7 million, an increase of 23.4% on the 31 March 2020 valuation of £561.7 million. The fund's total investments over-performed compared to the agreed benchmarks by 3.8% during the year.

The overall performance of the fund in the year to 31 March 2021 was largely driven by the recovery in global investment markets following the coronavirus pandemic during 2020.

Over the longer term, the fund outperformed annualised benchmark returns for both three years (0.8% relative overperformance) and for five years (0.5% relative overperformance).

### Funding Level

The Fund's last triennial actuarial valuation was undertaken at 31 March 2019, showing a funding level of 95%, compared to 92% at the previous valuation at 31 March 2016. The results of this latest valuation, in terms of revised contribution rates, were implemented with effect from April 2020.

The actuary's interim funding projection report at 31 March 2021 showed that the notional funding level had risen to 103.7% since the last triennial valuation at 31 March 2019, with a resulting surplus of £25

million at 31 March 2021 compared to the deficit of £32 million at the valuation date of 31 March 2019.

Governance – pension fund committee

There were eight scheduled pension fund committee meetings during the year 2020-21, of which seven were held, the first scheduled meeting of the year being cancelled due to the Coronavirus pandemic. All meetings were held virtually, using MS Teams, with each lasting approximately two hours.

During the year the committee considered the following key items of business:

- Approval of 2019-20 annual report and accounts.
- Adoption of the governance compliance statement for the year ended 31 March 2020.
- Procurement for global custodian services.
- Implementation of the agrees amendments to the strategic investment asset allocation, including selection and appointment of managers for both Private Debt and Infrastructure funds, and the rebalancing of the fund’s equity allocation to include passive management.
- Regular updates on the ACCESS pool, including the transition of the funds UK and global equity allocations and diversified growth fund holding into pool management.

In addition, the committee continues to receive presentations from its fund managers on the fund’s investment performance as well as performance benchmarking and advice from its investment consultants, Hymans Robertson LLP

Development sessions were held after two of the committee meetings, covering alternative asset classes and passive management. A separate workshop was also held on Environmental, Social and Governance risk considerations and Responsible Investment requirements.

A summary of committee members’ attendance for the year 2020-21 is detailed in table 1 below.

**Table 1: committee attendance**

	Chairman	Vice chairman	Elected member 1	Elected member 2	Elected member 3	Elected member 4	Elected member 5	Scheme member rep	Employer rep	
27-May-20	Meeting cancelled - Coronavirus									
22-Jul-20	√	√	√	√	√	√	aps	√		88%
20-Sep-20	√	√	√	√	√	√	√	√		100%
28-Oct-20	√	√	√	√	aps	√	√	√		88%
25-Nov-20	√	√	√	√	√	√	√	√		100%
27-Jan-21	√	√	√	√	√	√	√	√		100%
03-Mar-21	aps	√	√	√	√	√	√	√		88%
	83%	100%	100%	100%	83%	100%	83%	100%	0%	<b>94%</b>

Please note the percentage attendance at each meeting (final column) is based on a total committee membership of eight (including the scheme member representative but excluding the on-going employer representative vacancy).

Governance – local pension board

The local pension board comprises two scheme member representatives and two employer representatives, membership was unchanged throughout the year.

There were four scheduled board meetings during the 2020-21 year. Although the first scheduled meeting was cancelled due to the coronavirus pandemic, it was reconvened at a later date, hence four meetings were held – all of which were conducted virtually via MS Teams.

The board considered the following key items of business during the year:

- Development and finalisation of the board’s annual report.
- Monitoring of progress against the fund’s governance action plan.
- Monitoring progress of the implementation of the i-connect (administration) project
- Monitoring of administration performance standards against key performance indicators.

Isle of Wight Council Statement of Accounts 2020-21

- Monitoring employer compliance with deadlines for submission of monthly data and contributions.
- Consideration of responses to the Pension Regulator’s annual return and surveys.
- A review of the board’s constitution, including the recommendation to increase membership numbers and recruit an independent chair.

Board members also received a development session from Hymans Robertson on reporting breaches of the law.

A summary of board members’ attendance for the year 2020-21 is detailed in table 2 below.

**Table 2: board attendance**

	Chairman (employer)	Employer rep 2	Scheme member rep 1	Scheme member rep 2	
21-Apr-20	Meeting cancelled - Coronavirus				
17-Jun-20	√	√	√	√	100%
23-Sep-20	√	√	√	√	100%
09-Dec-20	√	√	√	√	100%
24-Mar-20	√	√	√	√	100%
	100%	100%	100%	100%	<b>100%</b>

## **Glossary of terms**

### **Accounting policies**

The principles, bases, conventions, rules and practices that specify how the effect of transactions and other events are to be reflected in the financial statements.

### **Accruals concept**

Income and expenditure are recognised as they are earned or incurred, not as money is paid or received.

### **Amortisation**

An accounting technique of recognising a cost or item of income in the comprehensive income and expenditure statement over a period of years rather than when the initial payment is made. Its purpose is to charge/credit the cost/income over the accounting periods that gain benefit for the respective item.

### **Capital charge**

A charge to service revenue accounts to reflect the cost of non-current assets used in the provision of services (eg depreciation).

### **Capital expenditure**

Expenditure that is incurred to create or add value to a non-current asset.

### **Capitalised pension cost**

An additional amount payable by a service to the pension fund where an employee who is below pensionable age has taken early retirement following redundancy without any actuarial reduction being made to their pension. Minimum age limits apply and granting is at the discretion of the employer. Under statute and local arrangement, the amounts payable to the pension fund can be spread over a period not exceeding five years.

### **Capital receipt**

The proceeds from the sale of capital asset which, subject to various limitations, can be used to finance capital expenditure, be invested, or repay outstanding debt on assets originally financed through borrowing.

### **Cash and cash equivalents**

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature within 24 hours from the date of acquisition.

### **Collection fund**

A fund administered by the council which records receipts from council tax and non-domestic rates, and payments to the precepting bodies (Isle of Wight Council, the Police and Crime Commissioner for Hampshire and Central Government).

### **Community assets**

Assets that the council intends to hold indefinitely and which may have some restrictions on their disposal. Eg parks and historic buildings.

### **Consistency concept**

This concept requires that there should be a consistent method of accounting treatment of like items within each accounting period and from one accounting period to the next.

### **Council tax**

A banded property tax that is levied on domestic properties. The banding is based on property values at as 1991.

### **Credit risk**

The possibility that one party to a financial instrument will fail to meet their contractual obligation, causing a loss to the other party.

### **Creditor**

An amount owed by the council for work done, goods received or services rendered, but for which no payment has been made.

**Current assets**

Asset expected to be realised within twelve months after the reporting period (including cash or cash equivalents).

**Debtors**

An amount owed to the council for work done, goods supplied or services rendered, but for which no payment has been received.

**Defined benefit scheme**

A pension or other retirement benefit scheme. Usually, the scheme rules define the benefits independently of the contributions payable, and the benefits are not directly related to the investments of the scheme. The scheme may be funded or unfunded (including notionally funded).

**Defined contribution scheme**

A pension or other retirement benefit scheme into which an employer pays regular contributions fixed as an amount or as a percentage of pay and will have no legal or constructive obligation to pay further contributions if the scheme does not have sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

**Depreciation**

The measure of the deterioration, consumption or other reduction in a non-current asset either as a result of its use, ageing or obsolescence.

**Depreciated replacement cost**

A valuation measure where insufficient market-based evidence of current value is available because an asset is specialised and/or rarely sold.

**Earmarked Reserves**

The council holds a number of reserves earmarked to be used to meet specific, known or predicted future expenditure.

**External Audit**

The independent examination of the activities and accounts of local authorities to ensure the accounts have been prepared in accordance with legislative requirements and proper practices and to ensure that the authority has made proper arrangements to secure value for money for its use of resources.

**Fair value**

The price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

**Finance lease**

An agreement that transfers all the risks and rewards of ownership of an asset. The payments usually cover the full cost of the asset together with a return for the cost of finance. Property, plant and equipment held under finance leases are recognised on the balance sheet at the commencement of the lease and are matched by a liability for the obligation.

**Financial instrument**

A contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another. The term covers both financial assets and financial liabilities and includes both the most straightforward financial assets such as trade receivables (debtors) and trade payables (creditors) and the most complex ones such as derivatives.

**Financial Regulations**

These are the written code of procedures approved by the council, intended to provide a framework for proper financial management. Financial regulations usually set out rules on accounting, audit, administrative and budgeting procedures.

**General fund**

The total services of the council except for the Collection Fund, the Isle of Wight Council Pension Fund and the Fire-fighters' Pension Fund.

**Heritage Asset**

A tangible asset with historical, artistic, scientific, technological, geophysical or environmental qualities that is held and maintained principally for its contribution to knowledge and culture.

**Impairment**

A reduction in the value of a non-current asset below its carrying amount on the balance sheet.

**Infrastructure Asset**

A category of property, plant and equipment which generally cannot be sold and from which benefit can be obtained only by continued use of the asset created. Examples are highways, footpaths, bridges and coast protection facilities.

**Intangible Asset**

Assets that do not have a physical substance but are identified and controlled by the entity through custody or legal rights. Examples of intangible assets are patents and software licences.

**International Financial Reporting Standards (IFRS)**

These are defined accounting standards that must be applied by all reporting entities to all financial statements in order to provide a true and fair view of the entity's financial position. The standards provide a method of comparison with financial statements of other entities.

**Investment property**

Property (land or a building, or part of a building, or both) held solely to earn rentals or for capital appreciation or both.

**Materiality**

An item is material if its omission, non-disclosure or misstatement in the financial statements could be expected to lead to a distorted view given by the financial statements.

**Minimum Revenue Provision (MRP)**

The MRP is the minimum amount which must be charged to an authority's revenue account each year and set aside as provision for credit liabilities, as required by the Local Government and Housing Act 1989.

**Net book value**

The amount at which assets are included in the balance sheet ie their historical cost or current value less the cumulative amount provided for depreciation and impairment.

**Business rates (non-domestic rates)**

A levy on business properties based on a Government determined rate in the pound (multiplier) which is applied to a rateable value of the property. Local authorities collect the sums due and retain a proportion of the sums received, with the remaining proportions shared between precepting bodies.

**Non-current assets**

An asset held by the authority for a period greater than one year and is not expected to be disposed of within one year.

**Operating lease**

An agreement in which the council derives the use of an asset in exchange for rental payments, although the risks and rewards of ownership of the asset are not substantially transferred to the council.

**Precepts**

The amount levied by another body, such as the Police and Crime Commissioner for Hampshire and Central Government that is collected by the council on their behalf.

**Private finance initiative (PFI)**

A contract in which the private sector is responsible for supplying services that are linked to the provision of a major asset which previously had been provided by the council. The council will pay for the provision of this service, which is linked to availability, performance and levels of usage.

**Property, plant and equipment**

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used for more than one financial year.

**Provisions**

Amounts charged to revenue during the year for costs with uncertain timing, although a reliable estimate of the cost involved can be made.

**Prudence concept**

This concept requires that revenue is not anticipated until realisation can be assessed. Provision is made for all known liabilities whether the amount is certain or can only be estimated in the light of the information available.

**Prudential Code**

The Prudential Code for Capital Finance in Local Authorities (the Code) is a professional code that sets out a framework for self-regulation of capital spending. In effect, this allows councils to invest in capital projects which best meet their service delivery objectives as long as they are affordable, prudent and sustainable, subject to government reserve powers to restrict borrowing for national economic reasons.

**Public Works Loan Board (PWLB)**

A government agency which provides loans to authorities at favourable rates.

**Reserves**

Specific amounts can be set-aside as earmarked reserves for future policy purposes or to cover contingencies. Certain reserves are maintained to manage the accounting process for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources.

**Remuneration**

All sums paid to or receivable by an employee and sums due by way of expenses allowances (as far as those sums are chargeable to UK income tax) and the money value of any other benefits received other than cash. Pension contributions payable by either the employer or employee are excluded.

**Revenue expenditure**

The cost of running local authority services within the financial year, for example staffing costs, supplies and transport.

**Revenue support grant (RSG)**

This a Government grant paid to the council to finance general expenditure. It is based on the Government's assessment of how much an authority needs to spend in order to provide a standard level of service.

**Specific government grants**

These are designed to aid particular services and may be revenue or capital in nature. They may have specified conditions attached to them which determine that they can only be used to fund expenditure which is incurred in pursuit of defined objectives (known as ring-fenced grants).

**INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF ISLE OF WIGHT COUNCIL**

The auditor's reports for the Isle of Wight Council's financial statements, Firefighters' Pension Fund and the Isle of Wight Council Pension Fund will be included in the final audited version of the 2020-21 Statement of Accounts. This is due for publication following approval of the financial statements at the Audit Committee on 6<sup>th</sup> December 2021.